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**COURT FILE NUMBER** 

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**COURT** 

**COURT OF QUEEN'S BENCH OF ALBERTA** 

**JUDICIAL CENTRE** 

**EDMONTON** 

**APPLICANTS** 

**UALBERTA PRO-LIFE, AMBERLEE NICOL and CAMERON WILSON** 

**RESPONDENTS** 

THE GOVERNORS OF THE UNIVERSITY OF ALBERTA

**DOCUMENT** 

AMENDED CERTIFIED RECORD OF PROCEEDINGS

(24 February 2016 Decision)

ADDRESS FOR SERVICE

AND CONTACT INFORMATION OF PARTY FILING THIS

DOCUMENT

**University of Alberta** 

Office of the Dean of Students 5-02 Students' Union Building

University of Alberta Edmonton, AB T6G 2G7

T: 780.492.4145 F: 780.492.8990

### 1. Please find attached:

- (a) The decision or written record of the act that is the subject of the originating application for judicial review:
  - Decision on Request for Consideration, dated February 24, 2016, TAB 1
- (b) The reasons given for the decision or act;
  - Decision on Request for Consideration, dated February 24, 2016, TAB 1
  - Decision, dated February 12, 2016, TAB 2
- (c) The document starting the proceeding:
  - Application for outdoor display, dated January 11, 2016, TAB 3
  - Email with attachments from Jay Cameron, including Letter of Appeal, dated February 19, 2016, TAB 4

- Application for outdoor display, dated January 11, 2016, TAB 3
- Outdoor site request, undated, TAB 5
- Email from Student Event Risk Management Coordinator to Applicant, dated January 14, 2016, TAB 6
- Email from Applicant to Student Event Risk Management Coordinator, dated January 15, 2016, TAB 7
- Email from Student Event Risk Management Coordinator to Applicant, dated January 21, 2016, TAB 8
- Email from Student Event Risk Management Coordinator to Applicant, dated February 4, 2016, TAB 9
- Email from Applicant to Student Event Risk Management Coordinator, dated February 4, 2016, TAB 10
- Email from Student Event Risk Management Coordinator to Applicant, dated February 5, 2016, TAB 11
- Emails from Applicant to Student Event Risk Management Coordinator, dated February 8, 2016, TAB 12
- Event Security Assessment, dated February 12, 2016, TAB 13
- Emails to and from Student Event Risk Management Coordinator and Applicant, dated February 19, 2016 TAB 14
- Incident Report, TAB 15
- (e) Anything else in our possession relevant to the decision or act, namely:
  - (i) University of Alberta Code of Student Behavoir, TAB 16
  - (ii) University of Alberta Student Groups Procedure, TAB 17

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- 2. The following are parts of the notice to obtain record of proceedings that cannot be fully complied with and the reasons why:
  - (a) NIL.
- 3. I certify that I have attached all records as required by *rule 3.19(1)*.

Name of person who certifies this record:	Andre Costopoulos
Position:	Vice-Provost and Dean of Students
Date:	May <u><i>10</i></u> , 2017

Signature:



5-02 Students' Union Building Edmonton, Alberta, Canada T6G 2J7 Tel: 780.492.4145 Fax: 780.492.1545 dosdean @ualberta.ca www.deanolstudents.ualberta.ca

February 24, 2016

VIA EMAIL jcameron@jccf.ca, crwilson@ualberta.ca, kjcampbe@ualberta.ca

Justice Centre for Constitutional Freedoms #253, 7620 Elbow Drive SW Calgary, AB T2V 1K2

Attention: Jay Cameron, Solicitor for Amberlee Nicol, Katie Campbell and Cameron Wilson

Dear Mr. Cameron:

Re: Decision on UAlberta Pro-Life's Request for Reconsideration re condition of event approval related the group's proposed CCBR event in Quad

I have reviewed and considered the submissions and materials which you provided to this office on February 19, 2016 on behalf of UAlberta Pro-Life in support of their Request for Reconsideration brought under the *Student Groups Procedure*. I write to advise you of my decision on UAlberta Pro-Life's Request for Reconsideration ("RFR").

In coming to my decision on your RFR on behalf of UAlberta Pro-Life, I have carefully considered your submissions and materials, the information provided to me prior to my initial decision, and the other materials I reference below.

### Issue on the Request for Reconsideration

In its RFR, UAlberta Pro-Life asks that I reconsider whether it should be responsible for the costs associated with the security that has been found to be required in relation to the group's proposed event in Quad ("Event").

In an email dated February 12, 2016, this Office advised that the Event was approved subject to several conditions. These conditions are, generally,

- (a) that the Event take place in main Quad, but toward the north end near the CCIS building (the "Location Condition");
- (b) that a double perimeter barrier be erected around the Event (the "Barrier Condition");

- (c) that security at the level found to be necessary peace officers from the University's Protective Services (UAPS) and police officers from the Edmonton Police Services (EPS) be present at the Event (the "Security Condition"); and
- (d) that UAlberta Pro-Life pay for the costs of security, including paying a deposit of \$9,000 in advance of the Event for those costs, with the outstanding balance to be paid subsequently (the "Cost Condition").

UAlberta Pro-Life does not seek reconsideration of or take issue with the Location, Barrier or Security Conditions. UAlberta Pro-Life's RFR is limited to a reconsideration of the Cost Condition.

# <u>UAlberta Pro-Life's Grounds for Reconsideration</u>

UAlberta Pro-Life advances a number of grounds in support of its RFR of the Cost Condition.

# Amount of the Cost Condition

First, UAlberta Pro-Life states that the "conditional approval of the Event contingent on the receipt of \$17,500 security assessment for the Event is...tantamount to a rejection of the application for approval of the Event." The Group states that this is because its members are students with limited means and are unable to pay for the costs of the security found to be required. The Group also suggests that it was not given enough notice of the Cost Condition, which is addressed further below.

UAlberta Pro-Life, as an officially Recognized Student Group on campus is, like all other such groups, comprised of individual students. For the purpose of this RFR, it is reasonable to assume that all students who are members of Student Groups likely do have limited personal financial means. Further, I accept that, standing alone and without context, the amount of \$17,500 appears to be significant.

However, costs associated with Student Group events or activities are borne by the Student Group and not imposed on individual students. The Student Groups Procedure contemplates that "all monies of the Student Group go toward the operating expenses of the group, as it carries out its stated purpose/objectives/goals" (see Section 2, "Registration Requirements" of the Student Groups Procedure). All Student Groups are responsible for acquiring or raising the funds they want in order to carry out their purpose/objectives/goals and activities and events. That is, the responsibility for ensuring sufficient funding for the activities carried out by a Student Group rests with that group.

I note that many groups on campus raise significant funds, well in excess of \$17,500, for their operations. There are four primary ways in which Student Groups acquire funds to support their events and activities and otherwise carry out the group's objectives. The first is charging membership fees to those wishing to join their group. The second is fundraising activities by the Student Group. The third is by applying for a Student Groups grant. The fourth is sponsorships given by external or third party sponsors.

Regarding membership fees, these range in amount from zero to roughly \$1,000 and many groups use membership fees as their primary revenue stream. UAlberta Pro-Life has not provided any information

regarding membership fees, and whether it has considered imposing or levying fees for members as a way to raise funds required for the type of operations it wants to conduct.

With respect to fundraising, there are a variety of ways in which Student Groups on campus engage in successful fundraising activities. Some examples are raffles, selling merchandise, crowd-funding websites, BBQ's and bake-sales. While UAlberta Pro-Life did not provide information regarding its fundraising initiatives, I note from my review of records held by the Office of the Dean of Students that UAlberta Pro-Life did hold a bake-sale on February 1st of this year. However, bake-sales are not typically a source of significant revenue. I have also reviewed UAlberta Pro-Life's applications for event approval since its inception in the 2014-2015 academic year, and it appears that the bake-sale on February 1, 2016 was the only fundraising event the group has held to date. UAlberta Pro-Life's fundraising efforts do not appear to be geared towards the raising of significant funds for large-scale events.

With respect to University grants for Student Groups, UAlberta Pro-Life has not provided any information with respect to grant applications. Information about Student Groups granting can be easily accessed through the Student Group Services website. Student Group Grants include the Start-Up Grant, the Activity Grant, the Conference Grant and the Re-Start Grant. There are numerous granting periods throughout the year, and groups can receive assistance in the application process through Student Groups Services. These grants provide significant funding to successful applicant groups.

Finally, sponsorships by third or external parties are a significant way in which Student Groups can acquire the funds they want in order to carry out their events and activities. Typically, sponsorships work by Student Groups directly contacting organizations and individuals to solicit donations and sponsorships. This Office is not aware of whether or not UAlberta Pro-Life has sought funds from external sponsors, although the group itself notes that the Event includes the involvement of the Canadian Centre for Bioethical Reform (CCBR), as it did for last year's event. No information has been provided by the group with respect to any requests made for third party funding which might assist with the payment of the Cost Condition. My Office and Student Groups Services are available to help guide Student Groups as they seek external funding.

UAlberta Pro-Life has stated that the amount of the Cost Condition is prohibitive but that is only so in relation to, what appears to be, the level of the Group's fund-raising efforts and activities. In this regard, for all Student Groups, the scale and cost of events which those groups wish to hold must be realistic, having regard to funds they are able to raise.

# Cost Condition as Unjustified

UAlberta Pro-Life further states that the Cost Condition "imposes an insurmountable and unjustifiable hurdle" that prevents the group from holding its Event. As indicated above, under the Student Groups Procedure, it is and has always been a group's responsibility to raise the funds it needs in order to cover the costs occasioned by its events and activities. Through the range of opportunities noted above, many Student Groups raise significant funds for the often large-scale and complex operations of their groups.

There are currently over 40 Student Groups on campus with annual budgets in excess of \$20,000, and seven Groups with annual budgets over \$100,000. Based on the information noted above, UAlberta Pro-Life has not established that the amount of \$17,500 is insurmountable.

UAlberta Pro-Life also submits that the Cost Condition is "unjustifiable". While the Group has not challenged the Security Condition, whether or not the Cost Condition is justifiable is tied to the considerations that gave rise to the Security Condition.

It is clear that the purpose or effect of the Event is to evoke a vigorous and emotional response from passers-by, and the Group has asked that it take place in the most public, high-traffic location on campus for maximum exposure. While the Group is entitled to do so, the risks that arise from such an event must be carefully considered. That careful consideration is required by the Student Groups Procedure and by common sense. The justification for the Security Condition was clearly articulated by UAPS in the Security Assessment and in my initial decision. The substance of that Security Assessment was not challenged in the RFR. Accepting the need for security arising from the risks identified by UAPS, the costs of those requirements arise as a matter of course.

I therefore approach the issue of whether the Cost Condition was "justifiable" based on the imposition of that condition on the Student Group, rather than an indirect challenge to the Security Condition itself.

In considering whether or not the imposition of those costs on the UAlberta Pro-Life was justifiable, I note that the *Student Groups Procedure* is clear. It states (section 5, paragraph 6):

Depending on the nature of the activity, the Dean of Students may require a Student Group to ... require the presence of University of Alberta Protective Services or the Edmonton Police Service. The cost of these will be the responsibility of the Student Group.

Where this Office determines that security is required, the Student Groups Procedure directs that such costs are to be the responsibility of the Student Group.

There are important reasons for the need to pass along costs of security to Student Groups. Presently, there are almost 500 Recognized Student Groups on campus. Other than through the granting noted above, the University does not have the ability to bear the direct costs related to the extra-curricular activities of Student Groups on campus. While the University has recognized the value provided by Student Groups, it is important to recognize that they are secondary to the University's main function which is curriculum-based learning and academic endeavours. The University does, however, bear many of the indirect costs related to Student Group activities on campus such as the administrative costs related to Student Groups, many grounds and facility costs, some insurance costs, and costs related to leadership, organizational development, finance and event organizer training provided to Student Groups and their executive members.

Even if the Student Groups Procedure provided me with discretion to refrain from passing along the security costs, it would not be appropriate to do so for those reasons. Bearing the extraordinary costs for Student Group events is simply not sustainable. Therefore having regard for the recognized risks arising

from the proposed Event, the resulting need for security as outlined in the UAPS Security Assessment, and the language in the Student Groups Procedure—supported by the realities noted above—I am unable to agree that the imposition of the Cost Condition reflects either an insurmountable or unjustifiable restriction.

# Notice of the Cost Condition

The Group submits that they were not given enough notice of the Cost Condition. The Group made its initial event submission on Monday January 11th. This Office responded with some initial inquiries and requests on Thursday January 14th. The Group responded partially on Friday January 15th. This Office then notified the group on Thursday January 21st that they would need to obtain a security assessment from UAPS and referred to the Group to the online form which would initiate that assessment. However, the Group did not submit the form to UAPS until the late evening of Wednesday February 3rd, almost two full weeks later. The Security Assessment was complex and UAPS took the step of confirming aspects of it with experts in EPS, but completed it in a timely fashion and provided it to this Office on Friday February 12th. The decision approving UAlberta Pro-Life's Event with conditions was rendered shortly thereafter on February 12, 2015. Working with groups to ensure that Student Group event risks are properly managed is often time sensitive. I have no doubt that had the Group submitted the Security Assessment form to UAPS in a more timely fashion, the subsequent Security Assessment and my initial decision conditionally approving the Event would also have followed earlier. That aside, at all times the Group was aware that it could be responsible for the costs of any security found to be required as this is explicitly stated in the Student Groups Procedure (section 5, paragraph 6, cited above).

For those reasons, I am not able to accept that there was any undue delay in providing information around the imposition of the Cost Condition, which would justify reconsidering the imposition of it here.

# Cost Condition as Limitation on Expression

Another point made by the Group in support of its RFR is that its Event is a "legitimate form of expression". This Office takes no issue with that statement, as the University values the expression of diverse points of view. Indeed, this is consistent with the traditional values associated with a University. Except where forms of expression may violate applicable laws and University Policy, this Office's practice is to deal with requests from Student Groups with neutrality regarding the content of those events.

In recognition of these values, I note that the University approved the Group's application for official Recognition and, in doing so, conferred the special benefits that comes with that official Recognition on the Group. As well, in considering whether there is a prohibition on the Group's ability to express their views, I've considered the Group's event application history. I note that since its inception in the 2014-2015 academic year, this Office has approved all of its events. Thus far in the 2015-2016 year these have included: a movie night in October, a workshop in November, a guest speaker in January, a bake-

sale in February and a debate in February. The Event at issue here has also been approved to go ahead, but subject to the noted conditions. As indicated in the initial decision, those conditions relate not to the content of the Group's message, but to the legitimate security risks which are likely to arise as a result of the Event.

I also take no issue with UAlberta Pro-Life's submission that the Group was formed "for the purpose of advancing their views and beliefs on campus" and says that its Recognition as an official University Student Group would be rendered meaningless if it is prevented from expressing its opinions on campus. Here, it is important to bear in mind that there are a variety of ways in which Student Groups can advance their views and beliefs on campus through its activities and events which result in little to no direct costs being incurred by those groups. UAlberta Pro-Life has been able to do so last year and this year through a number of events and activities, all of which were approved. Thus, the Group's statements to the effect that they have been prevented from expressing their views on campus or that their rights have been stripped or that their official status has not been given effect are not supported by the information before me. The information in fact indicates that the University has done nothing to unreasonably interfere with the Student Group's ability to express its views on campus, and has at the highest levels affirmed its ability to do so.

The central issue appears to be the fact that the Group is prevented from expressing its views on campus through this particular large-scale 2-day Event because it has not raised the funds necessary to cover the costs of that Event. To the extent that the Group's position is that it should have the right to express its views on campus by any means that the group chooses, regardless of the risks to property or public safety occasioned by those means and that another party should bear the costs of implementing security measures, it is not accepted. To the extent that there is a limitation on the Group's expression, it arises directly from an undisputed, carefully analyzed and articulated safety risk based on past experience. That public safety risk can only be mitigated through security measures, and UAPS has provided an analysis of the scale of those resources needed to accomplish that mitigation strategy. Given limited resources, potential demands by many Student Groups, and the fact that the Group has been approved for other events at which it has been in a position to express its opinions, the Cost Condition is justified. To be clear, the Cost Condition requires that the Group pay for the actual costs of the security required for the Event. The amount of \$17,500 was identified by UAPS as necessary, but to the extent that during the Event circumstances establish that a lower security presence is required, and therefore the costs to the University are less, the Group would only be responsible for those lower costs. That is, the Cost Condition is a flow-through cost reimbursement, not a fee or separate charge placed on the Event itself.

The Group's implicit position that the University should bear those costs is not sustainable. It is for that reason that the Student Groups Procedure provides that where the Student Group's choice of event or activity creates risks for the University, the Student Group, as the proponent of the event or activity, is responsible for the costs associated with the mitigation of those risks. In some cases, if the University finds that the risks occasioned by a Student Group's event cannot be reasonably or safely mitigated, this Office can deny approval for a group's event. To the extent that the Group implies that the University should permit the Event to occur without security, despite being aware of the risks identified by UAPS,

this position cannot be accepted. The University has a responsibility to take reasonable steps to ensure public safety on campus, and to permit an event which puts public safety at risk without taking reasonable steps to mitigate that risk is inconsistent with this responsibility. UAlberta Pro-Life also argues that it is unfair to make the Group responsible for the costs of security arising because of the actions of other members of the University community in responding to the proposed Event. However, as noted above, the Event is designed to engage others in controversial matter. The security risks and resulting costs arise from the Event, and therefore it is appropriate that the proponents of the Event plan for, and bear the costs of, the Event and its likely consequences.

# Cost Condition as New Requirement

UAlberta ProLife refers to the event it held last year in March which is essentially the same as the Event this year and refers to the numerous counter-demonstrators who were attracted by and to the Group's event last year. The Group correctly notes that "there was no security assessment" for the same event last year. This is accurate, but requires explanation.

The similar event held by the group last year on March 3 - 4, 2015 was the first of its kind on this campus ("2015 Event"). Due to the University's inexperience with this type of event, it did not immediately foresee that the 2015 Event would give rise to the significant public safety risks that it, in fact, did. Thus, when the Group applied for approval for the 2015 Event, this Office did not refer the group to UAPS for a security assessment and approved the event. As the event neared, it became apparent to the University that the nature and scale of the 2015 Event was such that serious risks to public safety were highly likely to occur, it was required to address those risks and, therefore, acted to bring in security necessary for public safety (which included both UAPS and EPS members). As the University was responding to an unforeseen and urgent situation, the University covered the costs of the required security. The size and intensity of the 2015 Event greatly informed the process this year, providing this Office with good reason to refer the event submission to UAPS for a Security Assessment, as per the Student Groups Procedure. With the lessons learned from the 2015 Event, the Security Assessment and its recommendations were part of the event approval process and lead to the conditions of approval, as is normal course for Student Group events where additional steps are required to mitigate risks. The costs of the 2015 Event, had they been known at the time of the approval, would have been the responsibility of the Student Group pursuant to the Student Groups Procedure.

As noted, the Group refers to the numerous students who mounted a counter-demonstration in response to the group's 2015 Event and suggest, in effect, that these counter-demonstrators disrupted and obstructed that event in violation of the Code of Student Behaviour (COSB) and "prevented and stifled" the group's expression of its views and were not themselves engaged in expressing its views. UAIberta Pro-Life also states that the University did not investigate and prosecute the counter-demonstrators. This Office is aware that complaints under the COSB were made, and that ultimately UAPS determined that it would not investigate further or lay charges. I also understand that the decision by UAPS was appealed in accordance with the COSB, and that a final decision was issued. That was a separate process over which this Office has no control (yet I note that the final decision in that process does not support

the Group's assertions). Further, it does not change the nature of the security risk which UAPS has identified for the Event, which is the basis for the Cost Condition.

Lastly, while the Group agrees that "inherently dangerous activities (such as entertainment events coupled with the consumption of alcohol) may justify the imposition of a security assessment, the [p]eaceful expression of opinions ... should not be subject to security assessments". By extension, the group suggests that the costs associated with any security found to be required as a result of those assessments are not justified.

However, it is actual risk which arises from an event, rather than its broad classification, which must be reviewed. Under the Student Groups Procedure, any group event which may give rise to public safety risks must be referred to UAPS for a Security Assessment. In turn, those assessments determine whether or not the event is of a kind that does, in fact, gives rise to public safety risks on campus and therefore requires the presence of security. As well, having regard to the actual experience with the 2015 Event, and the UAPS Security Assessment for the Event this year, I am unable to find that this Event ought not to have been referred for a security assessment. Again, this is not relating to the content of the Event, but rather to the public safety risks arising from it, informed by past experience.

# Conclusion

I have carefully considered UAlberta Pro-Life's submissions and materials in support of its RFR of the Cost Condition. For the reasons noted above, the RFR is denied, and the Cost Condition is confirmed.

As the Cost Condition is confirmed, we request that the Group provide us with notice of its intent to do one of the following: continue with the Event (we will need to discuss potential dates, as the earliest that is now possible is March 3<sup>rd</sup> and 4<sup>th</sup>), continue with the Event at a different location as suggested in the Security Assessment (which would likely have the effect of significantly reducing the associated security costs), or to not continue with the Event. We request that the Group provide us with notice of its intent by no later than Friday, February 26<sup>th</sup> at noon, if the Group fails to notify us by this date it will be deemed to have withdrawn its application and/or cancelled the Event. If the Group chooses to proceed with the Event on March 3<sup>rd</sup> and 4<sup>th</sup>, it will be required to pay a deposit of \$9,000 to UAPS no later than Monday, February 29<sup>th</sup> at 4:00pm.

Again, my Office is prepared to work with UAlberta Pro-Life with respect to future events, and to provide information regarding fundraising and grants if required.

Yours truly,

Dr. Robin Everall

Vice Provost and Dean of Students



Original Approval Date: February 3, 2014

Most Recent Approval Date: February 3, 2014

Most Recent Editorial Date:

February 3, 2014

Parent Policy: Student Policy

# Student Groups Procedure

Office of Administrative Respon	sibility:	Dean of Students
Ар	prover:	General Faculties Council Executive Committee
	Scope:	Compliance with this University procedure extends to all members of the University community.

#### Overview

The University recognizes that participation in the activities of Student Groups is a beneficial aspect of the University experience. The University environment encourages the formation of different Student Groups. These groups may be defined in a variety of ways, according to, for example, a shared program of study, a commitment to service, a common activity, philosophy or background or particular perspective. When considering a group's application for Registration, the University takes into account the group's stated purposes, goals, activities, membership criteria and other attributes. The University desires to support the activities of Student Groups, but also recognizes the need to regulate them for the benefit of the groups themselves and the University community. When a Student Group is Recognized by the University, responsibilities and benefits result for both.

When sponsoring or conducting a Student Group Event or Activity, Student Groups are also accountable to the University for the conduct of their members and/or guests. While Student Group status is considered in this Procedure, complaints regarding the conduct of individual members of a group and their guests will be addressed under the Code of Student Behaviour and/or through other University policies, procedures or other appropriate processes.

#### Purpose

To outline the University's processes for the administration of Student Groups.

### **PROCEDURE**

#### 1. RESPONSIBILITIES AND BENEFITS

In Registering with the University, a Student Group accepts the following responsibilities:

- To abide by all University policies and procedures, and all applicable municipal bylaws, Provincial
  and Federal statutes and regulations;
- To uphold the good name of the University:
- To live up to the group's stated purpose by acting in accordance with the group's constitution, bylaws and polices;
- To respect the safety, security and inherent dignity of each member of the University community:
- To be responsible for members' conduct when members are representing the group, and therefore the University, on and off-campus; and
- To manage the group's assets (financial or otherwise) in a responsible and ethical manner.



A Student Group enjoys a number of benefits, including:

- Ability to book space with the University;
- Use of the University's institutional liquor licenses and the ability to receive permission for gaming events;
- Use of the University's name and Insignia;
- Exclusive use of the group's name on campus;
- · Access to and ability to rent University property and equipment;
- Use of campus facilities for solicitation of membership.

All of the above benefits are subject to applicable University of Alberta policies, procedures and regulations.

This Procedure in no way limits the freedom of students and others to associate; however, groups of students not Recognized by the Dean of Students will not have access to the above benefits.

#### 2. REGISTRATION REQUIREMENTS

In order to be Recognized as a Student Group, approval must be obtained by following these registration procedures.

Student Groups must file a Registration application annually with the University through Student Group Services. In addition to Registering with the University, Student Groups may also register with the Students' Union or the Graduate Students' Association subject to meeting the requirements for those organizations.

To become a Recognized University of Alberta Student Group, a group must complete the appropriate Registration Form (available on <a href="https://www.bearsden.ualberta.ca">www.bearsden.ualberta.ca</a>) and must be able to provide satisfactory evidence of the following:

- That a minimum of ten (10) students are members of the group and that and all of the executive
  members with voting privileges are currently part-time or full-time University of Alberta students.
  When groups have more than ten (10) student members, the remaining ratio of members must be
  comprised of two-thirds current University of Alberta students. In relation to Fraternities and
  Sororities, the membership must be composed entirely of part-time or full-time University of Alberta
  students registered during the current academic year.
- That an acceptable constitution exists. (Guidelines for drafting a group constitution are available from Student Group Services.) The constitution must:
  - Outline the purpose of group:
  - Outline the membership eligibility;
  - o Outline the executive and membership roles and responsibilities;
  - Demonstrate that the group functions in a democratic manner by outlining the elections process;
  - Outline financial requirements that meet or exceed the University's requirements as outlined below, and address what will happen to any assets, financial or otherwise, if the group should cease to exist for whatever reason.
- That a minimum of one general meeting is scheduled during the next twelve months.
- That, in the case of groups previously Recognized, a minimum of one general meeting has been held during the past twelve months.



- That, if the group is handling money, the appropriate financial arrangements are in place, including:
  - A bank account in the name of the group, or an acceptable alternative (under no circumstances can money held by student groups be deposited into a University bank account);
  - A requirement that at least two signatures of executive officers are necessary for all banking transactions;
  - The direction that all monies of the Student Group go toward the operating expenses of the group, as it carries out its stated purpose/objectives/goals; and
  - The maintenance of financial records in proper order for possible auditing.

Based on the nature of the activities being organized by the Student Group, the Dean of Students may determine additional requirements, which may include, but are not limited to, additional oversight structures, additional risk management requirements, and additional insurance coverage.

In order for the Student Group to be Recognized, the University's liability and indemnification agreement must be signed by two members of a Student Group's executive prior to final approval.

#### 3. REGISTRATION PROCEDURES

Once all registration forms and supporting documentation have been submitted, they will be reviewed in a timely manner and Student Group Services will notify the group as to its status. The Dean of Students will decide one of the following:

- To Recognize the Student Group for the year.
- To grant Provisional Recognition, subject to additional requirements. These may include, but are not limited to, any of the following:
  - o Submit a complete membership list, including addresses and phone numbers;
  - Submit a financial statement for the preceding year (if an audit is necessary, the complete
    accounts for the group should be available);
  - Submit the minutes of general meetings held during the last twelve months;
  - Provide a bond in an amount to be determined by the Dean of Students, to be used to pay the cost of damage that may be incurred by the Student Group;
  - Report at specified periods to a specified University official; and
  - Such other reasonable requirements considered desirable to: limit the amount of risk incurred by the University; ensure that the Student Group provides reparation for harm done to the University community, University property or the property of others; or ensure the Student Group takes steps to build trust with the University or surrounding communities.
- To deny Recognition. In the case of denial of Recognition, the Dean of Students will provide written reasons for the decision.

A group's initial Registration with the Office of the Dean of Students may occur at any time of the year; re-Registration must be completed annually within two (2) months of the group's election of new executive members.

Where the Student Group receives Recognized or Provisional status, the president, treasurer and the individual responsible for event planning and risk management must attend training provided by Student Group Services. This must occur on an annual basis.



#### 4. DENIAL, REVOCATION OR TEMPORARY SUSPENSION OF STUDENT GROUP RECOGNITION

- The Dean of Students may deny a group Recognition, or revoke or temporarily suspend Recognition, under any of the following circumstances:
  - The group fails to meet the requirements for Recognition outlined above in section 2;
  - The group's stated objectives or activities or the manner of carrying out its activities have exposed or would expose the University to unacceptable risk;
  - The group's stated objectives or activities or the manner of carrying out its activities have in the past
    or could, by their very nature, lead to justifiable complaints under University policies and procedures
    and/or municipal bylaws, Provincial or Federal statutes or regulations;
  - The group has engaged in activities involving Hazing, unacceptable Risk to Persons, or Risk to Property or Reputation;
  - The group tolerates, allows or encourages its members or executive to engage in any violation of the Code of Student Behavior when acting on behalf of or as a representative of the Student Group;
  - The group fails to abide by the responsibilities outlined above in section 1; or
  - The group fails to meet the conditions required for their Provisional Recognition.
- A complaint against a Student Group relating to any of the circumstances set out in section 4(a) can be made, in writing, to the Dean of Students.
- c. As part of the process of determining whether a Student Group should have their Recognition denied, revoked, or temporarily suspended, the Dean of Students may use the investigative expertise and resources within University of Alberta Protective Services or other entities as required.
- d. In cases where a student group is also registered with the Students' Union or the Graduate Students' Association, the Dean of Students will discuss the issue with the relevant students' association before making a decision. In cases involving Faculty Student Associations, the Dean of Students will discuss the issue with the Dean (or delegate) of the relevant Faculty.
- e. If the group is dissatisfied with the decision of the Dean of Students, the group may submit a request for reconsideration to the Dean of Students. The request for reconsideration must be received by the Dean of Students no more than 15 Business Days after the group is notified of the Dean's decision. A request for reconsideration must set out the reasons why the group is seeking reconsideration and, if applicable, those steps the group proposes to take to correct any actions referenced in the decision. In cases where a student group is also registered with the Students' Union or the Graduate Students' Association, the Dean of Students will discuss the issue with the relevant students' association before making a decision.
- f. If the group is still dissatisfied after the Dean of Students has made a decision on the request for reconsideration, it may make a written appeal of the decision to the Associate Vice President, Risk Management Services. The appeal must be received by the AVP Risk Management Services no more than 15 Business Days after the group is notified of the Dean's decision regarding reconsideration. The AVP Risk Management Services may consult other appropriate or applicable University staff members in the decision making process. The appeal can include a request to meet with the AVP, Risk Management Services. In cases where a group is also registered with the Students' Union or the Graduate Students' Association, the AVP Risk Management Services will discuss the issue with the relevant students' association before making a decision. The AVP Risk Management Services will grant or deny the appeal based on an assessment of the level of risk to the University and will provide the decision in writing. The decision of the AVP Risk Management Services is final.
- g. The denial, revocation or temporary suspension of Student Group Recognition will remain in effect throughout the appeal periods.



#### 5. EVENT PLANNING AND STUDENT GROUP ACTIVITIES

Student Group Events and Activities are core to the functioning of Student Groups. Events and Activities can be organized both on-campus and off-campus. The responsibility for running the events in a safe manner belongs to the Student Group.

All Student Group Events and Activities must be approved by the Office of the Dean of Students. This approval must occur at the planning stage of the event and prior to any advertising or announcement of the event.

Student Groups are subject to all University policies and procedures and must adhere to these when organizing Events and Activities.

A Student Group that wishes to conduct a raffle, 50-50 draw or other activity that requires the Issuance of a gaming license by the Alberta Gaming and Liquor Commission (the "AGLC") must request and receive permission from the University prior to applying to the AGLC for a gaming license. Permission to apply for a gaming license does not guarantee that the Student Group meets the requirements to obtain a gaming license from the AGLC.

Student Groups may not enter into legally binding agreements in the name of the University. Should a Student Group wish to enter into a legally binding agreement it shall ensure that such agreement does not contain any provisions that place any obligations on the University or that contravene, or cause the University to be in breach of, the terms of any agreement to which the University is a party.

Depending on the nature of the activity, the Dean of Students may require a Student Group to obtain additional insurance or require the presence of University of Alberta Protective Services or the Edmonton Police Service. The cost of these will be the responsibility of the Student Group.

The Dean of Students has the authority to deny or revoke approval for a Student Group Event or Activity (whether an Event or Activity is in progress or is scheduled to occur) if the Dean of Students reasonably believes that the Student Group Event or Activity has caused or will cause Risk to Persons or Risk to Property or Reputation.

If the group is dissatisfied with the decision of the Dean of Students, the group may submit a request for reconsideration to the Dean of Students. A request for reconsideration must be received by the Dean of Students no more than 15 Business Days after the group is notified of the Dean's decision. A request for reconsideration must set out the reasons why the group is seeking reconsideration and, if applicable, those steps the group proposes to take to correct any actions referenced in the decision. In cases where a student group is also registered with the Students' Union or the Graduate Students' Association, the Dean of Students will discuss the Issue with the relevant students' association before making a decision. The decision of Dean of Students is final.

A number of relevant University policies and procedures apply to Student Groups and/or their members and are listed under related links below.

### **DEFINITIONS**

Definitions should be listed in the sequence they occur in the document (i.e. not alphabetical).

Any definitions listed in the following table apply to this document only with no implied or intended institution-wide use. [ATop]			
Student Group	A group of students which has applied to Register with and is Recognized by the Dean of Students. Examples include, but are not limited to a club, association, organization, society, fratemity or fellowship.		
Registration, Register	The process by which a group requests Recognition by the Dean of Students in order to receive the benefits provided to a Student Group.		



Recognition, Recognized  Student Group Event or Activity	The acknowledgement of a Student Group for receipt of specific benefits as listed in Section 1 of this Procedure, at the discretion of the Dean of Students.	
	Any student function organized by the Student Group for its members and their guests, on or off campus, including but not limited to, social events, demonstrations, events involving alcohol, travel, fundraising, guest speakers, physical activity or events involving the issuance of a gaming license from the Alberta Gaming and Liquor Commission (raffle, 50-50 draw, casino).	
Fraternity or Sorority	A student group formed for social purposes and dedicated to the positive development of its members. Members are initiated by invitation, and determined through democratic processes following a trial period used to gauge adherence to common values, aspirations and membership requirements.	
Provisional Recognition	Recognition of a Student Group with specified additional conditions for continued Recognition.	
Hazing	The creation of an environment or any intentional, reckless or negligent act, that occurs on or off University property, that I. endanger s the physical health, mental health or safety of a person; or ii. produces physical or mental discomfort, embarrassment, humiliation, harassment, or ridicule; or iii. results in the destruction, damage or removal of any public or private property; or iv. causes, induces, pressures, coerces, or requires another person to violate any federal, provincial, municipal or University regulations; for purposes that include, but are not limited to, initial or continued admission, affiliation or initiation with the group.  Examples of hazing include, but are not limited to: any brutality of a physical nature, such as whipping, beating, branding, paddling, or electric shocks, exercise not legitimately related to a sport, forced consumption of alcohol or other substances, inappropriate exposure to the elements, compulsory nudity or immodest dress, transportation and abandonment, threats or implied threats, verbal abuse, physical or psychological abuse, sleep deprivation, physical confinement, coerced hazing of another, compulsory servitude, degrading activities, sexual simulation, sexual assault, or theft or misuse of others' property.  Hazing can occur regardless of whether the subject(s) of the hazing have consented to participate in or be subjected to the activities in question, or whether the activities in question constitute a ritual or tradition of a group.	
Risk to Persons	Setting or creating an environment or circumstances which endangers or potentially endangers the health, safety or well being of individuals or groups	
Risk to Property or Reputation	Setting or creating an environment which promotes or tolerates reputational, financial or physical damage to the University, the University community, or other individuals or groups	



# **FORMS**

There are no forms for this procedure. [▲ Top]

# **RELATED LINKS**

Should a link fail, please contact uappol@ualberta.ca. [ATop]

Alcohol Policy (UAPPOL)

Off-Campus Activity and Travel Policy (UAPPOL)

Casual Events Booking Procedure (UAPPOL)

Code of Student Behaviour (University of Alberta)

Posting Announcements, Notices and Banners Procedure (UAPPOL)

Posting Announcements, Notices and Banners Procedure Appendix A: Posters, Notices, and Banner Guidelines (UAPPOL)

Trademarks and Licensing Policy (UAPPOL)



- sgevents <sgevents@ualberta.ca>

# **CCBR Display Event**

- sgevents <studentgroupevents@ualberta.ca>
To: Katherine Campbell <kjcampbe@ualberta.ca>

Fri, Feb 12, 2016 at 2:36 PM

Hi Katie,

Your application for event approval, the additional information you have provided in various emails, as well as the security assessment prepared by UAPS (see attached) has been reviewed and considered by the Dean of Students.

I write to advise you of the Dean's decision. The Dean approves your event on the following conditions:

 Location and Fencing (Engineering): With respect to location, your group's event will take place in Main Quad, but toward the north end, near CCIS. With respect to fencing, the double perimeter fencing as prescribed in UAPS' security assessment report will also be required.

Generally, these requirements are for the following reasons:

- o To allow the event to be located in the general location (main Quad) that your group requested.
- o To address the safety and access concerns that arose with your group's event last year. It will avoid blocking of sidewalks and thoroughfares in Quad. In addition, based on last year's event and that your event this year is a similar size and layout, it will ensure that there is enough space for your large display, the fencing described in the attached assessment, and the people that are likely to gather. As noted in the report, the space directly west of CAB's doors is not suitable and poses risks. As noted, the lawn at the north end of Quad addresses these concerns and risks, but is a high-traffic location with good visibility for the event.
- o The fencing is required to ensure the safety of the public (e.g. the members of your group, the general campus community) as well as the safety of the police and peace officers. The double perimeter fence will also reduce the degree to which your display could be obscured by the presence of counter-protesters and their signs. In addition, during and following your group's event last year, you expressed dissatisfaction that more was not done to move counter-protesters further away from your display. The double perimeter fence should achieve that white ensuring that individuals are free to approach the display for discussion purposes if they wish to.
- 2. <u>Security</u>: Peace officers from UAPS and police officers from the Edmonton Police Service are required to be present at your event to ensure public and officer safety. A deposit, representing a portion of the costs for the requisite security occasioned by your event, must be provided no later than Friday, February 19, 2016.

Generally, this is for the following reason:

o Given the strong similarities, it is assumed that your group's event will involve a similar number of individuals and volatile nature as the event which took place in 2015. There are therefore significant and similar public safety risks which the University is required to address. Thus, security is required to ensure the safety of your group, other members of the campus community as well as the officers themselves. Requiring the presence of security is amply supported in UAPS' security assessment. Further, the level of security identified by UAPS appears necessary in order to address the safety risks associated with the event.

The security assessment places the event at *high* risk even if the above management strategies are implemented and *extreme* without doing so. Given this, we are not able to allow or approve the event without the recommended strategies being implemented.

#### Additional conditions

As per section 5 paragraph 6 of the Student Groups Procedure, where a group's event creates and poses risks to public safety and where, therefore, security is required to mitigate those risks occasioned by the event, the student group, as the proponent of the event, is responsible for the costs of mitigating those risks and, in this case, responsible for the costs of providing the requisite level of security for its event.

The security assessment report provides a breakdown of the costs for the level of security found to be occasioned by your group's event, with the total cost being \$17,500. As noted above, a condition of the Dean's approval of your event is that you provide a deposit of \$9,000 with payment made to "University of Alberta" and delivered to and received by UAPS' office no later than Friday, February 19, 2016 at noon.

We note that the UAPS security assessment suggests that an alternate indoor location (such as a large classroom) for your event, would be far less likely to create the kinds of public safety risks than are presently associated with the event taking place outdoors on the main Quad of campus. Reducing those public safety risks would likely result in a reduction in the level of security required for the event. Let us know if you would like to explore this option and, if so, we can also see whether the event could go ahead on the dates you presently have or whether it might have to be rescheduled.

The University needs time to ensure that it can put in place the requisite levels of security (peace and police officers need to be arranged in advance and do not operate "on stand-by"). Thus, in order for the University to make proper arrangements for the security requirements noted above, we require that you notify us if you intend to proceed with the event on these conditions or not no later than Wednesday February 17th, 2016 at 4:00pm. Because the security arrangements need to be made in advance, if you fail to notify us by this date, you will be deemed to have withdrawn your application for and/or voluntarily cancelled your event.

If you are dissatisfied with these conditions of approval, then as per the Student Groups Procedure, section 5 paragraph 8, you may make a request for reconsideration. If you choose this route, the Procedure affords you 15 business days from now to complete such a request, but given the timing of your event we highly recommend that you submit any request for reconsideration no later than Wednesday, February 17th at 4:00pm. If you choose to do so, we could place your event status on hold until the reconsideration has been heard and determined.

Thanks and I look forward to hearing from you.

Best,

Chelsea

Chelsea Livingstone
Student Event Risk Management Coordinator
Office of the Dean of Students | 5-02 Students' Union Building | 780.492.1396

[Quoted lext hidden]

Security Assessment with Attachments.pdf 2264K

# **CCBR** Display

Event ID 60050, Submitted on 1/11/2016

#### Organization name

**UAlberta Pro-Life** 

Katie Campbell (kjcampbe@ualberta.ca)

#### Theme

Leaming

#### Description

We will be hosting a pro-life display from the Canadian Center for Bio-Ethical Reform here on the university campus. The purpose of the display is to be educational, using photographs and other resources in order to educate the public on the reality of abortion as a human rights violation. This display has been hosted on many campuses across Canada, and its aim is to open up a respectful, informed discussion on campus about the abortion debate.

#### Dates / Locations

2/23/2016 8:00 AM - 2/23/2016 5:00 PM

2/24/2016 8:00 AM - 2/24/2016 5:00 PM Main QUAD

Organization members

#### Who can RSVP

#### Allow anyone to self-report attendance?

No

Perks

#### **Event form**

Welcome to the student group event approval form! This form will guide you through the event approval process. The information and resources that accompany the questions should help you complete the form.

All Student Group Events and Activities must be approved by the Office of the Dean of Students, outside of regular meetings. Student Groups are subject to all University policies and procedures and must adhere to these when organizing Events and Activities.

### A few rules and tips before you start:

- Event form must be submitted at least 10 FULL business days (-2 weeks) before your event.
- Events involving alcohol, travel or physical activity are strongly encouraged to be submitted at least six weeks prior to
- If you are holding a PUBLIC stooholic event at an unitcensed venue (le community hall, banquet hall etc) then you need to submit your event6 WEEKS in advance, due to AGLC regulations on obtaining a Special Event License.

  Larger events like, but not limited to, multi day conferences, international travelling or events that have a large number
- of participants are subject to a longer approval process at the discretion of the Office of the Dean of Students. Please contact the Student Event Risk Management Coordinator (Chelsea) at spevents@ualberts.ca for more info.

  September, October, January and March are high volume months for event submissions. Please, consider this and

- submit your form even more advance during those periods.

  Until your form is reviewed, it will state "Unapproved". Don't panicl it only means that it hasn't bean reviewed yet. Please be patient and make sure to follow the deadlines. If you are concerned that you have not heard back about your event, please small Chaises at agevents@uaiberta.ca

  You can leave the form and come back to it; it will save automatically as long as you click "next" on each page you fill out. You can access your form anytime by clicking "My involvement" at the top of the page, then clicking "Submissions" in the drop down manu.

  The form must be submitted and approved before you had advertising your overl

The form must be submitted and approved before you begin advartising your event.

We recommend starting the event approval form about six weeks before the date of your event. Give yourself as much time as possible to complete the form and process!

if you have any event related questions, contact the Student Event Risk Management Coordinator at<u>sgevents@ualberta.ca</u> or 780-492-1396.

<sup>\*\*\*</sup>Be sure to click the green "submit" button at the end of the form\*\*\*

Qualifications
Are you part of a student group?
If you're a staff member of a University or Students' Union service, click "No."
Yes

Are you submitting this form for the SGS sun Clubs Fair, or an event that is ONLY a BBQ or a bake sale/food saleOn Campus of some kind?

For BBQ tips and rules, <u>click here</u>. For bake sale tips and rules, <u>click here</u>.

NOTE: If your BBQ is off-campus, please click "No" to this question.

Nο

Does your event involve alcohol?

No

#### General questions

Please note that pub crawls, drink-a-small-town-dry events, any alcohol drinking in buses and other high risk events involving alcohol will not be sanctioned under the University of Alberta's Alcohol Policy. For more information, please contact the Student Event Risk Management Coordinator at studentgroupevents@ualberta.ca or 780-492-1396.

### Primary Event Organizer (PEO) name:

The Primary Event Organizer is the person in charge of your event and who is doing most of the organizing or coordinating for your event.

For any alcoholic event, the PEO MUST have a valid Event Organizer Training (EOT) if the event is at an unlicensed venue on or off-campus (community hall, classroom etc) then they also require ProServe. If the event is at a licensed venue (on campus, or Whyte for example) then they no longer require ProServe as of July 1st, 2016. Refer to this chart for more information.

Also, the PEO must attend event until the end; remain sober & responsible; not act as servers/security; monitor event for unauthorized alcohol; ensure participants return home safely.

Amberiee Nicol

#### PEO ualberta email address;

amberlee@ualberla.ca

#### PEO phone number:

587-987-5287

#### PEO position in student group:

President

#### Secondary Event Organizer (SEO) name:

The Secondary Event Organizer is the alternate contact for your event.

For any elcoholic event, the SEO MUST have a valid Event Organizer Training (EOT) If the event is at an unlicensed venue on or off-campus (community hall, classroom etc) then they also require ProServe. If the event is at a licensed venue (on campus, or Whyte for example) then they no longer require ProServe as of July 1st, 2016. Refer to this chart for more information.

Also, the SEO must attend event until the end; remain sober & responsible; not act as servers/security; monitor event for unauthorized alcohol; ensure participants return home safety.

Cameron Wilson

#### SEO valberta email address:

crwiison@ualberta.ca

#### SEO phone number:

403-903-7024

# SEO position in student group:

**VP Finance** 

# Please describe in detail the activities involved in your event:

CCBR staff members and club volunteers will be setting up a visual display on campus and using it as a springboard for open, respectful conversation surrounding the abortion debate

### Will minors be participating?

No

# Will pictures and/or video be taken at the event by group members? If so, print and post these signs around your event.

Yes

# What does your event involve? Please check all that apply.

Awareness campaign Quad or other outdoor campus space

#### Will your event take place:

On campus

How many people do you expect to attend your event?
N/A

What logos or images will you be using to advertise your event? We have no plans to advertise

Please describs any equipment (hot tubs, trampolines, power tools, etc) involved in your event.

N/A

We recommend that you consider risk management procedures for your event, and may require you to do a Risk Assessment Plan (RAP).

NOTE: They are required for all events involving sicohol, traval or physical activity. If you have one, upload it here. Click here for a template.

Uploaded File: No Response

We may recommend you do an Emergency Action Plan (EAP).

NOTE: They are required for all events involving alcohol, travel or physical activity. If you have one, upload it here.

<u>Click here for a template.</u>

Uploaded File: No Response

if you have any questions, contact the Student Event Risk Management Coordinator at studentgroupevents@ualberta.ca or 780-492-1396.

# Quad or other outdoor campus space Required:

I have revisived the <u>Ouldoor Event Site booking procedure</u>
I have a plan to clean up the site after my event is finished (fees apply if mess is left)

#### Optional: My event...

requires fencing (must note on site request form)

Please make sure you click the green "submit" button at the end of this form. Thank you for your submission. You will alther be approved or hear from Student Event Risk Management Coordinator if anything is missing from your form.

Please note that an "UNAPPROVED" event means that it hasn't been reviewed yet. Please do not panic about that! The SERM Coordinator will get to it as soon as they are able.

if you have not heard back about your event and have any questions, please email sgeventa@ualberta.ca to check on the status of your event. During high volume periods (September, October, January, March) it may take longer to hear back on the status of your event. Please be patient.

We recommend reflecting on the success of your event after it is completed. This helps your group improve and is a good tool for next year's executive members. Click here for an event evaluation form.

Have a great event!



- sgevents <sgevents@ualberta.ca>

# Fwd: Letter to U of A

Jay Cameron < icameron@iccf.ca> Fri, Feb 19, 2016 at 12:18 PM To: studentgroupevents@ualberta.ca, robin.everall@ualberta.ca, Jax Oitean <jaxine@ualberta.ca>, Marty Moore <mmoore@jccf.ca>

Dear Dr. Everall and Ms. Livingstone,

Please find attached the appeal materials of UAlberta Pro-Life in regards to the February 12, 2016 decision on the proposed event in the main quad on February 23 and 24, 2016.

I look forward to discussing this matter further with you. Perhaps we could speak on the phone this coming week.

Jay

Jay Cameron, BA, LLB Barrister and Solicitor Justice Centre for Constitutional Freedoms #253, 7620 Elbow Drive SW Calgary, AB, T2V 1K2 Direct line: (403)909-3404

#### 5 attachments

- 2016-02-19 UAlberta Pro-Life Appeal Letter.pdf
- 2016-2-12 Email from Chelsea Livingstone.docx
- Security Assessment with Attachments (1).pdf 2265K
- 2016-2-4 Email from Chris Hackett.docx
- 2016-02-19 UAlberta Pro-Life Appeal Letter.docx



February 19, 2016

VIA EMAIL TO: <a href="mailto:robin.everall@ualberta.ca">robin.everall@ualberta.ca</a>
AND VIA EMAIL TO: <a href="mailto:studentgroupevents@ualberta.ca">studentgroupevents@ualberta.ca</a>

Dr. Robin Everall
Interim Vice-Provost and Dean of Students
Chelsea Livingstone
Student Event Risk Management Coordinator
Office of the Dean of Students
5-02 Students' Union Building
8900 114 Street
University of Alberta

Dear Dr. Everall and Ms. Livingstone,

Edmonton, AB T6G 2R3

RE: Appeal of Decision on UAlberta Pro-Life Event, February 23-24, 2016 (the "Event")

As you are aware, the Justice Centre is counsel for the campus club, UAlberta Pro-Life (the "Club"). I write in regards to Chelsea Livingstone's email to Katie Campbell of February 12, 2016 (copy attached) with the decision of the Dean's office (the "Decision") in regards to the Event.

I write to request the University's reconsideration of the Decision, pursuant to section 5, paragraph 8 of the Student Groups Procedure.

The conditional approval of the Event contingent on the receipt of a \$17,500 security assessment for the Event (the "Security Assessment") is tantamount to a rejection of the application for approval of the Event. As a reasonable person would suspect and anticipate, my clients are unable to pay this \$17,500 Assessment, especially not when confronted with this demand approximately a week prior to the Event. The members of the Club are students with very limited means. "Limited means" does not mean that they are without legal rights, however.

In considering this request for a reconsideration of the Decision, I ask that you consider the below points.

First, the contemplated Event is a legitimate form of expression that makes a valuable contribution to University society. The advancement of various views, even if unpopular, enriches us all, and is essential to our democracy. It is fundamental. The repression of such expression (through whatever means) conversely damages our society. Freedom of expression is explicitly protected by the *Charter*, but also predates the *Charter* – see, for example, *Switzman v. Elbling*, [1957] S.C.R. 285; *Saumur v. City of Quebec*, [1953] 2 S.C.R. 299.

Second, the students who are members of UAlberta Pro-Life formed and joined the Club for the purposes of advancing their views and beliefs on campus in an exercise of their democratic and *Charter* rights, and other legal rights. These rights have been consistently and repeatedly protected by the Courts.

Third, the University bestowed official club status on UAlberta Pro-Life. The Club values its official club status, but that status is rendered meaningless if the Club is effectively prevented from expressing its opinions on campus. Certain rights adhere to an official club at the University, but these rights have been either stripped from the Club or severely curtailed through no fault of the Club. The Club does not deserve to be punished with a \$17,500 invoice for the unauthorized actions of misbehaving students (the "Misbehaving Students") who violated the Code of Student Behaviour (s. 30.3.4(1)b; s. 30.3.4(1)c) by disrupting and obstructing the March 3 and 4, 2015 event last year (the "March Event"). The March Event was referenced repeatedly in the Decision as the reason for the imposition of the Assessment. I would note that there was no security assessment for the March Event.

As you are aware, prior to the March Event, students spoke publicly on Facebook and other social media of their plans to blockade and disrupt the March Event. These soon-to-be Misbehaving Students were warned in advance by then-President Samarasekera that their contemplated actions were improper. On February 27, 2015, President Samarasekera reiterated the University's commitment to freedom of expression, stating that the Club had an equal right, on par with other recognized clubs on campus, to use the space of the University to express its views. She stated that any complaints would be investigated.

It cannot be disputed that the legitimate and University-authorized peaceful expression of UAlberta Pro-Life in 2015 was prevented and stifled by the Misbehaving Students to a significant degree at the March Event. The Misbehaving Students planned to blockade the Club's display at the March Event, and publicly incited inappropriate behaviour, contrary to section 30.3.4(1)c of the Code of Student Behaviour, resulting in the obstruction and interruption of a university-related function. The Misbehaving Students were not engaged in freedom of expression at the March Event. Instead, the Misbehaving Students' actions were entirely focused on preventing the Club's freedom of expression, not on creating expression of their own. This is a key point that was apparently lost on Discipline Officer Chris Hackett, as is evident from his February 4, 2016 decision upholding UAPS' decision not to investigate the Misbehaving Students (copy attached, see specifically page 2, paragraph 3).

Fourth, the Club has repeatedly demonstrated good faith and a willingness to comply with the University's regulations in making applications, submitting requested materials, and following the appeal process when necessary. This is in sharp contrast to those students who wished to stifle and prevent the expression of the Club's views, and who acted in direct contravention of then-President Samarasekera's warnings and directions on the March Event.

Fifth, the University has chosen not to investigate and prosecute those Misbehaving Students who planned, coordinated and executed a raucous blockade of the March Event. The University's indifference to the impropriety of the conduct of the Misbehaving Students, and its

refusal to investigate and prosecute the individuals responsible, should not be utilized to justify the imposition of an onerous \$17,500 Assessment on the Club. This would be highly improper, arbitrary, and a breach of reasonableness and natural justice. If the University was sincere about establishing and maintaining order on campus, to facilitate the peaceful expression of divergent views, the University would investigate those who coordinated and planned to disrupt such expression. Instead, through this demand for \$17,500, the University is preventing the legitimate, legal, and peaceful expression of opinion by a registered campus club.

In my respectful submission, the Decision imposes an insurmountable and unjustifiable hurdle that prevents the Club's freedom of expression. The Club has complied with the application requirements, and since then repeatedly submitted additional information when requested to do so.

Without a doubt, inherently dangerous activities (such as entertainment events coupled with the consumption of alcohol) may justify the imposition of a security assessment. Peaceful expression of opinions, however, including by way of a stationary display that poses no physical danger of any kind to anyone, should not be subject to security assessments. The discussion of ideas is a right in our society, particularly on a university campus. If everyone was required to have security around them in order to say something others might disagree with there would be no free discourse.

The discussion of ideas should not incite violent behaviour from those who disagree, especially in a university setting, an institution of learning. Self-control and accountability are hallmarks of the rule of law in our society, which the University should encourage in the student body. I presume the University does not levy security assessments against professors who teach on controversial topics and espouse unpopular theories. Rather, the University expects students to master themselves, with emotions under the control of intellect and reason. There is no reason why the University should not expect and require accountability from the student body on this issue, either.

For all of the above reasons, I respectfully request that you reconsider the imposition of the security assessment on the Club for the Event.

We look forward to hearing from you soon given the nearness of the Event. Thank you for your consideration.

Yours truly,

Cfor Jay Cameron

Solicitor for Amberlee Nicol, Cameron Wilson, and Katie Campbell

From: - sgevents < studentgroupevents@ualberta.ca>

Date: Fri, Feb 12, 2016 at 2:36 PM Subject: Re: CCBR Display Event

To: Katherine Campbell < kjcampbe@ualberta.ca >

Hi Katie,

Your application for event approval, the additional information you have provided in various emails, as well as the security assessment prepared by UAPS (see attached) has been reviewed and considered by the Dean of Students.

I write to advise you of the Dean's decision. The Dean approves your event on the following conditions:

Location and Fencing (Engineering): With respect to location, your group's event will take place
in Main Quad, but toward the north end, near CCIS. With respect to fencing, the double perimeter
fencing as prescribed in UAPS' security assessment report will also be required.

Generally, these requirements are for the following reasons:

- o To allow the event to be located in the general location (main Quad) that your group requested.
- o To address the safety and access concerns that arose with your group's event last year. It will avoid blocking of sidewalks and thoroughfares in Quad. In addition, based on last year's event and that your event this year is a similar size and layout, it will ensure that there is enough space for your large display, the fencing described in the attached assessment, and the people that are likely to gather. As noted in the report, the space directly west of CAB's doors is not suitable and poses risks. As noted, the lawn at the north end of Quad addresses these concerns and risks, but is a high-traffic location with good visibility for the event.
- o The fencing is required to ensure the safety of the public (e.g. the members of your group, the general campus community) as well as the safety of the police and peace officers. The double perimeter fence will also reduce the degree to which your display could be obscured by the presence of counter-protesters and their signs. In addition, during and following your group's event last year, you expressed dissatisfaction that more was not done to move counter-protesters further away from your display. The double perimeter fence should achieve that while ensuring that individuals are free to approach the display for discussion purposes if they wish to.
- 2. <u>Security</u>: Peace officers from UAPS and police officers from the Edmonton Police Service are required to be present at your event to ensure public and officer safety. A deposit, representing a portion of the costs for the requisite security occasioned by your event, must be provided no later than Friday, February 19, 2016.

Generally, this is for the following reason:

o Given the strong similarities, it is assumed that your group's event will involve a similar number of individuals and volatile nature as the event which took place in 2015. There are therefore significant and similar public safety risks which the University is required to address. Thus, security is required to ensure the safety of your group, other members of the campus community as well as the officers themselves. Requiring the presence of security is amply supported in UAPS' security assessment. Further, the level of security identified by UAPS appears necessary in order to address the safety risks associated with the event.

The security assessment places the event at *high* risk even if the above management strategies are implemented and *extreme* without doing so. Given this, we are not able to allow or approve the event without the recommended strategies being implemented.

#### Additional conditions

As per section 5 paragraph 6 of the Student Groups Procedure, where a group's event creates and poses risks to public safety and where, therefore, security is required to mitigate those risks occasioned by the event, the student group, as the proponent of the event, is responsible for the costs of mitigating those risks and, in this case, responsible for the costs of providing the requisite level of security for its event.

The security assessment report provides a breakdown of the costs for the level of security found to be occasioned by your group's event, with the total cost being \$17,500. As noted above, a condition of the Dean's approval of your event is that you provide a deposit of \$9,000 with payment made to "University of Alberta" and delivered to and received by UAPS' office no later than Friday, February 19, 2016 at noon.

We note that the UAPS security assessment suggests that an alternate indoor location (such as a large classroom) for your event, would be far less likely to create the kinds of public safety risks than are presently associated with the event taking place outdoors on the main Quad of campus. Reducing those public safety risks would likely result in a reduction in the level of security required for the event. Let us know if you would like to explore this option and, if so, we can also see whether the event could go ahead on the dates you presently have or whether it might have to be rescheduled.

The University needs time to ensure that it can put in place the requisite levels of security (peace and police officers need to be arranged in advance and do not operate "on stand-by"). Thus, in order for the University to make proper arrangements for the security requirements noted above, we require that you notify us if you intend to proceed with the event on these conditions or not no later than Wednesday February 17th, 2016 at 4:00pm. Because the security arrangements need to be made in advance, if you fail to notify us by this date, you will be deemed to have withdrawn your application for and/or voluntarily cancelled your event.

If you are dissatisfied with these conditions of approval, then as per the Student Groups Procedure, section 5 paragraph 8, you may make a request for reconsideration. If you choose this route, the Procedure affords you 15 business days from now to complete such a request, but given the timing of your event we highly recommend that you submit any request for reconsideration no later than Wednesday, February 17th at 4:00pm. If you choose to do so, we could place your event status on hold until the reconsideration has been heard and determined.

Thanks and I look forward to hearing from you.

Best,

Chelsea

Chelsea Livingstone
Student Event Risk Management Coordinator
Office of the Dean of Students | 5-02 Students' Union Building | 780.492.1396



# **University of Alberta Protective Services**

# **Event Security Assessment**

Event: UAlberta Pro-Life, February 23 and 24, 2016

**Prepared For: Office of the Dean of Students** 

Submission Date: February 12, 2016

# **Security Assessment**

### **Scope**

This report has been prepared pursuant to the University of Alberta Student Groups Procedure (SPG). The purpose of this report is to provide a security assessment of a proposed two-day event by the University Recognized Student Group, UAlberta Pro-Life on February 23 and 24, 2016 in Quad. This report is designed to provide relevant information to the Office of Dean of Students, concerning the safety and security risks associated with the group's proposed event, and recommendations as to how those risks may be mitigated, in order to inform the Dean of Students' decision with respect to the group's application for event approval under the Student Groups Procedure.

Based upon experience of assessing other events on campus, and incorporating relevant Risk Management principles, this report will first explore/identify the event, then offer an assessment and examine management methods. Lastly, recommendations will be provided. The author of this report is experienced in dealing with special and higher risk events on campus and has taken a special event risk management course.

#### **IDENTIFICATION**

### **Stakeholders**

In order to grasp the totality of the event, one must identify and define the stakeholders who are at play.

Stakeholder	Role
UAlberta Pro-Life	The university recognized student group who has sought permission under the Student Groups Procedure (SGP) to hold an event in Quad. The safety of this group is an important consideration.
Office of the Dean of Students	The Office of the Dean of Students is the office under the SGP which has been conferred authority to grant or deny permission for the event, or grant event approval if certain conditions are met.
University of Alberta Protective Services (UAPS)	UAPS will first provide an assessment to the Office of the Dean of Students. Upon being notified the event will proceed, UAPS will develop an SOP. Further, UAPS will provide a uniformed presence and security management on the day of the event. Officer safety is an important consideration.
Edmonton Police Service (EPS)	EPS is necessary in order to achieve certain staffing levels and due to their increased authority, particularly their ability to enforce the Criminal Code of Canada, should the situation warrant. Officer safety is an important consideration.

Active Counter- demonstrators/Protestors	Having regard to the same event, which took place last year in Quad on March 3 and 4 2015, it is highly likely and, for the purpose of this assessment it has been assumed, that numerous individuals will quickly organize through social media a counter demonstration to the group's event. Such counter-demonstrators may include students, staff and those not affiliated with the U of A. Public safety is an important consideration.
Members of the University community as bystanders, observers, or passers-by	Having regard to the same event, which took place last year in Quad on March 3 and fourth, 2015, it is highly likely and, for the purpose of this assessment it has been assumed, that the groups event will also attract numerous bystanders, observers and passersby, in addition to members of the University community who ordinarily need act to access Quad or the buildings surrounding it to attend class, meetings, etc. Public safety is an important consideration.

#### **Background Information**

As noted above, the event will take place on February 23 and 24, 2016 from 0800 to 1700 hours each day.

The nature of the event is a demonstration by way of large billboard displays supplied by the Canadian Centre for Bioethical Reform (CCBR); the group's participants will be handing out a pamphlet and otherwise interacting with individuals who wish to learn more about the group's viewpoint.

The proposed location of this event is in the Quad at the University of Alberta's North (main) campus. The Quad is one of the most public, high-traffic, main thoroughfares on campus, with many intersecting sidewalks providing needed access to surrounding buildings.

Based on UAPS' experience with this event last year in Quad, it is anticipated that the group's event will attract a vigorous counter-demonstration involving numerous students in close proximity to the group's event. It is also anticipated that the group's event will attract numerous individuals in the University community as bystanders and observers. Given the location in which the group proposes to hold the event, there will also be the usual high number of pedestrians which traverse the Quad to get to their work, study, residence or classroom environments.

### History

The UAlberta Pro-Life group (previously called Go-Life group) held an event last year in Quad on March 3 and 4, 2015, which appears to be substantially identical to the group's proposed event this year in Quad. In advance of the event last year, large numbers of individuals organized via social media, a large counter-demonstration. Numerous individuals surrounded the group's display for the duration of the

group's two-day event and members of the group took intrusive/close-up pictures and/or videos of individual counter-demonstrators, with the result that tensions were heightened between the group and counter-demonstrators.

UAPS faced a number of challenges during last year's event. Crowd control was an issue, including keeping the sidewalks clear for non-participants needing to pass by and preventing the counter-demonstrators from moving past the barricades. There were heated interactions, which had the risk of resulting in violence. In certain cases, UAPS members had to request that one or both parties keep their distance in order to prevent or avoid confrontation. UAPS observed aggressive distribution of pamphlets taking place by representatives of the group or its guests. Pamphlets were pressed on members of the public as they walked by, rather than waiting for the public to engage them and then asking if they wanted the material. This practice led to a number of complaints [Attachment 1].

Last year, UAPS developed a Standard Operational Plan, which was designed to meet safety and security needs at the event. The plan included both UAPS and EPS personnel in order to mitigate the risks. More specifically, the Plan required one (1) UAPS incident commander, one (1) UAPS liaison officer, five (5) members working at the site, one (1) member conducting checks of office areas, and two (2) regular onduty patrol members (answering routine calls at the U of A). UAPS also utilized administrative staff members on the days of the event and spent a number of hours in planning for the event. EPS staffing consisted of four (4) special duty members, including a Sergeant.

The level of security at last year's event was appropriate. The number of law enforcement personnel allowed for coverages on all sides of the display and permitted the ability to address conflicts between demonstrators as they arose. In addition, UAPS is of the opinion that the uniformed presence of our Peace Officers and EPS Police Officers provided a visual deterrent from more extreme actions being taken and ensured an ability to respond should a major event arise.

The University incurred significant overtime costs for UAPS members during the two-day event, in addition to the cost for four (4) EPS members on site.

Following last year's event, UAPS received complaints from members of the UAlberta Pro-Life group, from individual counter-demonstrators, and the general public and it is UAPS' information that the Office of the Dean of Students received hundreds of complaints, supporting UAPS' expectation that this year's event will similarly attract a concerted counter-demonstration with similar contention, both of which give rise to the same kind of elevated public and officer safety risks experienced last year.

#### Summary of Actions

It is UAPS' information, that in January 2016, the UAlberta Pro-Life submitted an application to the Office of the Dean of Students for approval of their proposed event [Attachment 2].

In the late evening of February 3, 2016, representatives of the Pro-Life group completed the UAPS Special Duty Services Request Form, which prompted this Security Assessment [Attachment 3].

UAPS received information from the Office of the Dean of Students regarding the displays, specifically photographs of the displays. UAPS also received further information through the Office of the Dean of Students, which had in turn reached out to the group, related to the physical characteristics of the

proposed event. This included information on the approximate square footage of the entire display, number of displays, setup/layout of the displays, and proposed location and access points [Attachment 4].

Inspector ELKOW and Acting Sergeant Neil Purkess did an on-site assessment of the proposed site in Quad, as well as surrounding areas, noting physical layout, access points, sidewalks, surrounding buildings and general weather related hazards, including ice. Both agreed that the proposed site would not lend itself well to the proposed event. Moving the event to a location in the more northern part of the Quad was determined to be a better location for safety and security reasons.

UAPS requested a meeting with the group to discuss the security assessment prior to its submission to the Dean of Students, but the group was unable to attend prior to the submission due to the unavailability of an executive member.

UAPS discussed the matter with the EPS and received feedback that the EPS staffing levels were appropriate for the event.

# **ASSESSMENT**

## **Hazards**

UAPS has identified the following hazards presented by this event in Quad. These hazards are informed by the information about the group's event this year, the hazards that were in fact present at the group's event last year and the nature of the University campus and its community, generally:

Ability for UAPS to respond to other matters on campus, including emergencies, while providing security management at the event. UAPS must continue to deal with numerous calls during normal business hours. At times, these calls can be very complex and require lengthy response, eg. a student facing a mental health crisis. UAPS also plays a vital role in responding to and assisting emergency personnel with emergencies on campus.

<u>Counter-demonstrators</u>. Last year, the UAlberta Pro-Life (Go-Life) group expressed concern over the reduced visibility of their billboard displays and access points for individuals who wanted to engage the with the group's members at the event. This is a hazard for this year's event as well.

<u>Attempt to disturb displays</u>. One of the objectives of many counter-demonstrators at last year's event was to try to make it more difficult for the images on the group's billboard displays to be seen. Again, this is a hazard for this year's event as well.

<u>Verbal altercations</u>, which could become physical. At last year's event, UAPS observed a number of heated exchanges and needed to stand by, and in some cased had to intervene to direct the parties to move apart, in order to avoid further confrontation and possible escalation. This is a hazard for this year's event as well. As indicated above, the presence of security personnel is expected to have an effect on this hazard.

<u>Physical altercations</u>. With verbal exchanges, and the passionate beliefs of participants and counter-demonstrators, the potential for physical altercations, including pushing and shoving, is evident.

<u>Disruption to regular pedestrian traffic</u>. The location and setup of the event last year in the part of Quad just outside of a main entrance into the Central Academic Building (CAB) created a situation where safe and unobstructed passage to and along walkways surrounding the area was impaired. This hazard should be avoided this year.

Emergency response to the area. The obstruction of the walkways surrounding the area would make it difficult for emergency personnel to access/exit the site. Should an emergency situation arise, whether at the site or nearby, it is paramount that emergency personnel can safely access the location unhindered by a large crowd.

<u>Disruption to administrative offices</u>. Part of lessening disruption to the study and work environment will be to ensure access to areas surrounding the event are not obstructed, as occurred at last year's event.

# **Controls**

#### Personnel

The presence of law enforcement personnel is the best possible control for an event which attracts vigorous opposition and contention between two factions. The presence of uniformed law enforcement personnel will first act as a visual deterrent to those who may contemplate disruptive, non-peaceful, interactions. Should a concerning event emerge, adequate law enforcement personnel on site is essential in order to respond quickly and effectively. Both UAPS and EPS collectively form this key control. UAPS has the knowledge and sensitivity of university matters, having the ability to enforce provincial acts, including trespassing. EPS members have authority under the Criminal Code, should the need arise.

UAPS has developed a comprehensive Standard Operational Plan in order to ensure adequate staffing for this event, while managing the normal day-to-day issues that UAPS responds to on campus. Last year, UAPS was able to achieve a fair balance between costs and ensuring proper security management of the event. More information regarding the resources required can be found in the Management: Resources section of this report.

# Engineering

In order to serve the interests of public safety, officer safety, while permitting visibility of the group's billboard displays, UAPS recommends that a double perimeter fence be installed around the group's event.

During last year's event, only a single perimeter fence was in place around the group's display. As a result, counter-demonstrators were able to surround the group's display by lining up along the fence. This put the counter-demonstrators in close proximity to the group's members, increasing the risk of adverse interactions. In addition, as many of the counter-demonstrators had created posters of their own, the visibility of the group's billboards was partially obscured because they could stand in close proximity to the group's billboard displays.

During last year's event, UAPS suggested to the group that a second perimeter fence could be erected but at that time the group indicated that it did not want to try that.

It is believed that putting in place two fences, one immediately around the perimeter of the display, and a second perimeter fence out a further distance from the first perimeter fence (such that a kind of "moat" or buffer is established around the group's display), will reduce risks relating to the safety of the group's members, the counter-demonstrators, other members of the university community and the officers on site. In addition, the visibility of the group's billboard displays will be increased because they will not be as susceptible to being obscured.

By creating the buffer between the group's participants and those who wish to enter the group's display, on the one hand, and counter-demonstrators on the other, the risk of adverse interactions between these two groups is reduced. This, in turn, reduces risks to officer safety. The second perimeter will provide UAPS with the ability to clearly delineate an area where possible counter-demonstrators cannot go to assist in maintaining a more reasonable degree of order.

As indicated, it is believed that the double perimeter fence will enhance the visibility of the group's display and allow for a more secure and approachable event.

It is the opinion of UAPS, that a slightly modified location, in the north portion of Quad, would lend itself more appropriately to this event. This would offer an area much more conducive to erecting a double fenced site. The triangular shape/space in the original proposal would leave little space for the group to display their signs. In addition, the slightly modified location would better allow the normal passers-by to flow freely past the event site, while providing ample room for those who wish to partake in the group's event and for anticipated counter-demonstrators. At the same time, the event would take place in Quad, a high-traffic area of the University, as requested by the group.

## Intelligence

The collection of intelligence information is vital for decision making. This will include communicating with the UAIberta Pro-Life group, as well as counter-demonstrators, mainly through the UAPS Liaison officer. Further, social media (publicly available information) will be monitored for anything of a concerning nature, which may pose a threat to safety and security.

#### Proactive Response

The use of a Liaison Officer by UAPS, who served as a point of contact for both sides involved at last year's event, proved invaluable. An open dialogue with both sides of the equation will permit UAPS to be proactive in order to avoid certain issues before they arise and quickly deal with issues that do happen to develop.

Regarding the event last year, UAPS did not have the time to plan and the benefit of learning from past experiences. Clearly, having been through one such event, UAPS is better able to plan for this year's event and understand what measures are required for safety and security. As such, UAPS is providing

this security risk assessment and has developed a working standard operational plan, which will be amended as information and dynamics of the event change.

This event differs from nearly all student events that UAPS has had to provide security management for in recent memory. To certain degrees, both the Pro-life group and the counter-demonstrators increased the challenges dealt with by UAPS by not responding to suggestions and requests made during the 2015 event. The expected size, length and volatility of this event present extraordinary security risks, which differ in magnitude from those usually dealt with by UAPS on campus.

# Risk Matrix

Having identified both the hazards, and defined the control measures, the two can be married.

# **Assessment Matrix**

			Consequences		
Likelihood	1. Insignificant	2. Minor	3. Moderate	4. Major	5. Catastrophic
A. Almost Certain	Н	Н	Ε	E	E
B. Likely	M	H	Н	E	Е
C. Possible	L	М	Н	E	£
D. Unlikely	L	L	М	Н	E
E. Rare		L	М	Н	Н

Risk Level: E = Extreme, H = High, M = Moderate, L = Low

Source: Event Safety Risk Assessment. Government of South Australia

Hazard/Concern	Risk Rating	Control Measure
Ability for UAPS to respond to other matters on campus, including emergencies, while providing security management of the event.	Without Control: A4, Extreme With Control: C3, High	Ensure adequate staffing for UAPS patrol branch.
Attempt to disrupt event.	Without Control: A2, High With Control: A2, High	Ensure adequate number of UAPS and EPS members on scene. UAPS Liaison. Double perimeter fence to provide visibility of the group's display.
Attempt to disturb/move/knock-over banners.	Without Control: A2, High With Control: C1, Low	Ensure double-perimeter fencing to increase the distance and create a buffer between

		the two sides. Ensure adequate number of UAPS and EPS members on scene.
Verbal altercations between Pro-Life members and protesters.	Without Control: A2, Low With Control: A2, Low	Ensure double-perimeter fencing to increase the distance and create a buffer between the two sides. Ensure adequate number of UAPS and EPS members on scene. UAPS Liaison.
Physical altercations between Pro-Life members and protesters.	Without Control: B4, Extreme With Control: C3, High	Ensure double-perimeter fencing to increase the distance and create a buffer between the two sides and reduce opportunities for contact. Ensure adequate number of UAPS and EPS members on scene. UAPS Liaison.
Disruption to regular pedestrian traffic.	Without Control: A1, High With Control: B1, Moderate	Clearly define event and protest area, use different area in Quad. Presence of UAPS and EPS members.
Emergency response to the area. Difficulty for emergency personnel to access/exit site.	Without Control: E4, High With Control: E4, High	Ensure adequate number of UAPS and EPS members on scene.
Disruption to administrative offices, including the Office of the President and the Office of the Dean of Students, and the general study and work environment.	Without Control: C2, Moderate With Control: D2, Low	Regular checks conducted by UAPS Staff.

# **Risk Rating**

Without any law enforcement presence, the event would present an extreme risk, including possible physical violence to those involved. Those risks are borne by the University.

With the presence of law enforcement, the overall risk of the event is high. As such, the presence of law enforcement in adequate numbers is important in order to be able safety and effectively respond to anything that arises. The number of law enforcement personnel required is informed by the group's application and expectations of the nature of the proposed event, and informed by UAPS' experience with the 2015 event. The 2015 event was appropriately managed: UAPS and EPS officers were able to respond to security needs as they arose, but there were not too many personnel for the need. This indicates that similar numbers of security personnel are required for this year's event to ensure that a minimum level of safety and security is maintained.

# **Alternatives**

An alternative which would significantly reduce the risks noted above and the consequential need for security would be to have the event at an indoor location. An indoor location would provide natural barriers to assist UAPS in controlling traffic and potential counter-demonstrators. It is likely that an indoor location would allow us to reduce the number of security personnel significantly. UAPs has not undertaken a detailed assessment on this basis, but can do so if requested by the Office of the Dean of Students.

#### **MANAGEMENT**

Should the event proceed as requested, UAPS must monitor management in a manner to ensure the safety and security of all those involved. This includes setting clear objectives, planning, resources and budgeting.

# **Objectives**

To facilitate a safe and approachable display by the UAlberta Pro-Life group.

To facilitate a peaceful demonstration/counter-demonstration by both parties involved.

To adequately plan for expected counter-demonstrators and to manage interactions.

Maintain peace and public order.

Safeguard public safety and officer safety.

Safeguard university property.

Ensure that University activities are not disrupted.

Prevent the commission of offences and violations of University policy.

Ensure the safe and efficient movement of members of the University community.

Identify and mitigate risks.

Report and respond to public safety concerns in an appropriate manner.

Respond and document violations of the law and University policy.

# **Planning**

For any event of high risk, it is essential that appropriate planning is in place. UAPS has developed a working Standard Operational Plan (SOP) in order to manage the safety and security aspects of the event. It is essential to ensure that UAPS has the ability to respond to normal calls on campus. UAPS must also ensure that between itself, and the EPS, sufficient resources are readily available to respond.

# Resources

The SOP calls for a dedicated presence of seven UAPS members and four EPS members per day. UAPS numbers are broken down to one (1) Incident Commander/Inspector (on-salary), one (1) Liaison Officer/Sergeant (on-salary) and five (5) Peace Officers (on over-time/special duty). EPS members are broken down into three (3) constables and one (1) Sergeant. Such numbers are designed to provide safety and security to all those involved and provide for the capability to respond to incidents, should they arise. This also allows for members to take breaks, when appropriate (eg. lunch) and not jeopardize the operation in doing so.

Bringing UAPS members in on their day off requires the payment of overtime and/or special duty rates, as per the Collective Agreement the University has with the Non-Academic Staff Association (NASA).

The standard Special Duty rate, billed to all University groups and departments, is \$75.00 per hour, per officer. EPS members are paid a fixed special duty rate, and when numbers exceed two officers, a supervisor is required.

During last year's event, a Facebook page for the counter-demonstrators listed approximately 1,300 people as "Going" to the event. Estimates were between 50 to 100 counter-demonstrators at any given time, as well as observers and hundreds of passersby, who normally pass through the Quad.

## **Budget**

Item	Estimated Cost
UAPS Members on Overtime/Special Duty 5 Officers x 10 Hours/Day x 2 Days x \$75/Hour	\$7,500
UAPS Members Incident Commander (Inspector) - On Salary Liaison Officer (Sergeant) - On Salary Members in Command Post - On Salary Costs being covered by UAPS.	\$0
Planning, SOP, Security Assessment, Management Costs being covered by UAPS.	\$0
EPS Members on Special Duty	\$9,700* Quoted amount
Fencing	\$300
Total Estimated Cost	\$17,500

## Recommendations

Based on the above assessment, UAPS recommends that certain measures are essential to have in place to achieve the general goals of public and officer safety and a successful event for the group, in addition to ensuring that UAPS is able to carry out its day-to-day functions on campus. UAPS also recommends other measures which would be additionally preferable but cannot be said to fall into essential category. These are as follows:

# **Essential Measures**

Must have appropriate staffing in place in order to be able to maintain safety and security and meet all the objectives listed herein.

Must have appropriate engineering in place. Meaning, fencing must be setup in order to assist with safety and security.

A slight change of location to the north portion of Quad is seen as essential in order to accommodate space needs of the double-perimeter fenced site, while ensuring that sidewalks remain unobstructed.

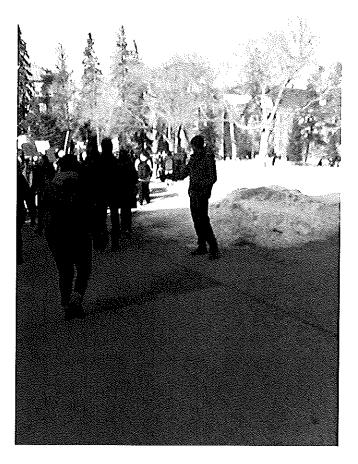
## Preferable Measures

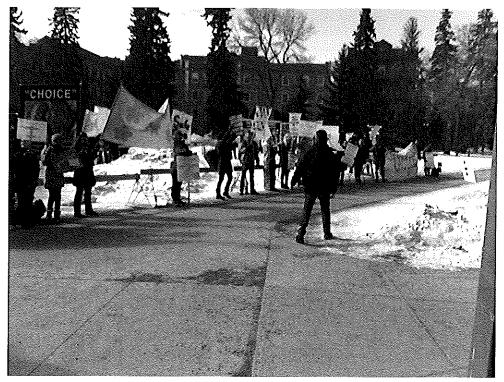
Many of the concerns/hazards related to this event could be significantly reduced should the event be held at an indoor venue, such as a classroom. This would still permit those wishing to engage the event to do so. At the same time, it would reduce the need for staffing, thus reducing the costs.

# Attachments

- 1. Photographs of the last year's event.
- 2. Application submitted by the Pro-Life group to the Office of the Dean of Students.
- 3. Special Duty Request Form submitted by the Pro-Life group to UAPS.
- 4. Information received from the Dean of Students Office.
- 5. Diagram on UAPS recommended location/setup.

# Attachment 1





# **CCBR Display**

Event ID 60050, Submitted on 1/11/2016

#### Organization name

UAlberta Pro-Life

#### Creator

Katie Campbell (kjcampbe@ualberta.ca)

#### Theme

Learning

#### Description

We will be hosting a pro-life display from the Canadian Center for Bio-Ethical Reform here on the university campus. The purpose of the display is to be educational, using photographs and other resources in order to educate the public on the reality of abortion as a human rights violation. This display has been hosted on many campuses across Canada, and its aim is to open up a respectful, informed discussion on campus about the abortion debate.

#### Dates / Locations

2/23/2016 8:00 AM - 2/23/2016 5:00 PM Main QUAD

2/24/2016 8:00 AM - 2/24/2016 5:00 PM Main QUAD

#### Show To

Organization members

# Who can RSVP

None

## Allow anyone to self-report attendance?

No

Perks

### **Event form**

# Introduction

Welcome to the student group event approval form! This form will guide you through the event approval process. The information and resources that accompany the questions should help you complete the form.

All Student Group Events and Activities must be approved by the Office of the Dean of Students, outside of regular meetings. Student Groups are subject to all University policies and procedures and must adhere to these when organizing Events and Activities.

A few rules and tips before you start:

- Event form must be submitted at least 10 FULL business days (~2 weeks) before your event.
- Events involving alcohol, travel or physical activity are strongly encouraged to be submitted at least six weeks prior to your event/trip.
- Larger events like, but not limited to, multi day conferences, international travelling or events that have a large number of participants are subject to a longer approval process at the discretion of the Office of the Dean of Students. Please contact the Student Event Risk Management Coordinator (Chelsea) at <a href="mailto:sevents@ualberta.ca">sevents@ualberta.ca</a> for more info.
- September, October, January and March are high volume months for event submissions. Please, consider this and submit your form even more advance during those periods.
- . Until your form is reviewed, it will state "Unapproved". Don't panic! It only means that it hasn't been reviewed yet.

Please be patient and make sure to follow the deadlines. If you are concerned that you have not heard back about your event, please email Chelsea at sgevents@ualberta.ca

- You can leave the form and come back to it; it will save automatically as long as you click "next" on each page you fill out. You can access your form anytime by clicking "My involvement" at the top of the page, then clicking "Submissions" in the drop down menu.
- The form must be submitted and approved before you begin advertising your event.

  We recommend starting the event approval form about six weeks before the date of your event. Give yourself as much time as possible to complete the form and process!

If you have any event related questions, contact the Student Event Risk Management Coordinator at<u>sgevents@ualberta.ca</u> or 780-492-1396.

<sup>\*\*\*</sup>Be sure to click the green "submit" button at the end of the form\*\*\*

Qualifications
Are you part of a student group?
If you're a staff member of a University or Students' Union service, click "No."

Are you submitting this form for Clubs Fair,or an event that is ONLY a BBQ or a bake sale/food sale on campus of some kind?

For BBQ tips and rules, <u>click here</u>. For bake sale tips and rules, <u>click here</u>. NOTE: If your BBQ is off-campus, please click "No" to this question.

Does your event involve alcohol?

No

#### **General questions**

Please note that pub crawls, drink-a-small-town-dry events, any alcohol drinking in buses and other high risk events involving alcohol will not be sanctioned under the University of Alberta's Alcohol Policy. For more information, please contact the Student Event Risk Management Coordinator at studentgroupevents@ualberta.ca or 780-492-1396.

#### Primary Event Organizer (PEO) name:

The Primary Event Organizer is the person in charge of your event and who is doing most of the organizing or coordinating for your event.

For any alcoholic event, the PEO MUST have a valid Event Organizer Training (EOT) and ProServe. Also, the PEO must attend event until the end; remain sober & responsible; not act as servers/security; monitor event for unauthorized alcohol; ensure participants return home safely.

Amberlee Nicol

#### PEO ualberta email address:

amberlee@ualberta.ca

#### PEO phone number:

587-987-5287

#### PEO position in student group:

President

#### Secondary Event Organizer (SEO) name:

The Secondary Event Organizer is the alternate contact for your event.

For any alcoholic event, the SEO MUST have a valid Event Organizer Training (EOT) and ProServe. Also, the SEO must attend event until the end; remain sober & responsible; not act as servers/security; monitor event for unauthorized alcohol; ensure participants return home safely.

Cameron Wilson

#### SEO ualberta email address:

crwilson@ualberta.ca

#### SEO phone number:

403-903-7024

#### SEO position in student group:

**VP Finance** 

#### Please describe in detail the activities involved in your event:

CCBR staff members and club volunteers will be setting up a visual display on campus and using it as a springboard for open, respectful conversation surrounding the abortion debate

# Will minors be participating?

Νo

## Will pictures and/or video be taken at the event by group members?

If so, print and post these signs around your event.

Yes

## What does your event involve? Please check all that apply.

Awareness campaign
Quad or other outdoor campus space

## Will your event take place:

On campus

# How many people do you expect to attend your event?

N/A

# What logos or Images will you be using to advertise your event?

We have no plans to advertise

Please describe any equipment (hot tubs, trampolines, power tools, etc) involved in your event.

N/A

We recommend that you consider risk management procedures for your event, and may require you to do a Risk Assessment Plan (RAP).

NOTE: They are required for all events involving alcohol, travel or physical activity. If you have one, upload it here.

Click here for guidelines.

Uploaded File: No Response

We may recommend you do an Emergency Action Plan (EAP). NOTE: They are required for all events involving alcohol, travel or physical activity. If you have one, upload it here. Click here for a template.

Uploaded File: No Response

If you have any questions, contact the Student Event Risk Management Coordinator at studentgroupevents@ualberta.ca or 780-492-1396.

# Quad or other outdoor campus space Required:

I have reviewed the <u>Outdoor Event Site booking procedure</u>
I have a plan to clean up the site after my event is finished (fees apply if mess is left)

# Optional: My event...

requires fencing (must note on site request form)

Thank youl

Please make sure you click the green "submit" button at the end of this form. Thank you for your submission. You should
either be approved or hear from Student Event Risk Management Coordinator, within 10 business days, depending on
your event. Please note that an "UNAPPROVED" event means that it hasn't been reviewed yet.

if you have not heard back about your event, please email sgevents@ualberta.ca to check on the status of your event. During high volume periods (September, October, January, March) it may take longer to hear back on the status of your event. Please be patient.

We recommend reflecting on the success of your event after it is completed. This helps your group improve and is a good tool for next year's executive members. Click here for an event evaluation form.

Have a great event!



Neil Purkess < npurkess@ualberta.ca>

# Fwd: Special Duty Request Form

Carmen Messer <messer@ualberta.ca> To: Neil Purkess <npurkess@ualberta.ca> Wed, Feb 10, 2016 at 10:44 AM

 Forwarded message -From: <no-reply@ualberta.ca> Date: Wed, Feb 3, 2016 at 11:00 PM Subject: Special Duty Request Form To: carmen.messer@ualberta.ca Cc: jim.newman@ualberta.ca

Request Type: New Request

SECTION A: Client and Billing Information

Affiliation: U of A Student Group

Individual or Company Name: UAlberta Pro-Life

Mailing Address:

Phone Number: Fax Number:

E-mail Address: crwilson@ualberta.ca

Method of Payment: Cheque, Speedcode:

Comments: We are submitting this form under protest. We hold that we are not required to pay for security because our opinion is controversial. We have been informed that a failure to fill out a special duty request form when we have been instructed to do so will result in us being unable to hold our event. If this is not true, then we do not request any additional security.

## **SECTION B: Event Loccation**

Event Location: Somewhere in Quad

Outside Building Hours? [Is this event taking place in a University Facility outside regular building hours]

Space Booking Confirmation: No, Space Booking ID: [If you do have a space booking what is the ID number]

Outdoor Event? Outdoors only, Outdoor Space Booking? [If this is an outdoor event do you have an outdoor space booking)

Outdoor Contingency: We will be holding the event regardless of the weather.

Comments: We have been waiting for almost a month for the University to process our space booking request.

**SECTION C: Event Information** 

**Event Name: CCBR Display** 

Event Type: Rally

**Event Description: Protest** 

On-site Contact: Cameron Wilson

Contact Cell Phone:

Start Date: Tuesday, February 23, 2016, Start Time: 8:00 AM

Finish Date: Wednesday, February 24, 2016, Finish Time: 5 PM

Time doors open: N/A

Estimated number of attendees: N/A, and Primary Age: 18 to 25 years old

Will liquor be served? No

Liquor Permit?

Liquor sales starts: , Liquor sales stops:

Liquor Consumption stops at:

Food Served/Sold: No

Type of admission/ticket sales: Free Admission

Advertisement: We will be handing out pamphlets at the event, but no other form of advertising is planned

Traffic/Pedestrian Control? [Does the event require traffic or pedestian control]

Comments: There will not be blocking of any roads or pathways.

# **SECTION D: Event Background Information**

Have you hosted this event in the past? Yes

Past concerns/problems: In the past our event was blockaded by people who disagreed with our position, and security did nothing to stop them from doing so (despite being warned of this in advance) and did nothing to punish those responsible or uphold the rule of law on campus.

### Comments:

#### SECTION E: Shift Information

Number of UAPS officer requested: 0

Why is UAPS Required: We don't believe that we should be compelled to "request" security because we are asking only that we be given the same level of protection that would be given to any other minority group or opinion on campus.

UAPS Duties Requested: [Please describe what duties you would like each officer to perform]

Comments:

SECTION F: Volunteers (If none, go to section G)

Number of Volunteers: 12

Volunteer Identified by: They won't be wearing any distinguishing markings, if that's what's being asked

Volunteer Stationed at: Around the display, talking to people

Volunteer Responsibilites: to put up the display, take it down, and to talk to those passers-by interested in conversation

Volunteer On-site Contact: Katie Campbell

Volunteer Contact Cell Phone:

Additional Comments: The number of volunteers is almost impossible to determine exactly

**SECTION G:** Police (If none, go to section H)

Police Contact:

Police Contact Cell Phone: [On-site police contact cell phone number]

Number of police assisting:

Police Responsibilities:

Comments:

Carmen Messer Administrative Assistant University of Alberta Protective Services Ph 780-492-2943



Neil Purkess <npurkess@ualberta.ca>

# Fwd: CCBR Display Event

sgevents <studentgroupevents@ualberta.ca>

Mon, Feb 8, 2016 at 2:13 PM

To: Neil Purkess <npurkess@ualberta.ca>

Cc: Jax Oltean <jaxine@ualberta.ca>, Brock Richardson <br/> <br/>brockr@ualberta.ca>

Hi Neil,

Please find attached the response from Pro-Life regarding their CCBR Display in Quad, including their proposed site map.

Best, Chelsea

Chelsea Livingstone

Student Event Risk Management Coordinator Office of the Dean of Students | 5-02 Students' Union Building | 780.492.1396

- Forwarded message -

From: Katherine Campbell <kjcampbe@ualberta.ca>

Date: Mon, Feb 8, 2016 at 1:27 PM Subject: Re: CCBR Display Event

To: - sgevents <studentgroupevents@ualberta.ca>

Attached is the map!

Katie Campbell VP Secretary **UAlberta** Pro-Life (780) 964-6771 kjcampbe@ualberta.ca

On Mon, Feb 8, 2016 at 1:27 PM, Katherine Campbell <kjcampbe@ualberta.ca> wrote: Hello,

- 1) There will be 4 people from CCBR (Canadian Centre for Bio-Ethical Reform) and then a few volunteers that aren't associated with an organization. I would say 7 total. The rest of the volunteers will be from the university.
- 2) The approx. size of the display is 700 square feet, it will be set up in triangle formation using 7 signs, 1 of the signs will be blunt and then 3 on either side of that central sign (Ive tried to depict this in the map drawing) there will be no back connecting the triangle with signs, there will be 2 access-points and then the barricades at the back. The signs are erected by poles that have stands that sit on the ground, the poles are then zip-tied together to keep them all in the correct formation.

Thank you for Neil's email, we have emailed him and will be hopefully meeting with him soon!

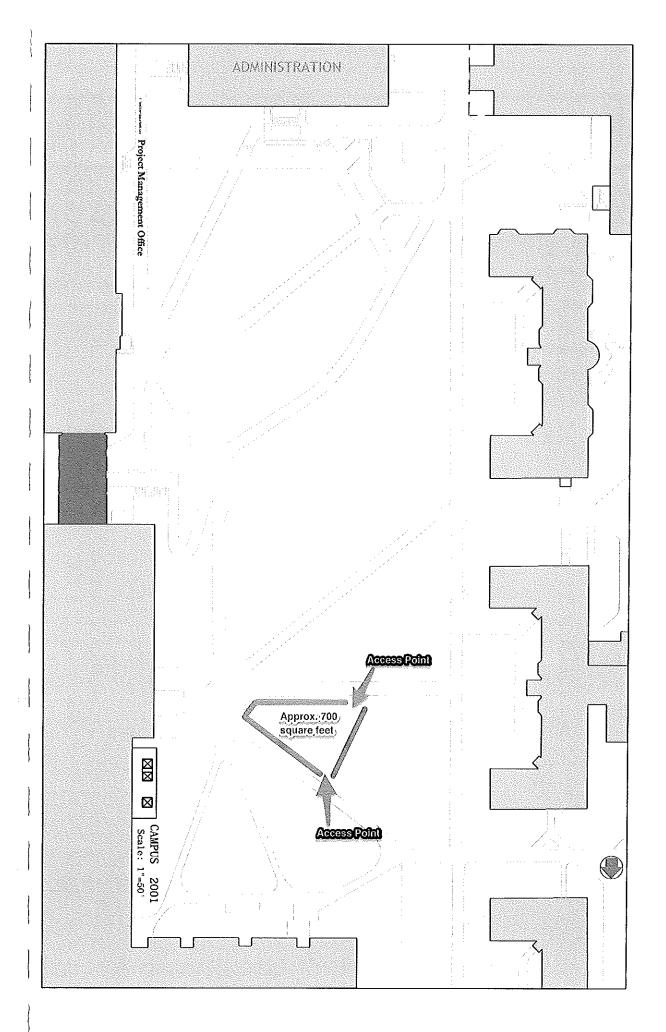
Regards, Katie

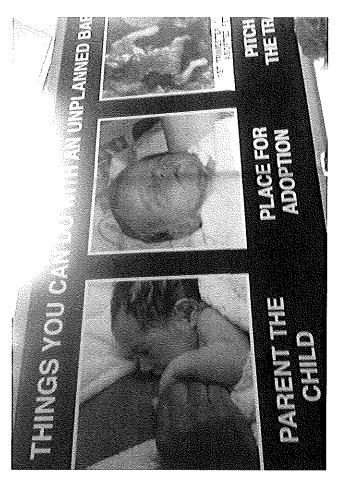
Katie Campbell VP Secretary

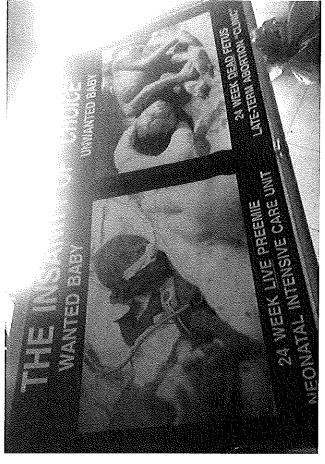
UAlberta Pro-Life (780) 964-6771 kjcampbe@ualberta.ca

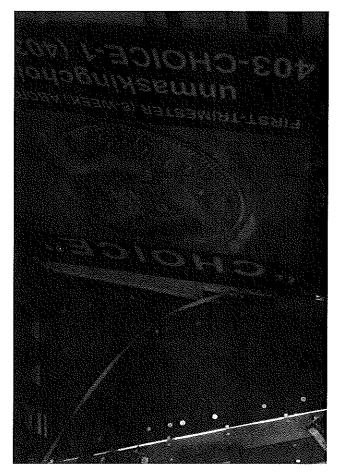
[Quoted text hidden]

QuadMap.pdf 161K

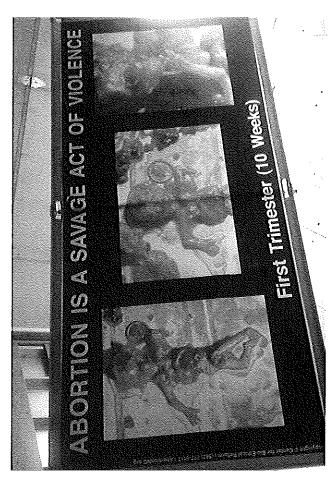


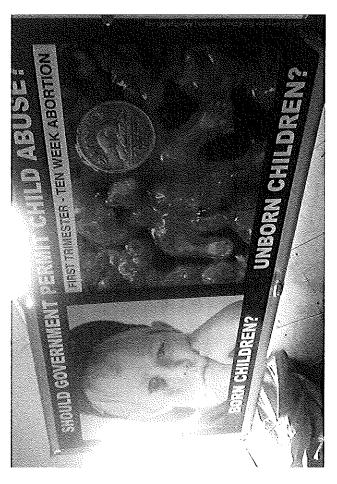




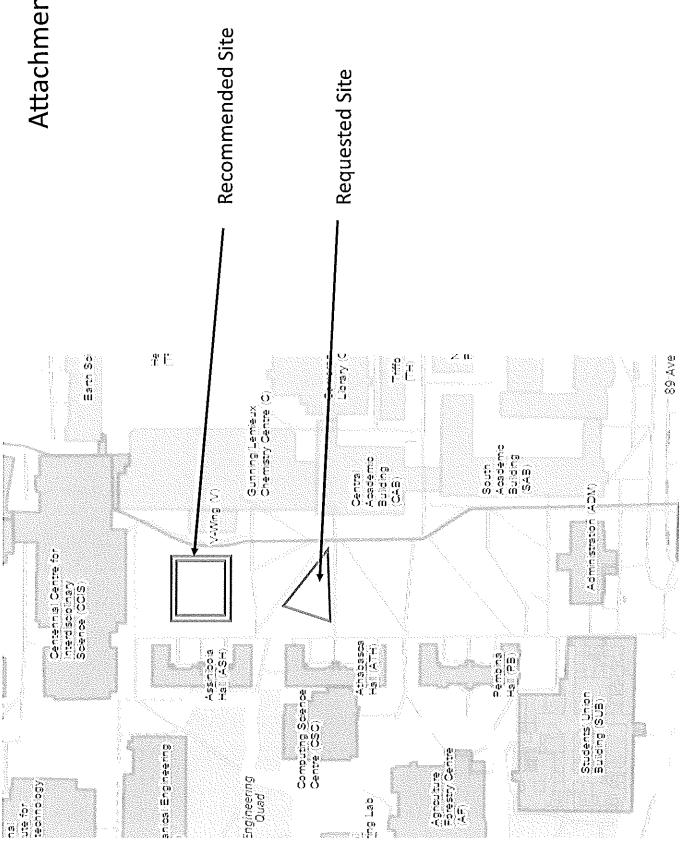












060

From: Chris Hackett < chackett@ualberta.ca >

Date: Thu, Feb 4, 2016 at 1:54 PM

Subject: Decision of the Deiscipline Officer

To: Amberlee Nicol <amberlee@ualberta.ca>, Cameron Wilson <a href="mailto:crwilson@ualberta.ca">crwilson@ualberta.ca</a>>, jcameron@jccf.ca

Dear Ms. Nicol and Mr. Wilson:

I have completed my review of Ms. Nicol's and Mr. Wilson's 18 December 2015 appeal of Director Spinks' 30 November 2015 decision not to proceed with charges against University of Alberta students under the Code of Student Behaviour. You can access the file at

https://drive.google.com/a/ualberta.ca/file/d/0B1JF3pOCTd3paVAxV2lLeUk2MFU/view?usp=sharing

This file will remain shared for 15 working days, until 26 Febrary 2016.

Regards,

Chris Hackett

Chris Hackett - Student Conduct Officer - Student Conduct and Accountability\*\* - 1-04 Triffo Hall - University of Alberta - 780-492-1975

\*\*Please note name change (formerly Office of Student Judicial Affairs)

http://www.ualberta.ca/studentconduct

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Please consider the environment before printing this email



February 19, 2016

VIA EMAIL TO: <u>robin.everall@ualberta.ca</u> AND VIA EMAIL TO: <u>studentgroupevents@ualberta.ca</u>

Dr. Robin Everall
Interim Vice-Provost and Dean of Students
Chelsea Livingstone
Student Event Risk Management Coordinator
Office of the Dean of Students
5-02 Students' Union Building
8900 114 Street
University of Alberta
Edmonton, AB T6G 2R3

Dear Dr. Everall and Ms. Livingstone,

# RE: Appeal of Decision on UAlberta Pro-Life Event, February 23-24, 2016 (the "Event")

As you are aware, the Justice Centre is counsel for the campus club, UAlberta Pro-Life (the "Club"). I write in regards to Chelsea Livingstone's email to Katie Campbell of February 12, 2016 (copy attached) with the decision of the Dean's office (the "Decision") in regards to the Event.

I write to request the University's reconsideration of the Decision, pursuant to section 5, paragraph 8 of the Student Groups Procedure.

The conditional approval of the Event contingent on the receipt of a \$17,500 security assessment for the Event (the "Security Assessment") is tantamount to a rejection of the application for approval of the Event. As a reasonable person would suspect and anticipate, my clients are unable to pay this \$17,500 Assessment, especially not when confronted with this demand approximately a week prior to the Event. The members of the Club are students with very limited means. "Limited means" does not mean that they are without legal rights, however.

In considering this request for a reconsideration of the Decision, I ask that you consider the below points.

First, the contemplated Event is a legitimate form of expression that makes a valuable contribution to University society. The advancement of various views, even if unpopular, enriches us all, and is essential to our democracy. It is fundamental. The repression of such expression (through whatever means) conversely damages our society. Freedom of expression is explicitly protected by the *Charter*, but also predates the *Charter* – see, for example, *Switzman v. Elbling*, [1957] S.C.R. 285; *Saumur v. City of Quebec*, [1953] 2 S.C.R. 299.

Second, the students who are members of UAlberta Pro-Life formed and joined the Club for the purposes of advancing their views and beliefs on campus in an exercise of their democratic and *Charter* rights, and other legal rights. These rights have been consistently and repeatedly protected by the Courts.

Third, the University bestowed official club status on UAlberta Pro-Life. The Club values its official club status, but that status is rendered meaningless if the Club is effectively prevented from expressing its opinions on campus. Certain rights adhere to an official club at the University, but these rights have been either stripped from the Club or severely curtailed through no fault of the Club. The Club does not deserve to be punished with a \$17,500 invoice for the unauthorized actions of misbehaving students (the "Misbehaving Students") who violated the Code of Student Behaviour (s. 30.3.4(1)b; s. 30.3.4(1)c) by disrupting and obstructing the March 3 and 4, 2015 event last year (the "March Event"). The March Event was referenced repeatedly in the Decision as the reason for the imposition of the Assessment. I would note that there was no security assessment for the March Event.

As you are aware, prior to the March Event, students spoke publicly on Facebook and other social media of their plans to blockade and disrupt the March Event. These soon-to-be Misbehaving Students were warned in advance by then-President Samarasekera that their contemplated actions were improper. On February 27, 2015, President Samarasekera reiterated the University's commitment to freedom of expression, stating that the Club had an equal right, on par with other recognized clubs on campus, to use the space of the University to express its views. She stated that any complaints would be investigated.

It cannot be disputed that the legitimate and University-authorized peaceful expression of UAlberta Pro-Life in 2015 was prevented and stifled by the Misbehaving Students to a significant degree at the March Event. The Misbehaving Students planned to blockade the Club's display at the March Event, and publicly incited inappropriate behaviour, contrary to section 30.3.4(1)c of the *Code of Student Behaviour*, resulting in the obstruction and interruption of a university-related function. The Misbehaving Students were not engaged in freedom of expression at the March Event. Instead, the Misbehaving Students' actions were entirely focused on preventing the Club's freedom of expression, not on creating expression of their own. This is a key point that was apparently lost on Discipline Officer Chris Hackett, as is evident from his February 4, 2016 decision upholding UAPS' decision not to investigate the Misbehaving Students (copy attached, see specifically page 2, paragraph 3).

Fourth, the Club has repeatedly demonstrated good faith and a willingness to comply with the University's regulations in making applications, submitting requested materials, and following the appeal process when necessary. This is in sharp contrast to those students who wished to stifle and prevent the expression of the Club's views, and who acted in direct contravention of then-President Samarasekera's warnings and directions on the March Event.

Fifth, the University has chosen not to investigate and prosecute those Misbehaving Students who planned, coordinated and executed a raucous blockade of the March Event. The University's indifference to the impropriety of the conduct of the Misbehaving Students, and its

refusal to investigate and prosecute the individuals responsible, should not be utilized to justify the imposition of an onerous \$17,500 Assessment on the Club. This would be highly improper, arbitrary, and a breach of reasonableness and natural justice. If the University was sincere about establishing and maintaining order on campus, to facilitate the peaceful expression of divergent views, the University would investigate those who coordinated and planned to disrupt such expression. Instead, through this demand for \$17,500, the University is preventing the legitimate, legal, and peaceful expression of opinion by a registered campus club.

In my respectful submission, the Decision imposes an insurmountable and unjustifiable hurdle that prevents the Club's freedom of expression. The Club has complied with the application requirements, and since then repeatedly submitted additional information when requested to do so.

Without a doubt, inherently dangerous activities (such as entertainment events coupled with the consumption of alcohol) may justify the imposition of a security assessment. Peaceful expression of opinions, however, including by way of a stationary display that poses no physical danger of any kind to anyone, should not be subject to security assessments. The discussion of ideas is a right in our society, particularly on a university campus. If everyone was required to have security around them in order to say something others might disagree with there would be no free discourse.

The discussion of ideas should not incite violent behaviour from those who disagree, especially in a university setting, an institution of learning. Self-control and accountability are hallmarks of the rule of law in our society, which the University should encourage in the student body. I presume the University does not levy security assessments against professors who teach on controversial topics and espouse unpopular theories. Rather, the University expects students to master themselves, with emotions under the control of intellect and reason. There is no reason why the University should not expect and require accountability from the student body on this issue, either.

For all of the above reasons, I respectfully request that you reconsider the imposition of the security assessment on the Club for the Event.

We look forward to hearing from you soon given the nearness of the Event. Thank you for your consideration.

Yours Truly,

Jay Cameron Solicitor for Amberlee Nicol, Cameron Wilson, and Katie Campbell



4<sup>th</sup> Floor, General Services Building Edmonton, Alberta T6G 2H1 Website: www.fecliitles.uelberta.ca Contact: Karen Wilson Tel: 780-492-2301 Email: cob@uaberta.ca

# **Outdoor Site Request**

Instructions: Send the completed form by mail or attach to an email to <u>osb@uelberts.ca;</u> a confirmation approving the space will be returned to you by e-mail. This form gives approval for the site only, this does not approve the event. Student Group events require approval of their event through Bear's Den, Student Group Services.

ו קטטוס	Name: UAlberta Pro-Life	(	Contact Person: Amberles	Nicol	
	Address: prolife.ualberta@gmail.co	m			
Telephone Number: <u>587-987-5287</u>			E-mail: amberlee@ualberta.ca		
event D	ate(s)/times; Feb. 23, 2016		<sub>Го:</sub> <u>Feb. 24, 2016</u>		
Start Tir	Feb. 23, 2016 <sub>ne:</sub> 8am each day		End time: 5pm each day	Telegonomic and consequence of the consequence of t	
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				William A. W. Commission of the Commission of th	
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# **CCBR Display Event**

- sgevents <studentgroupevents@ualberta.ca>
To: kjcampbe@ualberta.ca

Thu, Jan 14, 2016 at 2:52 PM

Hi Katie!

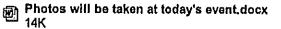
Thank you for submitting your event, CCBR Display, for review. I have reviewed your event and have some questions and comments about your event before we proceed. Please see below:

- 1. I just wanted to double check about your response to "No advertising" (as indicated in your form). Advertising for this event could include many different components: a Facebook event, postering, or having handbills or pamphlets at the event, among other things. If it sounds like you might actually be doing something like that, then we would consider it advertising your event, and would then just like to see a copy of whatever handbill/poster/information you would be using. Please keep that in mind.
- 2. Similar to point 1, would you be able to send me a picture/pictures of what your display will look like, or send me a copy of the display information/banners? I'd also like to know the dimensions of the display, too.
- You indicated that pictures and/or video would be taken at your event, so I'd just like to remind you to make sure you have signs indicating that at your event. We have a template that might be helpful, and I've attached it for your reference.

These are just some of the initial things I saw while initially reviewing your event. As your event is still a month away, there may be a few more items we need to discuss once I have more time to review it. If you have any questions in the meantime, please let me know!

Best, Chelsea

Chelsea Livingstone
Student Event Risk Management Coordinator
Office of the Dean of Students | 5-02 Students' Union Building | 780.492.1396



Please note that photos and/or videos will be taken at today's event, which may be used for promotional purposes.

If you have any concerns about this, please speak to an event organizer or contact [student group/name] at 780-xxx-xxxx or [email].



# **CCBR Display Event**

Katle Campbell <kjcampbe@ualberta.ca>
To: - sgevents <studentgroupevents@ualberta.ca>

Fri, Jan 15, 2016 at 8:44 PM

Hey Chelseal

Thanks so much for your email, I didn't realize that some of those forms were included advertising! I'll answer your questions to each of the numbers respectfully;

- 1) Yes, we will be advertising in the sense that we will be handing out pamphlets at the event itself. We don't plan on advertising for the event though, other than an email to our own club members. A copy of that pamphlet can be found at this link: http://www.lifecyclebooks.com/store/canada/endthekilling/brochure-human-rights.html
- 2) The display are 4x8 feet. They are large photos of pre-natal images and abortion victim photography with captions.
- 3) Thanks for attaching the video/picture sign, we will make sure that those are posted on the days of our display!

Best Regards,

Katie Campbell VP Secretary UAlberta Pro-Life (780) 964-6771 kjcampbe@ualberta.ca [Quoled text hidden]



# **CCBR Display Event**

sgevents <studentgroupevents@ualberta.ca>
 To: Katie Campbell <kjcampbe@ualberta.ca>

Thu, Jan 21, 2016 at 1:47 PM

Hi Katle!

Thanks for your responses to the previous email! Upon further review of your event request, I have a few more items for you:

- 1. Regarding the displays, thank you for the dimensions, but we do require images of them and the language on them before we can approve them. Can you please send me those items?
- 2. As per section 5, paragraph 6 of the Student Groups Procedure, we require you to work with UAPS on a security assessment of the event. The link for you to initiate this assessment can be found here: http://www.protectiveservices.ualberta.ca/en/Services/SpecialDuty/SpecialDutyRequestForm.aspx .Please complete this form and submit to UAPS as soon as possible so that UAPS has sufficient time to conduct and complete the assessment, which is necessary before we can move forward with processing your application for event approval.
- Please also let me know if there will be individuals participating in the organizing or running of your event who are not members of your group or the University community, and who will be present during the activity.

Please let me know if you have any questions!

Best, Chelsea

Chelsea Livingstone
Student Event Risk Management Coordinator
Office of the Dean of Students | 5-02 Students' Union Building | 780.492.1396

[Quoted text hidden]



# **CCBR Display Event**

sgevents <studentgroupevents@ualberta.ca>
 To: Katle Campbell <kjcampbe@ualberta.ca>

Thu, Feb 4, 2016 at 10:44 AM

Hi Katie,

I'm just following up from the email I sent you on January 21st (below), in which I requested a few things that I need in order to further process your event submission and to prevent delay in the process. Please respond to the three requests below as soon as you can so that we have time to properly review your event. Additionally, I see that you were checking in on the Outdoor Site Booking Request for the event. We work closely with Outdoor Site Booking, and their process is to only approve site bookings once the events themselves have been approved through our office.

To reiterate what I require from you for the process to move ahead;

- Regarding the displays we require images of them and the language on them before we can approve them. Can you please send me those items?
- 2. As per section 5, paragraph 6 of the Student Groups Procedure, we require you to work with UAPS on a security assessment of the event. The link for you to initiate this assessment can be found here: http://www.protectiveservices.ualberta.ca/en/Services/SpecialDuty/SpecialDutyRequestForm.aspx .Please complete this form and submit to UAPS as soon as possible so that UAPS has sufficient time to conduct and complete the assessment, which is necessary before we can move forward with processing your application for event approval.
- 3. Please also let me know if there will be individuals participating in the organizing or running of your event who are not members of your group or the University community, and who will be present during the activity.

Also, if you are having any issues with the planning of your event, or have decided either to not continue with it or wish to move the dates, please let me know that information as well.

Please let me know if you have any questions!

Best, Chelsea

Chelsea Livingstone
Student Event Risk Management Coordinator
Office of the Dean of Students | 5-02 Students' Union Building | 780.492.1396

[Quoted text hidden]



- sgevents <sgevents@ualberta,ca>

## **CCBR Display Event**

Katherine Campbell <kjcampbe@ualberta.ca>
To: - sgevents <studentgroupevents@ualberta.ca>

Thu, Feb 4, 2016 at 8:15 PM

HI Chelsea,

Sorry that it has taken so long for me to get back to you, we didn't have any photos that were usable from our event last year so we had to pull all the signs out of storage to get pictures of them, which took some time. So in regards to point 1, the photos are attached at the bottom of this email! We have also sent in the UAPS form, and yes there will be people volunteering with the event that are not University students.

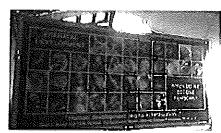
Also thank you for the update on the outdoor request, we were worried that it hadn't been received but that's great to know that it has been!

All the best, Katle

Katle Campbell VP Secretary UAlberta Pro-Life (780) 964-6771 kjcampbe@ualberta.ca

[Quoted lext hidden]

## 7 attachments



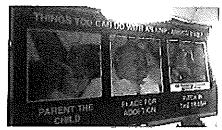
20160127\_101125[1].jpg 1088K



20160127\_101637[1].jpg 737K



20160127\_101929[1].jpg 905K



**20160127\_102322[1].**jpg 969K



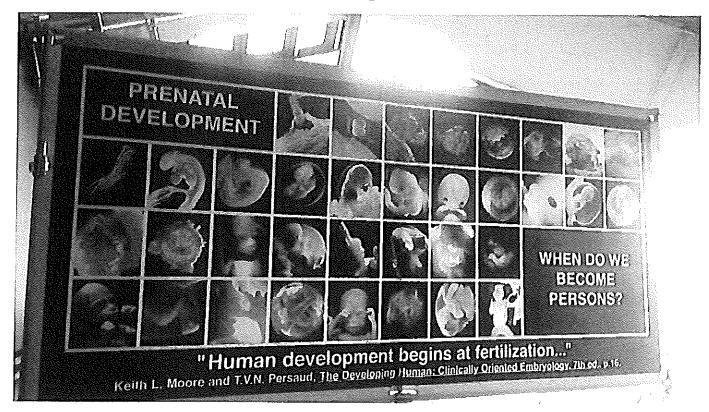
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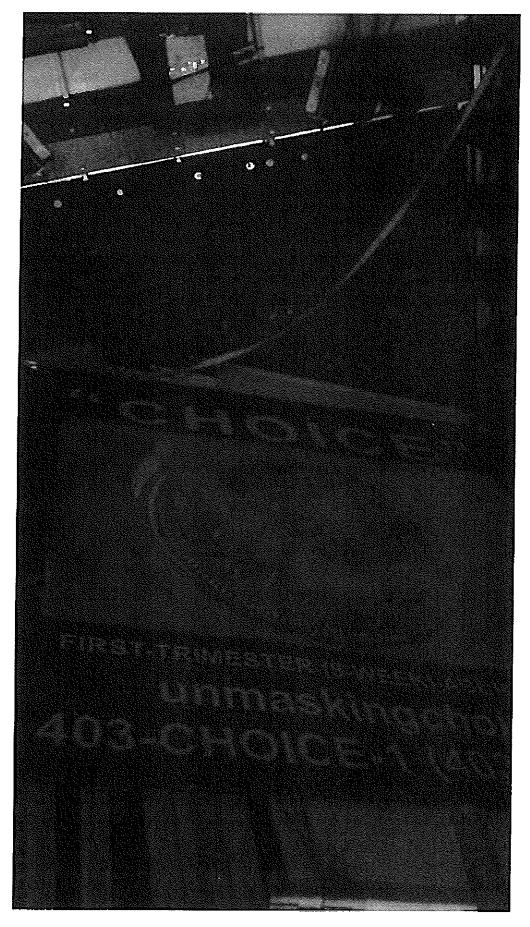


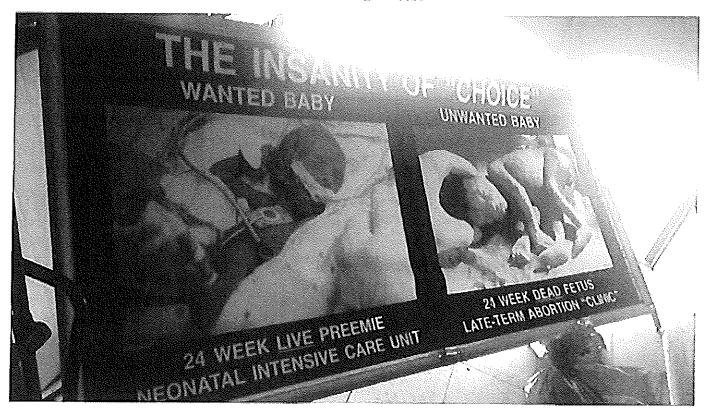
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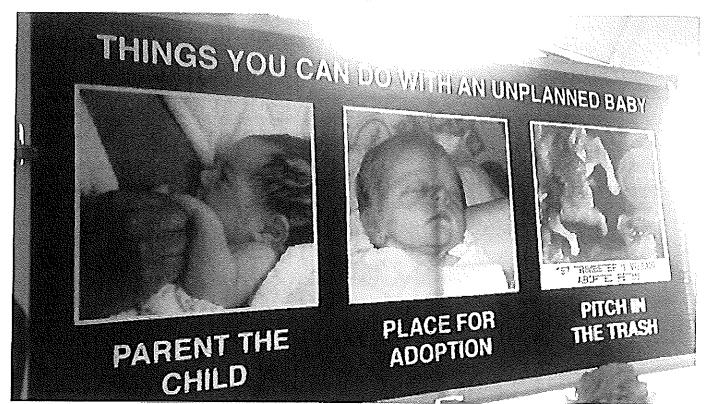


20160127\_102844[1].jpg 970K

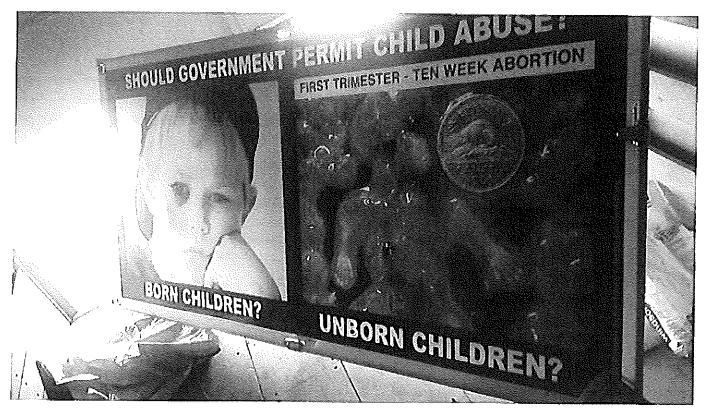


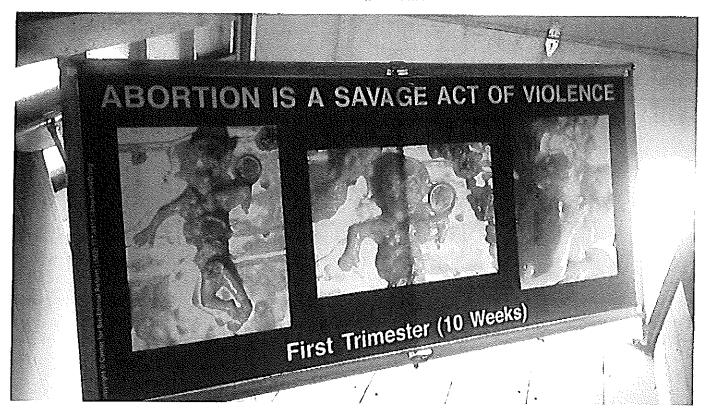














- sgevents < sgevents@ualberta.ca>

## **CCBR Display Event**

- sgevents <studentgroupevents@ualberta.ca>
To: Katherine Campbell <kjcampbe@ualberta.ca>

Fri, Feb 5, 2016 at 3:35 PM

Hi Katie.

Thanks so much for your response, and no womes about the delay. Thank you for the pictures of the displays, and for submitting the form to UAPSI. I have a few notes below for you to review:

- 1. On the volunteer side of things, could you please let me know roughly how many volunteers will be coming that are unaffillated with the University? Are they affiliated with an external organization (if so, may we please get the name of the organization)?
- 2. UAPS also requires a little more information as they work on the security assessment, especially around getting a sense for what your intended display area will look like. Please provide the following:
  - Approx square footage of event location
  - Number of displays (you mentioned their dimensions 4'x8')? How will they be erected and in what formation?
  - Typically outdoor events that are fairly large require some sort of site plan (both for UAPS and for Outdoor Site Booking to assess the space for site approval). Could you provide access control points required for display area (i.e. provide a proposed layout/schematic that can be hand-drawn of the display area indicating where you would like to have access-ways or entry-points into the display area). I've attached two site maps of Quad that can help you with this!

As UAPS just received the form yesterday, they are willing to meet with you as soon as possible to discuss the issue further and finalize that part of the process so that we can move on with the rest of the event approval process. The point of contact at UAPS is Acting Sergeant Neil Purkess, who can be reached at neil.purkess@ualberta.ca. Please try to arrange that sooner than later to help keep this process moving!

If you have any questions, please let me know.

Best, Chelsea

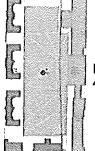
Chelsea Livingstone

Student Event Risk Management Coordinator
Office of the Deap of Students I 5 03 Students Union Building

Office of the Dean of Students | 5-02 Students' Union Building | 780.492.1396

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Map of quad.PNG

42K

QuadMap.pdf 25K



- sgevents <sgevents@ualberta.ca>

## **CCBR Display Event**

Katherine Campbell <kjcampbe@ualberta.ca>
To: - sgevents <studentgroupevents@ualberta.ca>

Mon, Feb 8, 2016 at 1:27 PM

Hello,

1) There will be 4 people from CCBR (Canadian Centre for Bio-Ethical Reform) and then a few volunteers that aren't associated with an organization. I would say 7 total. The rest of the volunteers will be from the university.

2) The approx. size of the display is 700 square feet, it will be set up in triangle formation using 7 signs, 1 of the signs will be blunt and then 3 on either side of that central sign (live tried to depict this in the map drawing) there will be no back connecting the triangle with signs, there will be 2 access-points and then the barricades at the back. The signs are erected by poles that have stands that sit on the ground, the poles are then zip-tied together to keep them all in the correct formation.

Thank you for Nell's email, we have emailed him and will be hopefully meeting with him soon!

Regards, Katie

Katie Campbell VP Secretary UAlberta Pro-Life (780) 964-6771 kjcampbe@ualberta.ca

(Quoted text hidden)



- sgevents <sgevents@ualberta.ca>

## **CCBR Display Event**

Katherine Campbell <kjcampbe@ualberta.ca> To: - sgevents <studentgroupevents@ualberta.ca>

Mon, Feb 8, 2016 at 1:27 PM

Attached is the mapi

Katle Campbell VP Secretary UAlberta Pro-Life (780) 964-6771 kjcampbe@ualberta.ca

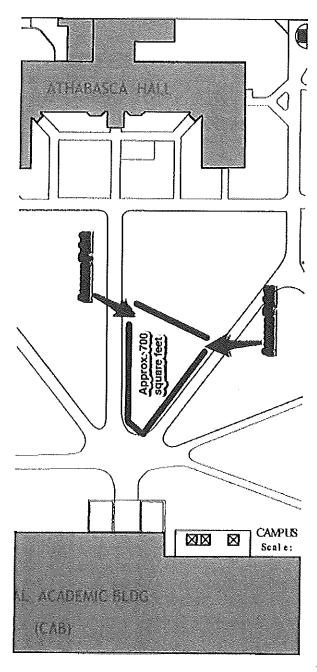
[Quoted text hidden]



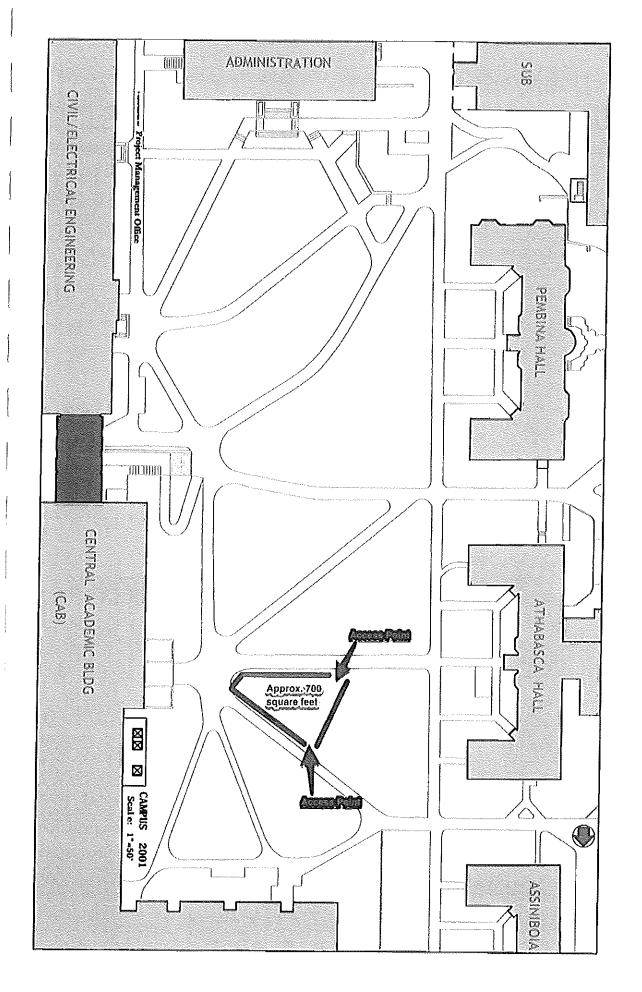




Annotations by katie-camp



#7





## **University of Alberta Protective Services**

# **Event Security Assessment**

Event: UAlberta Pro-Life, February 23 and 24, 2016

Prepared For: Office of the Dean of Students

Submission Date: February 12, 2016

## **Security Assessment**

## Scope

This report has been prepared pursuant to the University of Alberta Student Groups Procedure (SPG). The purpose of this report is to provide a security assessment of a proposed two-day event by the University Recognized Student Group, UAlberta Pro-Life on February 23 and 24, 2016 in Quad. This report is designed to provide relevant information to the Office of Dean of Students, concerning the safety and security risks associated with the group's proposed event, and recommendations as to how those risks may be mitigated, in order to inform the Dean of Students' decision with respect to the group's application for event approval under the Student Groups Procedure.

Based upon experience of assessing other events on campus, and incorporating relevant Risk Management principles, this report will first explore/identify the event, then offer an assessment and examine management methods. Lastly, recommendations will be provided. The author of this report is experienced in dealing with special and higher risk events on campus and has taken a special event risk management course.

## **IDENTIFICATION**

## Stakeholders

In order to grasp the totality of the event, one must identify and define the stakeholders who are at play.

Stakeholder	Role
UAlberta Pro-Life	The university recognized student group who has sought permission under the Student Groups Procedure (SGP) to hold an event in Quad. The safety of this group is an important consideration.
Office of the Dean of Students	The Office of the Dean of Students is the office under the SGP which has been conferred authority to grant or deny permission for the event, or grant event approval if certain conditions are met.
University of Alberta Protective Services (UAPS)	UAPS will first provide an assessment to the Office of the Dean of Students. Upon being notified the event will proceed, UAPS will develop an SOP. Further, UAPS will provide a uniformed presence and security management on the day of the event. Officer safety is an important consideration.
Edmonton Police Service (EPS)	EPS is necessary in order to achieve certain staffing levels and due to their increased authority, particularly their ability to enforce the Criminal Code of Canada, should the situation warrant. Officer safety is an important consideration.

Active Counter- demonstrators/Protestors	Having regard to the same event, which took place last year in Quad on March 3 and 4 2015, it is highly likely and, for the purpose of this assessment it has been assumed, that numerous individuals will quickly organize through social media a counter demonstration to the group's event. Such counter-demonstrators may include students, staff and those not affiliated with the U of A. Public safety is an important consideration.
Members of the University community as bystanders, observers, or passers-by	Having regard to the same event, which took place last year in Quad on March 3 and fourth, 2015, it is highly likely and, for the purpose of this assessment it has been assumed, that the groups event will also attract numerous bystanders, observers and passersby, in addition to members of the University community who ordinarily need act to access Quad or the buildings surrounding it to attend class, meetings, etc. Public safety is an important consideration.

## Background Information

As noted above, the event will take place on February 23 and 24, 2016 from 0800 to 1700 hours each day.

The nature of the event is a demonstration by way of large billboard displays supplied by the Canadian Centre for Bioethical Reform (CCBR); the group's participants will be handing out a pamphlet and otherwise interacting with individuals who wish to learn more about the group's viewpoint.

The proposed location of this event is in the Quad at the University of Alberta's North (main) campus. The Quad is one of the most public, high-traffic, main thoroughfares on campus, with many intersecting sidewalks providing needed access to surrounding buildings.

Based on UAPS' experience with this event last year in Quad, it is anticipated that the group's event will attract a vigorous counter-demonstration involving numerous students in close proximity to the group's event. It is also anticipated that the group's event will attract numerous individuals in the University community as bystanders and observers. Given the location in which the group proposes to hold the event, there will also be the usual high number of pedestrians which traverse the Quad to get to their work, study, residence or classroom environments.

## **History**

The UAlberta Pro-Life group (previously called Go-Life group) held an event last year in Quad on March 3 and 4, 2015, which appears to be substantially identical to the group's proposed event this year in Quad. In advance of the event last year, large numbers of individuals organized via social media, a large counter-demonstration. Numerous individuals surrounded the group's display for the duration of the

group's two-day event and members of the group took intrusive/close-up pictures and/or videos of individual counter-demonstrators, with the result that tensions were heightened between the group and counter-demonstrators.

UAPS faced a number of challenges during last year's event. Crowd control was an issue, including keeping the sidewalks clear for non-participants needing to pass by and preventing the counter-demonstrators from moving past the barricades. There were heated interactions, which had the risk of resulting in violence. In certain cases, UAPS members had to request that one or both parties keep their distance in order to prevent or avoid confrontation. UAPS observed aggressive distribution of pamphlets taking place by representatives of the group or its guests. Pamphlets were pressed on members of the public as they walked by, rather than waiting for the public to engage them and then asking if they wanted the material. This practice led to a number of complaints [Attachment 1].

Last year, UAPS developed a Standard Operational Plan, which was designed to meet safety and security needs at the event. The plan included both UAPS and EPS personnel in order to mitigate the risks. More specifically, the Plan required one (1) UAPS incident commander, one (1) UAPS liaison officer, five (5) members working at the site, one (1) member conducting checks of office areas, and two (2) regular onduty patrol members (answering routine calls at the U of A). UAPS also utilized administrative staff members on the days of the event and spent a number of hours in planning for the event. EPS staffing consisted of four (4) special duty members, including a Sergeant.

The level of security at last year's event was appropriate. The number of law enforcement personnel allowed for coverages on all sides of the display and permitted the ability to address conflicts between demonstrators as they arose. In addition, UAPS is of the opinion that the uniformed presence of our Peace Officers and EPS Police Officers provided a visual deterrent from more extreme actions being taken and ensured an ability to respond should a major event arise.

The University incurred significant overtime costs for UAPS members during the two-day event, in addition to the cost for four (4) EPS members on site.

Following last year's event, UAPS received complaints from members of the UAlberta Pro-Life group, from individual counter-demonstrators, and the general public and it is UAPS' information that the Office of the Dean of Students received hundreds of complaints, supporting UAPS' expectation that this year's event will similarly attract a concerted counter-demonstration with similar contention, both of which give rise to the same kind of elevated public and officer safety risks experienced last year.

## **Summary of Actions**

It is UAPS' information, that in January 2016, the UAlberta Pro-Life submitted an application to the Office of the Dean of Students for approval of their proposed event (Attachment 2).

In the late evening of February 3, 2016, representatives of the Pro-Life group completed the UAPS Special Duty Services Request Form, which prompted this Security Assessment (Attachment 3).

UAPS received information from the Office of the Dean of Students regarding the displays, specifically photographs of the displays. UAPS also received further information through the Office of the Dean of Students, which had in turn reached out to the group, related to the physical characteristics of the

proposed event. This included information on the approximate square footage of the entire display, number of displays, setup/layout of the displays, and proposed location and access points [Attachment 4].

Inspector ELKOW and Acting Sergeant Nell Purkess did an on-site assessment of the proposed site in Quad, as well as surrounding areas, noting physical layout, access points, sidewalks, surrounding buildings and general weather related hazards, including ice. Both agreed that the proposed site would not lend itself well to the proposed event. Moving the event to a location in the more northern part of the Quad was determined to be a better location for safety and security reasons.

UAPS requested a meeting with the group to discuss the security assessment prior to its submission to the Dean of Students, but the group was unable to attend prior to the submission due to the unavailability of an executive member.

UAPS discussed the matter with the EPS and received feedback that the EPS staffing levels were appropriate for the event.

## **ASSESSMENT**

## <u>Hazards</u>

UAPS has identified the following hazards presented by this event in Quad. These hazards are informed by the information about the group's event this year, the hazards that were in fact present at the group's event last year and the nature of the University campus and its community, generally:

Ability for UAPS to respond to other matters on campus, including emergencies, while providing security management at the event. UAPS must continue to deal with numerous calls during normal business hours. At times, these calls can be very complex and require lengthy response, eg. a student facing a mental health crisis. UAPS also plays a vital role in responding to and assisting emergency personnel with emergencies on campus.

<u>Counter-demonstrators</u>. Last year, the UAlberta Pro-Life (Go-Life) group expressed concern over the reduced visibility of their billboard displays and access points for individuals who wanted to engage the with the group's members at the event. This is a hazard for this year's event as well.

Attempt to disturb displays. One of the objectives of many counter-demonstrators at last year's event was to try to make it more difficult for the images on the group's billboard displays to be seen. Again, this is a hazard for this year's event as well.

<u>Verbal altercations</u>, which could become physical. At last year's event, UAPS observed a number of heated exchanges and needed to stand by, and in some cased had to intervene to direct the parties to move apart, in order to avoid further confrontation and possible escalation. This is a hazard for this year's event as well. As indicated above, the presence of security personnel is expected to have an effect on this hazard.

<u>Physical altercations</u>. With verbal exchanges, and the passionate beliefs of participants and counterdemonstrators, the potential for physical altercations, including pushing and shoving, is evident.

<u>Disruption to regular pedestrian traffic</u>. The location and setup of the event last year in the part of Quad just outside of a main entrance into the Central Academic Building (CAB) created a situation where safe and unobstructed passage to and along walkways surrounding the area was impaired. This hazard should be avoided this year.

Emergency response to the area. The obstruction of the walkways surrounding the area would make it difficult for emergency personnel to access/exit the site. Should an emergency situation arise, whether at the site or nearby, it is paramount that emergency personnel can safely access the location unhindered by a large crowd.

<u>Disruption to administrative offices</u>. Part of lessening disruption to the study and work environment will be to ensure access to areas surrounding the event are not obstructed, as occurred at last year's event.

## **Controls**

#### Personnel

The presence of law enforcement personnel is the best possible control for an event which attracts vigorous opposition and contention between two factions. The presence of uniformed law enforcement personnel will first act as a visual deterrent to those who may contemplate disruptive, non-peaceful, interactions. Should a concerning event emerge, adequate law enforcement personnel on site is essential in order to respond quickly and effectively. Both UAPS and EPS collectively form this key control. UAPS has the knowledge and sensitivity of university matters, having the ability to enforce provincial acts, including trespassing. EPS members have authority under the Criminal Code, should the need arise.

UAPS has developed a comprehensive Standard Operational Plan in order to ensure adequate staffing for this event, while managing the normal day-to-day issues that UAPS responds to on campus. Last year, UAPS was able to achieve a fair balance between costs and ensuring proper security management of the event. More information regarding the resources required can be found in the Management: Resources section of this report.

## Engineering

In order to serve the interests of public safety, officer safety, while permitting visibility of the group's biliboard displays, UAPS recommends that a double perimeter fence be installed around the group's event.

During last year's event, only a single perimeter fence was in place around the group's display. As a result, counter-demonstrators were able to surround the group's display by lining up along the fence. This put the counter-demonstrators in close proximity to the group's members, increasing the risk of adverse interactions. In addition, as many of the counter-demonstrators had created posters of their own, the visibility of the group's billboards was partially obscured because they could stand in close proximity to the group's billboard displays.

During last year's event, UAPS suggested to the group that a second perimeter fence could be erected but at that time the group indicated that it did not want to try that.

It is believed that putting in place two fences, one immediately around the perimeter of the display, and a second perimeter fence out a further distance from the first perimeter fence (such that a kind of "moat" or buffer is established around the group's display), will reduce risks relating to the safety of the group's members, the counter-demonstrators, other members of the university community and the officers on site. In addition, the visibility of the group's billboard displays will be increased because they will not be as susceptible to being obscured.

By creating the buffer between the group's participants and those who wish to enter the group's display, on the one hand, and counter-demonstrators on the other, the risk of adverse interactions between these two groups is reduced. This, in turn, reduces risks to officer safety. The second perimeter will provide UAPS with the ability to clearly delineate an area where possible counter-demonstrators cannot go to assist in maintaining a more reasonable degree of order.

As indicated, it is believed that the double perimeter fence will enhance the visibility of the group's display and allow for a more secure and approachable event.

It is the opinion of UAPS, that a slightly modified location, in the north portion of Quad, would lend itself more appropriately to this event. This would offer an area much more conducive to erecting a double fenced site. The triangular shape/space in the original proposal would leave little space for the group to display their signs. In addition, the slightly modified location would better allow the normal passers-by to flow freely past the event site, while providing ample room for those who wish to partake in the group's event and for anticipated counter-demonstrators. At the same time, the event would take place in Quad, a high-traffic area of the University, as requested by the group.

## Intelligence

The collection of intelligence information is vital for decision making. This will include communicating with the UAIberta Pro-Life group, as well as counter-demonstrators, mainly through the UAPS Liaison officer. Further, social media (publicly available information) will be monitored for anything of a concerning nature, which may pose a threat to safety and security.

## Proactive Response

The use of a Liaison Officer by UAPS, who served as a point of contact for both sides involved at last year's event, proved invaluable. An open dialogue with both sides of the equation will permit UAPS to be proactive in order to avoid certain issues before they arise and quickly deal with issues that do happen to develop.

Regarding the event last year, UAPS did not have the time to plan and the benefit of learning from past experiences. Clearly, having been through one such event, UAPS is better able to plan for this year's event and understand what measures are required for safety and security. As such, UAPS is providing

this security risk assessment and has developed a working standard operational plan, which will be amended as information and dynamics of the event change.

This event differs from nearly all student events that UAPS has had to provide security management for in recent memory. To certain degrees, both the Pro-life group and the counter-demonstrators increased the challenges dealt with by UAPS by not responding to suggestions and requests made during the 2015 event. The expected size, length and volatility of this event present extraordinary security risks, which differ in magnitude from those usually dealt with by UAPS on campus.

## Risk Matrix

Having identified both the hazards, and defined the control measures, the two can be married.

## Assessment Matrix

	Consequences				
Likelihood	1. Insignificant	2. Minor	3. Moderate	4. Major	5. Catastrophic
A. Almost Certain	Н	Н	E	Ē	E
B. Likely	М	Н	Н	E	Ε
C. Possible	L	М	H	Ε	E
D. Unlikely	L	L	M	Н	E
E. Rare	L	L	М	Н	Н

Risk Level: E = Extreme, H = High, M = Moderate, L = Low

Source: Event Safety Risk Assessment. Government of South Australia

Hazard/Concern	Risk Rating	Control Measure
Ability for UAPS to respond to other matters on campus, including emergencies, while providing security management of the event,	Without Control: A4, Extreme With Control: C3, High	Ensure adequate staffing for UAPS patrol branch.
Attempt to disrupt event.	Without Control: A2, High With Control: A2, High	Ensure adequate number of UAPS and EPS members on scene. UAPS Liaison. Double perimeter fence to provide visibility of the group's display.
Attempt to disturb/move/knock-over banners.	Without Control: A2, High With Control: C1, Low	Ensure double-perimeter fencing to increase the distance and create a buffer between

		the two sides. Ensure adequate number of UAPS and EPS members on scene.
Verbal altercations between Pro-Life members and protesters.	Without Control: A2, Low With Control: A2, Low	Ensure double-perimeter fencing to increase the distance and create a buffer between the two sides. Ensure adequate number of UAPS and EPS members on scene. UAPS Liaison.
Physical altercations between Pro-Life members and protesters.	Without Control: B4, Extreme With Control: C3, High	Ensure double-perimeter fencing to Increase the distance and create a buffer between the two sides and reduce opportunities for contact. Ensure adequate number of UAPS and EPS members on scene. UAPS Liaison.
Disruption to regular pedestrian traffic.	Without Control: A1, High With Control: B1, Moderate	Clearly define event and protest area, use different area in Quad. Presence of UAPS and EPS members.
Emergency response to the area. Difficulty for emergency personnel to access/exit site.	Without Control: E4, High With Control: E4, High	Ensure adequate number of UAPS and EPS members on scene.
Disruption to administrative offices, including the Office of the President and the Office of the Dean of Students, and the general study and work environment.	Without Control: C2, Moderate With Control: D2, Low	Regular checks conducted by UAPS Staff.

## Risk Rating

Without any law enforcement presence, the event would present an extreme risk, including possible physical violence to those involved. Those risks are borne by the University.

With the presence of law enforcement, the overall risk of the event is high. As such, the presence of law enforcement in adequate numbers is important in order to be able safety and effectively respond to anything that arises. The number of law enforcement personnel required is informed by the group's application and expectations of the nature of the proposed event, and informed by UAPS' experience with the 2015 event. The 2015 event was appropriately managed: UAPS and EPS officers were able to respond to security needs as they arose, but there were not too many personnel for the need. This indicates that similar numbers of security personnel are required for this year's event to ensure that a minimum level of safety and security is maintained.

## <u>Alternatives</u>

An alternative which would significantly reduce the risks noted above and the consequential need for security would be to have the event at an indoor location. An indoor location would provide natural barriers to assist UAPS in controlling traffic and potential counter-demonstrators. It is likely that an indoor location would allow us to reduce the number of security personnel significantly. UAPs has not undertaken a detailed assessment on this basis, but can do so if requested by the Office of the Dean of Students.

## MANAGEMENT

Should the event proceed as requested, UAPS must monitor management in a manner to ensure the safety and security of all those involved. This includes setting clear objectives, planning, resources and budgeting.

## **Objectives**

To facilitate a safe and approachable display by the UAlberta Pro-Life group.

To facilitate a peaceful demonstration/counter-demonstration by both parties involved.

To adequately plan for expected counter-demonstrators and to manage interactions.

Maintain peace and public order.

Safeguard public safety and officer safety.

Safeguard university property.

Ensure that University activities are not disrupted.

Prevent the commission of offences and violations of University policy.

Ensure the safe and efficient movement of members of the University community.

Identify and mitigate risks.

Report and respond to public safety concerns in an appropriate manner.

Respond and document violations of the law and University policy.

## **Planning**

For any event of high risk, it is essential that appropriate planning is in place. UAPS has developed a working Standard Operational Plan (SOP) in order to manage the safety and security aspects of the event. It is essential to ensure that UAPS has the ability to respond to normal calls on campus. UAPS must also ensure that between itself, and the EPS, sufficient resources are readily available to respond.

## Resources

The SOP calls for a dedicated presence of seven UAPS members and four EPS members per day. UAPS numbers are broken down to one (1) Incident Commander/Inspector (on-salary), one (1) Liaison Officer/Sergeant (on-salary) and five (5) Peace Officers (on over-time/special duty). EPS members are broken down into three (3) constables and one (1) Sergeant. Such numbers are designed to provide safety and security to all those involved and provide for the capability to respond to incidents, should they arise. This also allows for members to take breaks, when appropriate (eg. lunch) and not jeopardize the operation in doing so.

Bringing UAPS members in on their day off requires the payment of overtime and/or special duty rates, as per the Collective Agreement the University has with the Non-Academic Staff Association (NASA).

The standard Special Duty rate, billed to all University groups and departments, is \$75.00 per hour, per officer. EPS members are paid a fixed special duty rate, and when numbers exceed two officers, a supervisor is required.

During last year's event, a Facebook page for the counter-demonstrators listed approximately 1,300 people as "Going" to the event. Estimates were between 50 to 100 counter-demonstrators at any given time, as well as observers and hundreds of passersby, who normally pass through the Quad.

## **Budget**

ltem	Estimated Cost
UAPS Members on Overtime/Special Duty 5 Officers x 10 Hours/Day x 2 Days x \$75/Hour	\$7,500
UAPS Members Incident Commander (Inspector) - On Salary Liaison Officer (Sergeant) - On Salary Members in Command Post - On Salary Costs being covered by UAPS.	\$0
Planning, SOP, Security Assessment, Management Costs being covered by UAPS.	\$0
EPS Members on Special Duty	\$9,700* Quoted amount
Fencing	\$300
Total Estimated Cost	\$17,500

## Recommendations

Based on the above assessment, UAPS recommends that certain measures are essential to have in place to achieve the general goals of public and officer safety and a successful event for the group, in addition to ensuring that UAPS is able to carry out its day-to-day functions on campus. UAPS also recommends other measures which would be additionally preferable but cannot be said to fall into essential category. These are as follows:

## **Essential Measures**

Must have appropriate staffing in place in order to be able to maintain safety and security and meet all the objectives listed herein.

Must have appropriate engineering in place. Meaning, fencing must be setup in order to assist with safety and security.

A slight change of location to the north portion of Quad is seen as essential in order to accommodate space needs of the double-perimeter fenced site, while ensuring that sidewalks remain unobstructed.

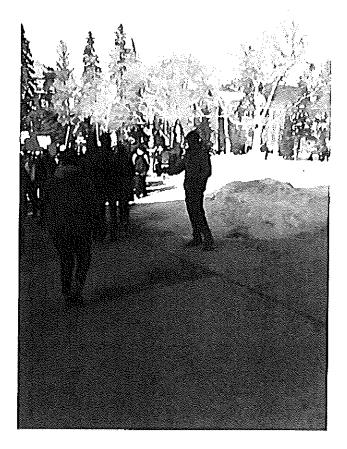
## Preferable Measures

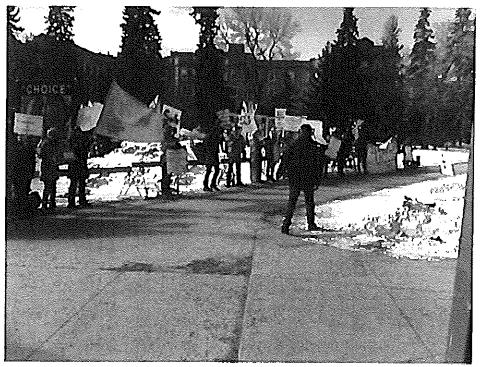
Many of the concerns/hazards related to this event could be significantly reduced should the event be held at an indoor venue, such as a classroom. This would still permit those wishing to engage the event to do so. At the same time, it would reduce the need for staffing, thus reducing the costs.

## Attachments

- 1. Photographs of the last year's event.
- 2. Application submitted by the Pro-Life group to the Office of the Dean of Students.
- 3. Special Duty Request Form submitted by the Pro-Life group to UAPS.
- 4. Information received from the Dean of Students Office.
- 5. Diagram on UAPS recommended location/setup.

## Attachment 1





## **CCBR** Display

Event ID 60050, Submitted on 1/11/2016

#### Organization name

UAlberta Pro-Life

#### Creator

Katie Campbell (kjcempbe@ualberta.ca)

#### Theme

Learning

#### Description

We will be hosting a pro-life display from the Canadian Center for Blo-Ethical Reform here on the university campus. The purpose of the display is to be educational, using photographs and other resources in order to educate the public on the reality of abortion as a human rights violation. This display has been hosted on many campuses across Canada, and its aim is to open up a respectful, informed discussion on campus about the abortion debate.

## Dates / Locations

2/23/2016 8:00 AM - 2/23/2016 5:00 PM Main QUAD 2/24/2016 8:00 AM - 2/24/2016 5:00 PM Main QUAD

#### Show To

Organization members

## Who can RSVP

None

## Allow anyone to self-report attendance?

Νo

Perks

## **Event form**

#### Introduction

Welcome to the student group event approval form! This form will guide you through the event approval process. The information and resources that accompany the questions should help you complete the form.

All Student Group Events and Activities must be approved by the Office of the Dean of Students, outside of regular meetings. Student Groups are subject to all University policies and procedures and must adhere to these when organizing Events and Activities.

## A few rules and tips before you start:

- Event form must be submitted at least 10 FULL business days (~2 weeks) before your event.
- Events involving sloohol, travel or physical activity are strongly encouraged to be submitted at least six weeks prior to your event/trip.
- Larger events like, but not limited to, multi day conferences, international travelling or events that have a large number
  of participants are subject to a longer approval process at the discretion of the Office of the Dean of Students, Please
  contact the Student Event Risk Management Coordinator (Chelsea) at agevents@ualberta.ca for more info.
- September, October, January and March are high volume months for event submissions. Please, consider this and submit your form even more advance during those periods.
- . Until your form is reviewed, it will state "Unapproved". Don't panic! It only means that it hasn't been reviewed yet.

Please be patient and make sure to follow the deadlines. If you are concerned that you have not heard back about your event, please email Chelsea at agevents@ualberta.ca

- You can leave the form and come back to it; it will save automatically as long as you click "next" on each page you fill out. You can access your form anytime by clicking "My Involvement" at the top of the page, then clicking "Submissions" in the drop down menu.
   The form must be submitted and approved before you begin advertising your event.
   We recommend starting the event approved form about six weeks before the date of your event. Give yourself as much
- time as possible to complete the form and processi

If you have any event related questions, contact the Student Event Risk Management Coordinator atsgevents@ualberta.ca or 780-492-1396.

<sup>\*\*\*</sup>Be sure to click the green \*submit\* button at the end of the form\*\*\*

Qualifications Are you part of a student group?
If you're a staff member of a University or Students' Union service, click "No."

Are you submitting this form for Clubs Fair,or an event that is ONLY a BBQ or a bake sale/food sale on campus of some kind?

For BBQ tips and rules, <u>click here</u>. For bake sale tips and rules, <u>click here</u>.

NOTE: if your BBQ is off-campus, please click "No" to this question.

Does your event involve alcohol?

No

## General questions

Please note that pub crawls, drink-a-small-town-dry events, any alcohol drinking in buses and other high risk events involving alcohol will not be senctioned under the University of Alberta's Alcohol Policy. For more information, please contact the Student Event Risk Management Coordinator at studentgroupevents@ualberta.ca or 780-492-1398.

## Primary Event Organizer (PEO) name:

The Primary Event Organizer is the person in charge of your event and who is doing most of the organizing or coordinating for your event.

For any alcoholic event, the PEO MUST have a valid Event Organizer Training (EOT) and ProServe. Also, the PEO must attend event until the end; remain sober & responsible; not act as servers/security; monitor event for unauthorized alcohol; ensure participants return home safely.

Ambertee Nicol

#### PEO ualberta email address:

ambarles@ualberta.ca

#### PEO phone number:

587-987-5287

## PEO position in student group:

President

#### Secondary Event Organizer (SEO) name:

The Secondary Event Organizer is the elternate contact for your event.

For any elcoholic event, the SEO MUST have a valid Event Organizer Training (EOT) and ProServe. Also, the SEO must attend event until the end; remain sober & responsible; not act as servers/security; monitor event for unauthorized alcohol; ensure participants return home safely.

Cameron Wilson

## SEO uniberta email address:

crwilson@ualberta.ca

## SEO phone number:

403-903-7024

## SEO position in student group:

**VP Finance** 

## Please describe in detail the activities involved in your event:

CCBR staff members and club volunteers will be setting up a visual display on campus and using it as a springboard for open, respectful conversation surrounding the abortion debate

## Will minors be participating?

## Will pictures and/or video be taken at the event by group members?

It so, print and post these signs around your event.

Yes

## What does your event involve? Please check all that apply.

Awareness campaign Quad or other outdoor campus space

## Will your event take place:

On campus

## How many people do you expect to attend your event?

## What logos or images will you be using to advertise your event?

We have no plans to advertise

Please describe any equipment (hot tubs, trampolines, power tools, etc) involved in your event.

We recommend that you consider risk management procedures for your event, and may require you to do a Risk Assessment Plan (RAP).

NOTE: They are required for all events involving alcohol, travel or physical activity. If you have one, upload it here.

<u>Click here</u> for guidelines.

Uploaded File; No Response

We may recommend you do an Emergency Action Plan (EAP).
NOTE: They are required for all events involving alcohol, travel or physical activity. If you have one, upload it here. Click here for a template.

Uploaded File: No Response

If you have any questions, contact the Student Event Risk Management Coordinator at studentgroupsvents@ualberts.ca or 780-492-1398.

Quad or other outdoor campus space Required:

I have reviewed the <u>Outdoor Event Site booking procedure</u>
I have a plan to clean up the site after my event is finished (fees apply if mess is left)

Optional: My event...

requires fending (must note on site request form)

Thank youl

Please make sure you click the green "submit" button at the end of this form. Thank you for your submission. You should either be approved or hear from Student Event Risk Management Coordinator, within 10 business days, depending on your event. Please note that an "UNAPPROVED" event means that it hasn't been reviewed yet.

If you have not heard back about your event, please small agevents@usiberta.ca to check on the status of your event.

During high volume periods (September, October, January, March) it may take longer to hear back on the status of your event. Please be patient.

We recommend reflecting on the success of your event after it is completed. This helps your group improve and is a good tool for next year's executive members, Click here for an event evaluation form.

Have a great eventi



Neil Purkess <npurkess@ualberta.ca>

## **Fwd: Special Duty Request Form**

Carmen Messer <messer@ualberta.ca>
To: Nell Purkess <npurkess@ualberta.ca>

Wed, Feb 10, 2016 at 10:44 AM

Request Type: New Request

SECTION A: Client and Billing Information

Affiliation: U of A Student Group

Individual or Company Name: UAlberta Pro-Life

Mailing Address:

Phone Number: Fax Number:

E-mail Address: crwilson@ualberta.ca

Method of Payment: Cheque, Speedcode:

Comments: We are submitting this form under protest. We hold that we are not required to pay for security because our opinion is controversial. We have been informed that a failure to fill out a special duty request form when we have been instructed to do so will result in us being unable to hold our event. If this is not true, then we do not request any additional security.

## **SECTION B: Event Loccation**

Event Location: Somewhere in Quad

Outside Building Hours? [Is this event taking place in a University Facility outside regular building hours]

Space Booking Confirmation: No, Space Booking ID: [If you do have a space booking what is the ID number]

Outdoor Event? Outdoor Space Booking? [If this is an outdoor event do you have an outdoor space booking]

Outdoor Contingency: We will be holding the event regardless of the weather.

Comments: We have been waiting for almost a month for the University to process our space booking request.

**SECTION C: Event Information** 

**Event Name: CCBR Display** 

Event Type: Rally

**Event Description: Protest** 

On-site Contact: Cameron Wilson

Contact Cell Phone:

Start Date: Tuesday, February 23, 2016, Start Time: 8:00 AM

Finish Date: Wednesday, February 24, 2016, Finish Time: 5 PM

Time doors open: N/A

Estimated number of attendees: N/A, and Primary Age: 18 to 25 years old

Will liquor be served? No

Liquor Permit?

Liquor sales starts: , Liquor sales stops:

Liquor Consumption stops at:

Food Served/Sold: No

Type of admission/ticket sales: Free Admission

Advertisement: We will be handling out pamphlets at the event, but no other form of advertising is planned

Traffic/Pedestrian Control? [Does the event require traffic or pedestian control]

Comments: There will not be blocking of any roads or pathways.

### SECTION D: Event Background Information

Have you hosted this event in the past? Yes

Past concerns/problems: In the past our event was blockaded by people who disagreed with our position, and security did nothing to stop them from doing so (despite being warned of this in advance) and did nothing to punish those responsible or uphold the rule of law on campus.

Comments:

## **SECTION E: Shift Information**

Number of UAPS officer requested: 0

Why is UAPS Required: We don't believe that we should be compelled to "request" security because we are asking only that we be given the same level of protection that would be given to any other minority group or opinion on campus.

UAPS Duties Requested: [Please describe what duties you would like each officer to perform]

Comments:

## SECTION F: Volunteers (If none, go to section G)

Number of Volunteers: 12

Volunteer Identified by: They won't be wearing any distinguishing markings, if that's what's being asked

Volunteer Stationed at: Around the display, talking to people

Volunteer Responsibilites: to put up the display, take it down, and to talk to those passers-by interested in conversation

Volunteer On-site Contact: Katle Campbell

Volunteer Contact Ceil Phone:

Additional Comments: The number of volunteers is almost impossible to determine exactly

SECTION G: Police (if none, go to section H)

Police Contact:

Police Contact Cell Phone: [On-site police contact cell phone number]

Number of police assisting:

Police Responsibilities:

Comments:

Carmen Messer Administrative Assistant University of Alberta Protective Services Ph 780-492-2943



Neil Purkess <npurkess@ualberta.ca>

## **Fwd: CCBR Display Event**

- sgevents <studentgroupevents@ualberta.ca>

Mon, Feb 8, 2016 at 2:13 PM

To: Neil Purkess <npurkess@ualberta.ca>

Cc: Jax Oltean <jaxine@ualberta.ca>, Brock Richardson <brookr@ualberta.ca>

Hi Nell,

Please find attached the response from Pro-Life regarding their CCBR Display in Quad, including their proposed site map.

Best,

Chelsea

Chelsea Livingstone

Student Event Risk Management Coordinator

Office of the Dean of Students | 5-02 Students' Union Building | 780.492.1396

— Forwarded message —

From: Katherine Campbell <kjcampbe@ualberta.ca>

Date: Mon, Feb 8, 2016 at 1:27 PM Subject: Re: CCBR Display Event

To: - sgevents <studentgroupevents@ualberta.ca>

Attached is the map!

Katie Campbell VP Secretary UAlberta Pro-Life (780) 964-6771 kjcampbe@ualberta.ca

On Mon, Feb 8, 2016 at 1:27 PM, Katherine Campbell <kjcampbe@ualberta.ca> wrote: Hello,

- 1) There will be 4 people from CCBR (Canadian Centre for Bio-Ethical Reform) and then a few volunteers that aren't associated with an organization. I would say 7 total. The rest of the volunteers will be from the university.
- 2) The approx. size of the display is 700 square feet, it will be set up in triangle formation using 7 signs, 1 of the signs will be blunt and then 3 on either side of that central sign (Ive tried to depict this in the map drawing) there will be no back connecting the triangle with signs, there will be 2 access-points and then the barricades at the back. The signs are erected by poles that have stands that sit on the ground, the poles are then zip-tied together to keep them all in the correct formation.

Thank you for Neil's email, we have emailed him and will be hopefully meeting with him soon!

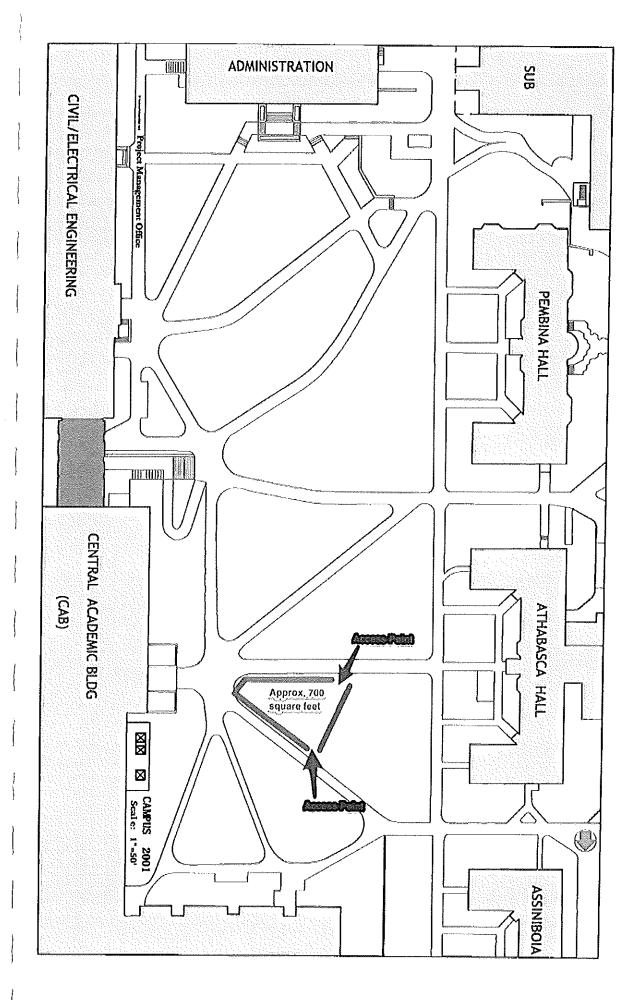
Regards, Katie

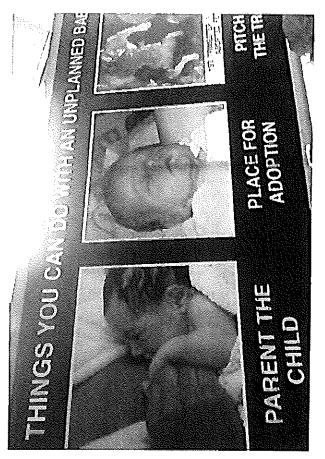
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Katie Campbell VP Secretary UAlberta Pro-Life (780) 964-6771 kjcampbe@ualberta.ca

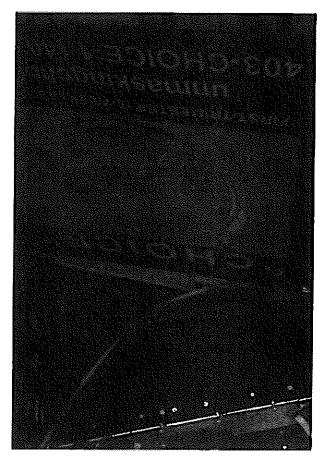
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QuadMap.pdf 161K



















- sgevents <sgevents@ualberta.ca>

## **UAlberta Pro-Life Appeal**

- sgevents <studentgroupevents@ualberta.ca>
To: Katherine Campbell <kjcampbe@ualberta.ca>, crwilson@ualberta.ca

Fri, Feb 19, 2016 at 11:52 AM

Hello Katie and Cameron,

We are still waiting for your official request for reconsideration submission. As noted in the decision email on February 12, we wanted to let you know that, since you have given us notice that such a submission will be coming, we have placed your event status on hold until the reconsideration has been heard and the Dean has responded. As the event will require some time for administrative preparations related to the security and fencing, the earliest that the event will be able to proceed is Tuesday March 1st and Wednesday March 2nd (however, these dates assume we receive your reconsideration submission soon and that the Dean has sufficient time to consider your submission and respond). If you like, we can tentatively move the dates of the event to those dates, and also hold the space with outdoor site booking. If you would prefer other tentative dates, please let us know and we will see if those are possible.

Thanks, and we hope to receive your reconsideration submission soon.

Best, Chelsea

Chelsea Livingstone
Student Event Risk Management Coordinator
Office of the Dean of Students | 5-02 Students' Union Building | 780,492,1396



- sgevents <sgevents@ualberta.ca>

## **UAlberta Pro-Life Appeal**

Cameron Wilson <crwison@ualberta.ca>
To: - sgevents <studentgroupevents@ualberta.ca>
Cc: Katherine Campbell <kjcampbe@ualberta.ca>

Fri, Feb 19, 2016 at 1:53 PM

Hi Chelsea,

Yes, please hold the dates for March 1st and 2nd.

Cameron (Quoted text hidden)



- sgevents <sgevents@ualberta.ca>

## **UAlberta Pro-Life Appeal**

Fri, Feb 19, 2016 at 3:10 PM

Hi Cameron,

Thank you for letting me knowl I will communicate that with Outdoor Site Booking.

Best, Chelsea

Chelsea Livingstone
Student Event Risk Management Coordinator
Office of the Dean of Students | 5-02 Students' Union Building | 780.492.1398

[Quoted text hidden]

Case Number

IR2015-000521



University of Alberta PROTECTIVE SERVICES 11390-87 AVENUE EDMONTON, AB, T6G 2R5

Incident Report

Reported by: ROTH, M. P/O SGT 11564

Incident Types Label Incident Disposition SPECIAL EVENT Report Disposition Method of Reporting Related Number: CONCLUDED - NO FURTHER ACTION ON VIEW UA-2015-03-04-01141 REQUIRED OR TAKEN Report Recorder Manager/Supervisor On Duty Manager/Supervisor Notified ROTH, M. P/O SGT 11564 ROTH, M. P/O SGT 11564 YES Incident Occurred Date Incident Occurred End Date Incident Discovered / Called In 2015/03/03 at 0800 2015/03/04 at 1600 2015/03/03 at 0800 Location Specific Location NORTH CAMPUS: AREA: QUAD WEST OF CAB BUILDING IN QUAD Summary

Go-Life, U of A student group, event in Quad on MAR03 and MAR04. Demonstrators attended both days.

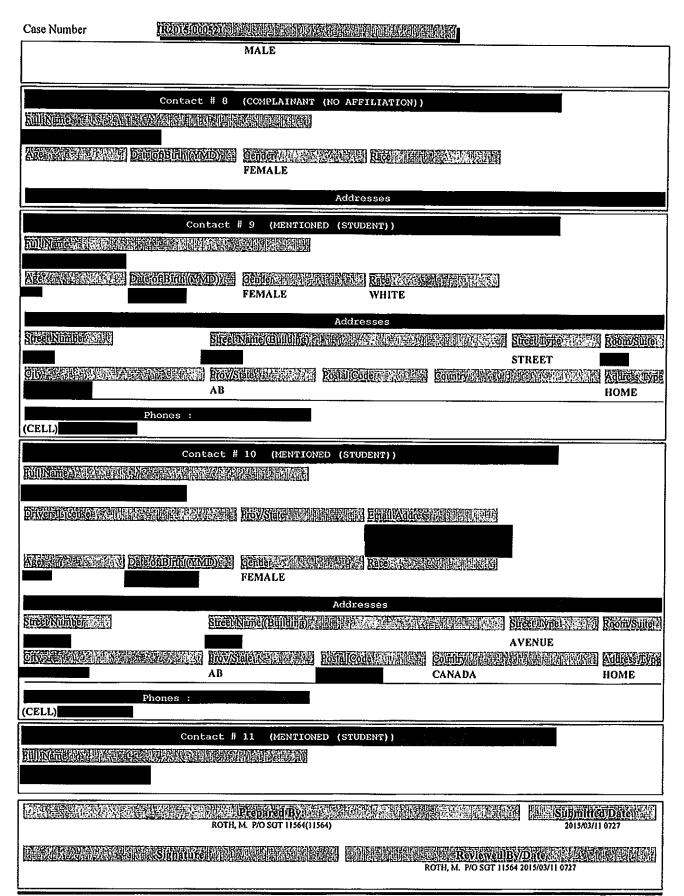
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Contact #	1 (COMPLAINANT (STUDENT))
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Drivers License	Prov/State Email Address
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	FEMALE

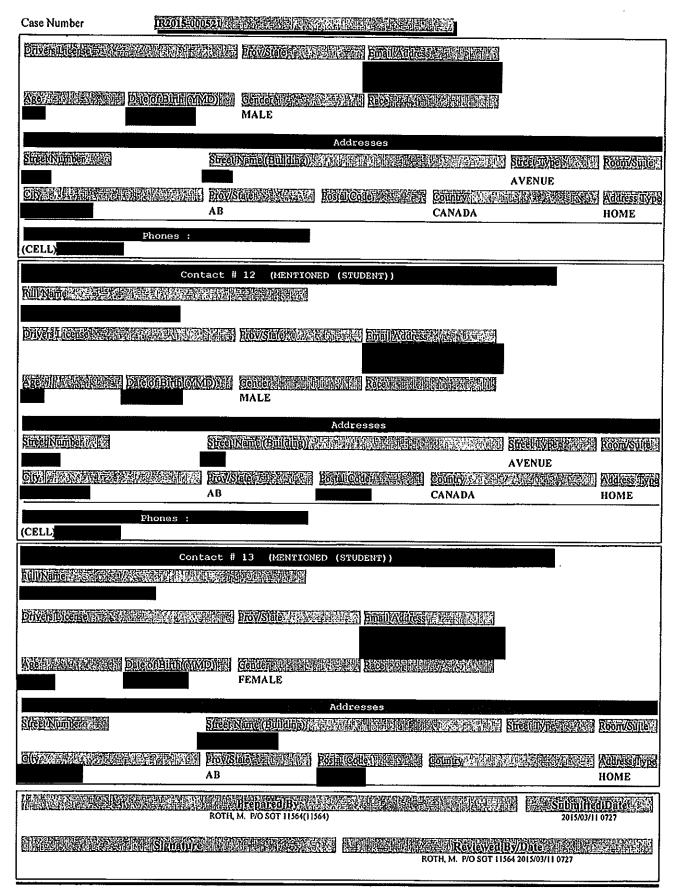
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Full Name
Drivers License Prov/State Email Address
Age Date of Birth (YMD) Gender Race
FEMALE

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Prepared By: ROTH, M. 1900 SGT 11564(11564)	Submitted Date 2015/03/11 0727
Signature Reviewed By ROTH, M. P/O SCIT 11564 2	

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Drivers License		Prov/State Email Address
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	Contact #	5 (COMPLAINANT (STUDENT))
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Drivers License		Prov/State Email Address
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Full Name	Contact # 7	(COMPLAINANT (NO AFFILIATION))
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		Prepared By: Submitted Date
	ROTH,	M. PO SGT 11564(11564) 2015/03/11 0727
	Signature	Roviewed By/Date ROTH, M. P/O SGT 11564 2015/03/11 0727





Case Number	IR2015-000521	
(CELL	Phones:	2000
Full Name	Contact # 14 (MENTIONED (NO AFFILIATION))	
JOHN CARPAY Drivers License	Prov/State Email Address	
	JCARPAY@JCCF,CA	
\\ \Age	Date of Birth (YMD) Gender Ruce MALE	
Street Number	Addresses Street Name (Building) Street Type F	Room/Sulte
City	Prov/State Postal Code Country /	Address Type WORK
Narrative text SUMMARY:		ndistribution in the second se
event which took place were erected and litera images shown as well	ect the planning and actions prior to, during and following the Go-Life (pro-life / anti-abortion) student gro e in Quad on 2015MAR03 and 2015MAR04. The event consisted of space in Quad whereby images ature was distributed. The event was anticipated to be protested by individuals concerned about the l as the message of the Go-Life student group. For clarity and simplicity only, those who protested or Go-Life event are referred to in the report as "Pro-Choice".	up
AFTER-INCIDENT NA	ARRATIVE:	
permission to set up a	APS P/O PURKESS was made aware that Go-Life, a registered U of A student group, had been given a display on campus by the Dean of Students (DoS) office. P/O PURKESS was asked to meet with both roup as well as those who were organizing a protest of the upcoming event).	
UofA supcoming event in Quasignificant response (a possibly linking arms to expressed about safet approached/harassed protest site. P/O PURF #15-0344). She was a P/O PURKESS know it	O PURKESS met with (UofA student), (UofA student), and an unidentified male, all of whom were concerned with the Go-Life student group's rad. They explained how a public Facebook event (demonstration) had been set up, and had received about 300 people "Going"). The group seemed willing to work with UAPS. They did make mention of to protect the Pride Parade which would proceed through the area on 2015MAR03. Some concern was try of people walking through Quad, which when asked, seemed to be the possibility of people being by the Go-Life group. An inquiry was also made about the group having people sign a petition at the KESS also spoke with in reference to a recent assault complaint she made (UAPS advised that should the person she accused get too close or cause problems for her at the event, to let immediately. A follow up meeting was arranged for 2015MAR02 at 1500 Hrs. P/O PURKESS expressed at UAPS wished to work with the group to facilitate a peaceful protest of the Go-Life display(s).	ı
P/O PURKESS explain Mr. WiLSON stated the of their legal counsel, it	1207 Hrs, P/O PURKESS met with Mr. Cameron WILSON (UofA Student and Go-Life co-organizer). Insect to Mr. WILSON that UAPS wished to work with the Go-Life group in order to ensure a safe event. Insect there was concern that the Pro-Choice group would try to block their display, and that in the opinion it was a Criminal Code offense to do so. He stated that the group's legal counsel was Mr. John N seemed willing to work with UAPS.	
	Prepared By: Submitted  ROTH, M. P/O SQT 11564(11564) 2015/03/11 0	
İ		

	Case Number   R2015-000521
	4. On 2015MAR02 at approximately 1300 Hrs, I was invited to sit in on a meeting Ms. EVERALL, Dean of Students, Mr. COBB, Assessment/Communications DoS, and and Ms. and Ms.
	5. At 1500 Hrs, P/O PURKESS met with Ms.  Ms. and Mr. P/O PURKESS explained to the group where the designated protest area would be in relation to the Go-Life space. The group stated that they intended to block the display(s). Furthermore, the group stated they would have to actually see the site on the day of and would speak with P/O PURKESS at that time, regarding where they would assemble. The group did seem willing to work with UAPS to some extent. The group also provided the name (no UofA affiliation) to P/O PURKESS and described him as someone who could potentially cause a disturbance at the event. They advised they would speak with Mr. before the event about his conduct.
	6. On 2015MAR03 at approximately 0800 Hrs, members of UAPS (some hired specifically for the event and others pulled from other assignments) and the hired Edmonton Police Service (EPS) members arrived in the Quad/CAB area.
	7. At 0818 Hrs, UAPS observed Pro-Choice demonstrators meeting in CAB.
	8. At 0838 Hrs, the Command Post was confirmed as being in CAB 3-41, which overlooked the Quad area.
****	9. At 0853 Hrs, there were approximately 30 members of the Pro-Choice group inside CAB. CBC media was also on scene.
	10. At 0904 Hrs, P/O PURKESS spoke with a leader from the Pro-Choice group (Ms. Ms. Ms. Ms. Ms. Ms. Ms. Ms. Ms. Ms.
	11. At 0927 hrs, P/O PURKESS spoke with Ms. Amberlee NICOL (Go-Life President) and explained that non-students would not be able to canvass on campus and that they would fall under the Canvassing and Solicitation policy. She advised she would be discuss that point of concern with the group's legal counsel.
	12. At 0944 Hrs, an EPS member and P/O PURKESS spoke with an unidentified male, who advised he was a student, who claimed that he was not supporting either side. The male had a sign on the front of his shirt which read, "if you can't afford it, abort it." The male was also holding a coat hanger. In the brief conversation with the male it seemed as though he was there to simply make a mockery of the situation. In order to avoid a confrontation, I requested the male not stand in close proximity to the Pro-Choice demonstrators as they would likely take offence to his message. Ms. seemed thankful for the direction I gave to the male. The male proceeded to walk around Quad, then take a seat on the steps of Athabasca Hall. He would later leave at an unknown time and was not observed again.
	13. At 1008 Hrs, the Go-Life student group erected their displays. Shortly after, the Pro-Choice group left the designated area behind their designated barricades and stood (side by side) around the north and south perimeter of the Pro-Life site. The Incident Command Center was advised. At this same time, members of the Go-Life student group complained of the proximity of the protesters in relation to their signage and displays.
	14. At 1016 Hrs, P/O PURKESS spoke to Ms. and advised her that UAPS was formally requesting that the Pro-Choice group return to the designated protest area behind the barriers. It was explained that Code of Student Behaviour and/or other UAPS/EPS action may take place for non-compliance. Ms. proceeded to make an announcement to the Pro Choice group. She informed the group that we had requested they move back and that there could be consequence (COSB or other) for non-compliance. Following her announcement, the Pro-Choice group refused to return to the designated protest area and remained against the Go-Life perimeter fencing.
l	15. UAPS and EPS members ensured that the sidewalks (which double as a service-roadway) parallel to the protesters were
	Prepared By: Submitted Date  ROTH M. P.O SGT 11564(11564) 2015(03)(11.0727

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kept clear around the site to ensure both pedestrian movement as well as adequate room for an emergency vehicle to access the area.

- 16. At 1025 Hrs, P/O PURKESS spoke with Mr. Cameron WILSON (UofA student and Go-Life organizer), regarding the protesters surrounding their displays. Mr. WILSON stated what the demonstrators were doing was illegal and that he would be contacting their legal council. I explained to Mr. WILSON that our actions were based on safety and resources. EPS Sgt. DONALD was involved and present for the conversation with Mr. WILSON.
- 17. At 1038 Hrs, P/O PURKESS spoke with an unidentified female who was observed actively handing out pamphlets, but stated she was not a UofA student. The pamphlets in question were provided by the Go-Life student group. The pamphlets appear (on the outside) to be "Pro choice" but display graphic anti-abortion images within the opened pamphlet (see Attachment #3). P/O PURKESS notified the Command Center who provided the opinion that non-students fell under the UofA Canvassing and Soliciting policy but that it was less of a concern if people approached and engaged in conversation, before being offered a pamphlet.
- 18. At 1047 Hrs, the same female and another female, believed also to be a non-student, were advised of the Canvassing and Solicitation policy and that they may be asked to leave if they did not comply.
- 19. At 1057 Hrs, P/O PURKESS spoke with unidentified members of the Go-Life group, explaining that there was a Canvassing and Solicitation policy which applied to non-students.
- 20. At about 1150 Hrs, P/O PURKESS spoke with two non-student members of the Go-Life group who wanted the U of A's stance on distributing their pamphlets. P/O PURKESS consulted with me and informed the two that members of the Go-Life group, who were students, could hand out pamphlets and that non-students could not. A comment was made that it may be less concerning if they waited until people engaged them and then offered a pamphlet. The conversation was recorded by the a member of Go-Life group.
- 21. At 1207 Hrs, P/O PURKESS spoke with an unidentified male handing out the same pamphlets, who advised he was not a student. The male was asked to refrain from his conduct due to the Canvassing and Soliciting Policy, but he refused to comply.
- 22. At 1217 Hrs, P/O PURKESS spoke with Ms. NICOL and advised her of the U of A's position on handing out pamphlets, specifically that non-students without express permission would fall outside of the UofA Canvassing and Soliciting policy.
- 23. At 1220 Hrs, approximately half of the Pro-Choice demonstrators moved to the sidewalk parallel to Athabasca Hall, lining the parade route for U of A Pride Parade. The Pride Parade proceeded through Quad unobstructed. At 1247 Hrs, the Pride Parade concluded at the Butterdome and no issues were reported.
- 24. At 1248 Hrs, Pro-Choice demonstrators formed on the west side of the Pro-Life site. P/O PURKESS advised that a section had to be kept clear in order to allow access to the site. The demonstrators complied with the request.
- 25. At 1305 Hrs, P/O PURKESS spoke with Ms. and informed her that UAPS would be communicating to her group that they had to return to the designated protest location. Ms. acknowledged what P/O PURKESS said, but advised it was unlikely anyone would move.
- 26. At 1312 Hrs, an official message (see Attachment #5) to the demonstrators was read at three different locations around the site.
- 27. At 1348 Hrs, the official message to the demonstrators was read at three different locations around the site.
- 28. At 1355 Hrs, P/O PURKESS spoke with Ms. NICOL and inquired if any accommodations for her group could be made for 2015MAR04. Ms. NICOL made no specific request, although the possibility of more barricades came up in the discussion.

Prepared By: ROTH, M. 190 SGT 11564(11564)		Submitted Date 2015/03/11 0727
Signature	Reviewed By ROTH, M. P/O SGT 11564	

- 29. At approximately 1500 Hrs, I observed Ms. NICOL taking a video of the protesters lined to the south of the Go-Life perimeter fencing. Ms. NICOL walked slowly, using a smart phone to capture video. I would estimate that Ms. NICOL was approximately six feet away from the protesters as she walked and video-taped.
- 30. At 1539 Hrs, the Go-Life group began taking down their displays for the evening and at approximately 1550 Hrs, the Go-Life displays had been taken down. None of the Go-Life members seemed to have any difficulty with the Protesters who began to disperse following the displays coming down.
- 31. It was approached by an unidentified male who stated that she was concerned about being video-taped without his consent. It should be noted that many people were video-taping throughout the day, including media outlets. It is assumed that the male was referring to Ms.NICOL video-taping (as per par. 29).
- 32. At 1603 Hrs, all Pro-Choice demonstrators appeared to have left the area. I spoke with Go-Life group members who advised that they were fine with UAPS leaving the area. As such, all UAPS members cleared the site.
- 33. I met with EPS Sgt. DONALD to debrief and discuss any issues that required addressing for the second day of the event on 2015MAR04. No major changes were planned.
- 34. Following the event on 2015MAR03, P/O PURKESS discovered that a voice-mail had been left for him by Mr. CARPAY who has been representing the legal interests of the Go-Life student group. This communication was passed onto senior UofA administration who replied to Mr. CARPAY by way of letter on 2015MAR04 (see Attachment #4).
- 35. On 2015MAR04, at approximately 0800 Hrs, UAPS and EPS members began arriving in the Quad/CAB area to assist with Day #2 of the event.
- 36. At 0908 Hrs, P/O PURKESS spoke to Ms. NICOL, about the site set up for the day. The idea of an inner perimeter for the site was discussed and Ms. NICOL advised she would get back to UAPS after she spoke with other members of her group. It was made clear that it was only a suggestion and that it was their site to configure as they pleased. Ms. NICOL advised that they would be delayed in setting up their display on this date due to vehicle troubles.
- 37. At 0910 Hrs, P/O PURKESS spoke with Ms. and requested her group stay in the designated protest area and was again advised that blocking the display was a violation under the COSB.
- 38. At 0955 Hrs, Pro-Choice demonstrators began assembling around the Go-Life site, as the Go-Life group members began to assembly their displays (same ones as displayed on 2015MAR03).
- 39. At 1002 Hrs, P/O PURKESS spoke to Ms. NICOL advising her of complaints received by UAPS regarding handing out of pamphlets yesterday as well as photographs / video reportedly being taken in close proximity to people's faces. It should be noted that Ms. NICOL offered an explanation of the video that she took being for safety reasons, meaning that should something untoward happen to a member(s) of Go-Life that there would be a video or pictures of those in attendance. I requested that Ms. NICOL refrain from video-taping in close proximity to people as people should not have their personal space violated.
- 40. At 1005 Hrs, P/O PURKESS informed Ms. that he had spoken with the Go-Life group and advised them of the complaints UAPS had received regarding pamphlets and photographs.
- 41. At 1030 Hrs, P/O PURKESS observed a Pro-Choice demonstrator in very close proximity to a Go-Life group member, in an apparent effort to stop the Go-Life group member from filming. P/O PURKESS acted quickly and informed the Pro-Choice demonstrator that he must keep a reasonable distance from the Go-Life group member, and that it was a public place so she was able to film.

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Submitted Date 2015/03/11 0727

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42. At 1039 Hrs, the official message to the Pro-Choice demonstrators was read in two different locations at the site. The
Pro-Choice group remained outside of the designated protest area and therefore did not comply with the request to return to
the designated area.

- 43. At 1045 Hrs, P/O PURKESS spoke to an unidentified female, believed to be a non-student, who was observing briefly following a male in an attempt to solicit (the pre-mentioned Go-Life pamphlets) who clearly did not want to speak with her. P/O PURKESS explained that following anyone to solicit was not an acceptable.
- 44. At 1154 Hrs, the official message to the demonstrators was read in two different locations at the site. The Pro-Choice demonstrators did not comply.
- 45. At 1302 Hrs, the official message to the demonstrators was read in two different locations at the site. The Pro-Choice demonstrators did not comply.
- 46. At 1409 Hrs, the official message to the demonstrators was read in two different locations at the site. The Pro-Choice demonstrators did not comply.
- 47. At 1546 Hrs, I reported that I spoke with a female who was not identified but believed to be Ms. (see Par. #50 (h)). The female asked to have everyone removed from in front of the Go-Life signs to assist in her and others to view the displays. I offered to provide her a safe escort to go view the images but she declined. It should be noted that another UAPS member working at the site informed me that the same female approached him with the same concerns and that he personally escorted her into the site to view the displays/images.
- 48. At 1550 Hrs, the Go-Life display had begun to be taken down and were down at approximately 1600hrs.
- 49. At 1612 Hrs, UAPS and EPS members clear from Quad.
- 50. In addition to any of the issues raised in the narrative (above), the following communications (e-mail and telephone) were documented and received by UAPS:
- a) At 2123 Hrs, 2015MAR03, an e-mail was received by the A/Director of UAPS from a UofA student (Ms. detailing her displeasure with the Go-Life displays (images) and the pamphlets being circulated by the group.
- b) At 2131 Hrs, 2015MAR03, an e-mail was received by UAPS Sgt. LARSON from a UofA student (Ms. expressed concerns about being video-taped up close by a member of the Go-Life student group without her consent.
- c) At 0806 Hrs, 2015MAR04, an e-mail was received by the UofA Dean of Student's who forwarded the message to UAPS' A/Director at 1300 Hrs, 2015MAR05 from a UofA student (Ms. detailing how she was negatively affected (triggered) by the images shown by the Go-Life student group in Quad.
- d) At 1015hrs, 2015MAR04, an e-mail was received by UAPS Sgt. LARSON from a UofA student (Ms. concerned with having been photographed up close by a male believed to be associated with the Go-Life group who would not stop when asked to stop filming.
- e) At 1047hrs, 2015MAR04, an e-mail was received by UAPS Sgt. LARSON from Mr. (no UofA affiliation) concerned with having been photographed or video-taped at close range by a male believed to be associated with the Go-Life student group.
- f) At 1054 Hrs, 2015MAR04, an e-mail was received by UAPS Sgt. LARSON from a UofA student (Ms. who expressed concern over being video-taped without consent by Ms. NICOL on 2015MAR03.
- g) At 1714 Hrs, 2015MAR04, an e-mail was received by the UofA Dean of Student's who forwarded the message to UAPS'

 Prepared By: ROTH, M. P/O SGT 11564(11564)	Submitted Date 2015/03/11 0727
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Prepared By: ROTH, M. P/O SGT 11564(11564)	Submitted Date 2015/03/11 0727
1. Copy of UofA Facilities site booking for Go-Life student group.  2. Map of Quad to display planning efforts to provide for both groups.  3. Pamphlet handed out on 2015MAR03 and 2015MAR04 by Go-Life student group.  4. Letter, dated 2015MAR04, to Mr. CARPAY from UofA Senior Legal Counsel.  5. Official message communicated by UAPS to protesters throughout the event on both 2015MAR03 and 2015MAR03 (39 images on 20 pgs).  10. Copy of e-mail sent by Ms. Suppose 2 pgs).  11. Copy of e-mail sent by Ms. Suppose 2 pgs).  12. Copy of e-mail sent by Ms. Suppose 2 pgs).  13. Copy of e-mail sent on behalf of Ms. Suppose 2 pgs).  14. Multiple photos, taken by UAPS, of the event site in Quad on 2015MAR03 (39 images on 20 pgs).  15. Multiple photos, taken by UAPS, of the event site in Quad on 2015MAR04 (39 images on 20 pgs).	
1.Follow-up investigations assigned to the UAPS Investigator in order to address possible breaches of individuals or the Go-Life student group (File #15-0606 refers) or by individuals who stood in protest of group (UAPS File #15-0577_1 refers).	
53. It should be noted that during both dates of the event there were no arrests or charges laid for any infractions. No persons (on either date) were removed or ejected from the area and no additional me assist with any dealings that the assigned UAPS and EPS members couldn't deal with.  RECOMMENDATIONS:	
52. On 2015MAR11 I contacted Ms. by phone to assure her that her concern was received to member would be in contact with her in the near future.	by UAPS and that a
51. On 2015MAR10 I contacted all those mentioned in par. 50 (a-g) to reassure them that they would member of UAPS in the near future.	be contacted by a
h) At 1559 Hrs, 2015MAR04, UAPS dispatch received a telephone complaint from Ms. regard access the Go-Life display (par. 46 refers). Ms. complained about the noise from the Pro-Ch that her rights were violated because she could not easily view the images. Ms. also request for the UofA President, and was directed to the UofA website.	rding not being able to noice group, and stated ted contact information
A/Director at 1901 Hrs, 2015MAR05 from a UofA student (Ms. ) detailing how she shown by the Go-Life student group in Quad detail offences within the Student Code of Behavior: Dis Material, Harassment, and Creating a condition which endangers the health or well being of others.	felt that the images semination of Malicious



## **Outdoor Event Site Booking APPROVAL**

Buildings and Grounds Services 4* floor, General Services Building Edmonton, Alberta, 76G 2H1 Web					Date	of Email: New
	Site: www.fadi	ities.uaiberta.ca			Job#	
Phone: (780) 492-2301 Fax: (780) 492-7582	E-Mail: karen.wilson@ualberta.ca				Work Order #	
	44 <u>s.</u>					
Contact Amberlee Nicol Persons			T	elephone: 58	7-987-5287 /	
Group Name: Go Life: UofA Can	pus Pro Life			Fax:		
Address:			E-Ma	il: are	berlee@ualberta.ca	
			E-iiie	11) [24]	ochice@balber(a.ea	
Location: Quad - main (near Event Start Date: 3/3/2015	CCIS and Admi End Date	n 8 dg.) 3/4/2015	Start Time:	9:00 AM	End Yime:	4:00:00 PM
Description of Event educational displa	_	3/4/2013	Start Tiple,	3,00 AITI	Elio fiinei	4;00:00 PM
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included: bags, delivery and pickup of cans. All garbage it					DO NOT PAY THIS AMOUN A separate invoice will be mail	1 4 -
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building entrances.			Account No:			
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RECYCLE BINS Included: delivery and pickup of bin	ş,					
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COS1;	- 1	1 1			s surrounding quad and of Students is required bei	
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Glass & Light Metals (Yellow 8In)						
Plastics (Brown Bin)		0				
PICNIC TABLES						
Delivery and pickup only - groups must set up own tables		_				
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FENCING - 6' free-standing fence will be installed and re	moved.	0				
DISCLAIMER & INDEMNIFICATION  The Governors of the University of Alberta, their agents, or University'] are not responsible for any death, injury, loss sometimes or damage was caused by the sole neglige and agree to Indemnify and hold harmless "the University University of Alberta's premises and facilities.	or damage of any nce of "the Univer	kind suffered by any sity". The Renter sh	person while using or o to going of the amuzza the	ecupying the Unive	rsity of Alberta's premises and ne of guests and others who m	l'adities unless ay be in attendance
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Sent by email from <u>Karen.Wilson@ualberta.ca</u> Wayne McCutcheon, Manager Landscape & Co. Office: 780.492.4045/Ceil: 780.499.4722 <u>wayne</u>				torize the charges, as a	noted above, invoke will be sent to styleoutyj.	the contact



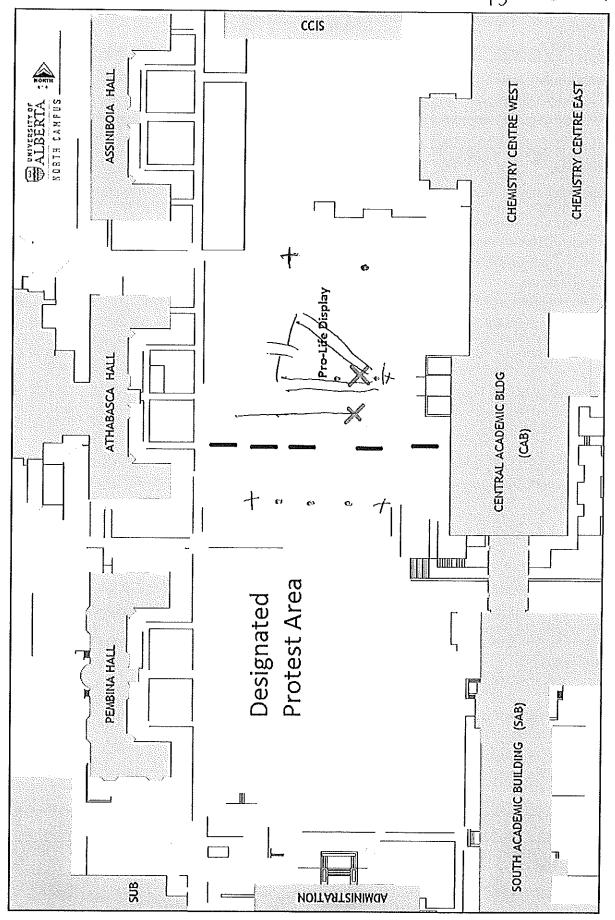
## **Outdoor Event Site Booking APPROVAL**

**Buildings and Grounds Services** Date of Email: New 4º floor, General Services Building Edmonton, Alberta, TGG 2H1 Web Site: www.facilitles.ualberta.ca Phone: (780) 492-2301 Fax: (780) 492-7582 E-Mail: karen.wilson@ualberta.ca Work Order#

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	Charles Rical					
	Signature of Group Representative (3 gn to suthorize the charges, as noted above, invoice will be sent to the contact person for the group or department/foodry).					
Distribution Campus Security, Education Car Park / Landscape Maintenance & Construction / Fire & Ufe 5afety 107 Education Car Park Special Erents, Registrars Ofc / Facility Services Managor / Systems Invoking (66900-33946) / Risk Managorment / Electrical	Shop					



## because of unwantedness, But isn't abortion needed poverty, or rape?

to kill problems instead of people? Shouldn't we get rid of unwantedness instead of the unwanted? Those are tragic situations. Wouldn't it be better Poverty instead of the poor? Moreover, we don't kill toddlers whose fathers are rapists, right? Then why kill the pre-born whose fathers are rapists? Is it fair to kill an innocent child because her presence is a reminder of a horrific crime? We need to offer rape victims real help and healing, and abortion is neither of those.

## to carry through with an unplanned pregnancy But it's going to be hard

Yes it is. Doing what is right isn't always easy. But know that you aren't alone.

who inspire us, are individuals who do hard things, that the heroes we celebrate, the world changers thing even when it's not easy. You can be a hero to your pre-born child the way you'd want someone to to walk with you through this challenge. Consider who put others first, who are willing to do the right At www.helpforpregnancy.ca there is assistance be a hero to you

# But I've already had an abortion.

www.healingandhelp.ca, you'll see resources There is hope. Many women have reported deep grief and pain as a result of their past choices, but at that help you work through your abortion. You can't change the past, but you can change the utive. You can do in the present moment for others wint you wish you'd done long ago. By speaking put, you can spare other women your pain, and other children, your child's death.

inevitably becomes tolerable. "Injustice that is invisible -Gregg Cunningham



Copyright © Centre for Bio-Ethical Reform,

100,000 pre-born children are decapitated, dismembered, and disemboweled by abortion in Canada. It's hidden behind clinic and hospital doors. Worse, this brutal reality is nidden behind rhetoric like "choice." Each year,

Will we stop this cover-up? Will we show the ruth? Will we be a voice for the voiceless?

email@unmaskingchoice.ca www.unmaskingchoice.ca

you may choose to turn away, but you can never again say -William Wilberforce, who fought against slavory "Having seen all of this, that you did not know.

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mbryology, 7th edition (Philadelphia: Saunders, 2008, p. 2). Schwartz, The Moral Question of Aberrion (Chicago: Loyola iii) Ideas for the first 2 panels of this pamphlet adapted i) Keith L. Moore. Before We Are Som: Essentials of The acronym SLED is a concept from Stephen from Life Dynamics Incorporated, University Press,

Pre-natal imagery Copyright © Centre for Bio-Ethical

## 



8 when you hear "pro-choice," Suppose this child remember this child

cream flavours or career opportunities. But what if a pro-choice then? Or would we instead say some Sometimes it's good to have a choice, like with ice choice hurts or kills someone else? Would we be choices are wrong? In fact, we are all pro-choice and anti-choice—it just depends on what's chosen. That's why we would be pro-choice about drinking but we would be antichoice about drinking & driving-because that choice Sarkill

on whether abortion kills too? If the pre-born are human, then that choice kills innocent people. And if What about the choice of abortion? Doesn't it depend so, then the choice of abortion is wrong.



## So, are the pre-born human?

Science teaches that "[the zygote], formed by the union of an oocyte and a sperm, is the beginning of a new human being." Consider your own life: You are a human being because you have human parents. And the genetic information which distinguishes you from your parents was determined at fertilization.

From that point forward, you changed your Size

Level of development

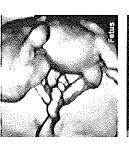
**Environment and** 

Dependency "

Since you were a toddler you've changed in those 4 If toddlers are valuable humans different environment, or more dependent than us, regardless of being smaller, less developed, in he same is true for pre-born humans. ways as well.

## 













(e.g., 'fetus' or 'teenager'). Regardless of which age category we fit into, though, we're human beings at certain ages we are all stages of our development. We are labeled when

the same way toddlers cannot think and reason like adults. The pre-born and toddlers cannot do certain The pre-born cannot think and reason like the born in things because of their age. But does it make sense that those of us who are older have a right to kill those who are younger? if it's wrong to kill an innocent adult, isn't it wrong to kill that individual the whole time she exists (toddler and embryonic periods too)?



### OFFICE OF GENERAL COUNSEL

3-03 South Academic Bidg. (SAB) Edmonton, Alberta, Canada T6G 2G7 Tel: 780.492.1237 Fax: 780.492.8990 http://uofa.ualberta.ca/general-counsel

March 4, 2015

VIA ordinary mail and email to icarpay@jccf.ca

Justice Centre for Constitutional Freedoms #253, 7620 Elbow Drive SW Calgary, AB T2V 1K2

Attention: Mr. John Carpay

Dear Mr. Carpay:

Re: Go Life event at the University of Alberta

I am legal counsel for the University of Alberta. I understand that you contacted Mr. Neil Purkess of University of Alberta Protective Services yesterday with a message requesting a discussion. Going forward, could you please direct your questions and concerns to my office in writing. My contact information is as above and you can also contact me by email at <a href="mailto:jaxine.oltean@ualberta.ca">jaxine.oltean@ualberta.ca</a>. Thank you for your anticipated assistance in this regard.

Yours gruly,

Jakine Oltean

Senior Legal Counsel

4, 2015 demonstration in Quad area of University of Alberta on March 3 --TO: Individuals and organizations participating in the pro-choice

walkway across from the Go Life event. behind the buffer which has been established on the south of the University property is on the strict condition that you remain The University again advises you that your demonstration on

on University property. The buffer is to maintain the safety and security of all individuals

behind the buffer. The University requires that you now move your demonstration to



Marcel Roth < roth@ualberta.ca>

## Fwd: Complaint Against the Student Group "Go-Life"

2 messages

- uaps10 <uaps10@ualberta.ca>

Wed, Mar 4, 2015 at 8:17 AM

To: Grace Berry <grace.berry@ualberta.ca>, Marcel Roth <roth@ualberta.ca>

From: Forwarded message -------

Date: Tue, Mar 3, 2015 at 9:23 PM

Subject: Complaint Against the Student Group "Go-Life"

To: protectiveservices@ualberta.ca

Cc: grace.berry@ualberta.ca, jim.newman@ualberta.ca

Hello,

My name is \_\_\_\_\_\_, and I am an undergraduate student at the U of A. I am writing to lodge a complaint regarding the actions of members the student group Go-Life. As you know, Go-Life has put up a graphic display in quad today. During the day, members of the group were handing out pamphlets that seemed, from the outside, like pro-choice material, with phrases such as "pro-choice" "reproductive rights" and "freedom to choose" written on them. However, on the inside, the pamphlets showed graphic images of aborted fetuses, and says "pretty words, ugly reality" on the inside.

These pamphlets that the anti-choice group was handing out violate the Student Code of Behaviour and the Student Group Procedures. The pamphlets are intentionally misleading and force unwitting people to be subjected to unwanted, graphic imagery. This imagery is potentially triggering to individuals who have had abortions or miscarriages.

I have attached a photo of the outside of the pamphlet that was taken by my friend to this email. I do not have pictures of the inside of the pamphlet as I threw mine away before thinking to take a picture of the inside. However I know that others have emailed complaining about this incident, so you should have the photos on file.

I ask UAPS to deal with this issue swiftly. If you require any other information from me, do not hesitate to email me back at

Regards,

University of Alberta
Protective Services
Risk Management Services
11390-87 Avenue
Edmonton AB
Canada T6G 2R5
Web: http://www.protectiveservices.ualberta.ca
Emergency: 911
Complaints/Information 780-492-5050
Lost and Found 780-492-2943

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anti-choice bullshit pamphlet.jpg 112K

Grace Berry <gberry@ualberta.ca>
To: "Roth, Marcel" <Marcel.Roth@ualberta.ca>

Thu, Mar 5, 2015 at 2:27 PM

Grace Berry Acting Director

Protective Services
Risk Management Services
University of Alberta
11390-87 Avenue
Edmonton AB Canada T6G 2R5

Tel: 780.492.7693 | Fax: 780.492.0793 | Email: grace.berry@ualberta.ca

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------ Forwarded message -------From: Grace Berry <gberry@ualberta.ca>
Date: Thu, Mar 5, 2015 at 2:27 PM

Subject: Re: Complaint Against the Student Group "Go-Life"

To:

Dear Ms.

This is to confirm that your email has been received. Please be advised that a UAPS investigator will be in contact with you to follow-up on your complaint just as soon as possible.

Sincerely,

**Grace Berry** 

**Acting Director** 

Protective Services
Risk Management Services
University of Alberta
11390-87 Avenue
Edmonton AB Canada T6G 2R5

Tel: 780.492.7693 | Fax: 780.492.0793 | Email: grace.berry@ualberta.ca

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On Tue, Mar 3, 2015 at 9:23 PM, Qualberta.ca> wrote: Hello. and I am an undergraduate student at the U of A. I am writing to lodge a My name is complaint regarding the actions of members the student group Go-Life. As you know, Go-Life has put up a graphic display in quad today. During the day, members of the group were handing out pamphlets that seemed, from the outside, like pro-choice material, with phrases such as "pro-choice" "reproductive rights" and "freedom to choose" written on them. However, on the inside, the pamphlets showed graphic images of aborted fetuses, and says "pretty words, ugly reality" on the inside. These pamphlets that the anti-choice group was handing out violate the Student Code of Behaviour and the Student Group Procedures. The pamphlets are intentionally misleading and force unwitting people to be subjected to unwanted, graphic imagery. This imagery is potentially triggering to individuals who have had abortions or miscarriages. I have attached a photo of the outside of the pamphlet that was taken by my friend to this email. I do not have pictures of the inside of the pamphlet as I threw mine away before thinking to take a picture of the inside. However I know that others have emailed complaining about this incident, so you should have the photos on file. I ask UAPS to deal with this issue swiftly. If you require any other information from me, do not hesitate to email me back at Regards,



Marcel Roth < roth@ualberta.ca>

## Fwd: Go Life Protest

Tony Larson <alarson@ualberta.ca>

To: Marcel Roth <marcel.roth@ualberta.ca>, Greg Turner <greg.turner@ualberta.ca>

Wed, Mar 4, 2015 at 7:41 AM

fyi, as discussed briefly Marcel

From:

Date: Tue, Mar 3, 2015 at 9:31 PM

Subject: Go Life Protest To: tony.larson@ualberta.ca

Hi Sgt Larson,

I am a 4th year undergrad student at the U of A.

Today, I attended the counter protest. Members of the Go Life team took multiple videos of me, getting quite close at times.

This was without my permission, and I have concerns about it.

Please let me know who I can talk to about this.

Regards,

Tony Larson (Sergeant)
University of Alberta Protective Services
11390 - 87 Avenue
Edmonton, AB
Canada T6G 2R5
Phone: 780-492-5050

Fax: 780-492-0793 tony.larson@ualberta.ca

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Marcel Roth < roth@ualberta.ca>

## Fwd: Formal complaint against the Go Life Student Group for a breach of the Student Group Procedures

1 message

Grace Berry <gberry@ualberta.ca>

Thu, Mar 5, 2015 at 2:58 PM

To: "Roth, Marcel" < Marcel.Roth@ualberta.ca > Cc: Lawrence Fraser < laf1@ualberta.ca >

Grace Berry Acting Director

Protective Services
Risk Management Services
University of Alberta
11390-87 Avenue
Edmonton AB Canada T6G 2R5

Tel: 780.492.7693 | Fax: 780.492.0793 | Email: grace.berry@ualberta.ca

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------ Forwarded message -----From: Grace Berry <gberry@ualberta.ca>
Date: Thu, Mar 5, 2015 at 2:58 PM

Subject: Re: Formal complaint against the Go Life Student Group for a breach of the Student Group Procedures

To: Robin <reverall@ualberta.ca>

Cc:

Thank you Dr. Everall.

this is to confirm that your email has been received and that UAPS will be in contact with you directly by the end of day Friday, March 6. This is in part to our normal investigative process.

Sincerely,

Grace Berry Acting Director

Protective Services
Risk Management Services
University of Alberta
11390-87 Avenue

Edmonton AB Canada T6G 2R5

Tel: 780.492.7693 | Fax: 780.492.0793 | Email: grace.berry@ualberta.ca

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On Thu, Mar 5, 2015 at 1:00 PM, Robin <reverall@ualberta.ca> wrote:

An investigation by UAPS has been initiated so with this response I'm forwarding your complaint to be included in their file. Once completed they will forward their report to me for consideration.

Robin Everall, PhD, RPsych Interim Vice-Provost and Dean of Students University of Alberta

On Mar 4, 2015, at 8:06 AM,

wrote:

Dr. Everall:

I have been personally negatively effected by the display put up by the Go Life student group. As someone who recently became pregnant and had an abortion while continuing with school, campus is definitely not a place where I want to be confronted with this kind of material. I feel for myself and others in my position this display significantly "endangers or potentially endangers the health, safety, or well being of individuals or groups" as stated as a Risk to Persons we should not have to be exposed to as outlined in the Student Group Procedure. A similarly graphic depiction of other potentially triggering events such as murder or suicide would never be allowed to be displayed in such a public area for everyone at the U of A to be potentially exposed to. I find the complete disregard for student mental health in relation to Go Life's display very concerning. Being told that there are support services available to me on campus does not make me feel any less unsupported, unprotected or betrayed by the academic institution that has an obligation to consider the well-being of all of its students. I support free speech and discussion of differing opinions and ideas, but feel the display in question is completely unnecessary for those things to happen and in fact was designed and implemented with the goal to have negative psychological effects on those who are exposed to it.

For these reasons I am writing to submit a formal complaint against the Go Life Student Group for a breach of the Student Group Procedures.

Under section 4a, of the Student Group Procedures:

- a. The Dean of Students may deny a group Recognition, or revoke or temporarily suspend Recognition, under any of the following circumstances:
- The group fails to meet the requirements for Recognition outlined above in section 2;
- The group's stated objectives or activities or the manner of carrying out its activities have exposed or would expose the University to unacceptable risk;
- The group's stated objectives or activities or the manner of carrying out its activities have in the past or could, by their very nature, lead to justifiable complaints under University policies and procedures and/or municipal bylaws, Provincial or Federal statutes or regulations;
- The group has engaged in activities involving Hazing, unacceptable Risk to Persons, or Risk to Property or Reputation;
- The group tolerates, allows or encourages its members or executive to engage in any violation of the Code of Student Behavior when acting on behalf of or as a representative of the Student Group:
- The group fails to abide by the responsibilities outlined above in section 1; or
- The group fails to meet the conditions required for their Provisional Recognition.

The group Go Life has engaged in activities involving Hazing, unacceptable Risk to Persons, or Risk to Property or Reputation. By the definition, in the same document Student Group Procedure, Risk to Persons is defined by the following:

Setting or creating an environment or circumstances which endangers or potentially endangers the health, safety, or well being of individuals or groups.

They have, through their own admission with the "Trigger Warning" poster, created an environment that potentially endangers the health, safety and well being of individuals and groups. Furthermore, by posting this link http://www.ualbertablog.ca/.../further-information-regarding-... the Dean of Students Office and the University have acknowledged the potential risk to the health, safety and wellbeing of individuals or groups. If there was no potential (and after today actual) risk to student and staff health and well-being a list of support services on campus would never have been necessary.

This all comes directly from the Student Group Procedure and I would argue that there are clears grounds for a formal complaint. I would like a timeline of when this will be investigated to be provided.



Marcel Roth < roth@ualberta.ca>

## Fwd: Photographed without consent

2 messages

Tony Larson <alarson@uaiberta.ca>

Wed, Mar 4, 2015 at 11:23 AM

To: Gordon Stewart <gstewart@ualberta.ca>, Marcel Roth <marcel.roth@ualberta.ca>, Greg Turner <greg.turner@ualberta.ca>, Neil Purkess <neil.purkess@ualberta.ca>

Gord, as discussed, pise document in today's special event entry. Thanks, Tony

-<u>-- Forwarded message -----</u>

From:

Date: Wed, Mar 4, 2015 at 10:15 AM Subject: Photographed without consent

To: tony.larson@ualberta.ca

Hi,

I attended a protest yesterday in the name of safe spaces on campus. I have to say that the pro life group used really intimidating tactics. I was chanting away and a photographer from go-life came up about 3 feet from me and started to take my head shots. asked him to stop and I asked I'm what the images were for. He said "To keep a record" I asked him what he meant and he just walked away. He then continued to take pictures at a longer distance.

Should I be worried about future victimization? I I don't know how I feel about this. I really feel like my campus engagement has been really negatively impacted by this whole ordeal.

I do not feel safe on campus

Undergraduate Student- Honours Psychology Department of Psychology University of Alberta

Tony Larson (Sergeant)
University of Alberta Protective Services
11390 - 87 Avenue
Edmonton, AB
Canada T6G 2R5
Phone: 780-492-5050
Fax: 780-492-0793
tony.larson@ualberta.ca
www.protectiveservices.ualberta.ca

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- Forwarded message -----

From: Tony Larson <alarson@ualberta.ca> Date: Fri, Mar 6, 2015 at 12:21 PM Subject: Re: Photographed without consent



A member of our Service will be contacting you in the near future to discuss. Thank you for your email,

Sgt. Tony Larson

[Quoted text hidden] [Quoted text hidden]



Marcel Roth < roth@ualberta.ca>

## Fwd: Filmed/photographed during GoLife protest without consent.

2 messages

Tony Larson <alarson@ualberta.ca>

Wed, Mar 4, 2015 at 11:24 AM

To: Gordon Stewart <gstewart@ualberta.ca>, Marcel Roth <marcel.roth@ualberta.ca>, Greg Turner <greg.turner@ualberta.ca>, Neil Purkess <neil.purkess@ualberta.ca>

Gord, as discussed, plse document in today's special event entry. Thanks,

Tony

-- Forwarded message -----

From:

Date: Wed, Mar 4, 2015 at 10:47 AM

Subject: Filmed/photographed during GoLife protest without consent.

To: tony.larson@ualberta.ca

Hello,

I am not a U of A student, but was present during the GoLife protest to show support for my fellow students. During the demonstration, I was videotaped and photographed at close range by a man, whom I assume was a member of GoLife or of the Canadian Center for Bio-Ethical Reform.

He was wearing a blue jacket with a ski tag on it. He also looked slightly older than the students present, leading me to believe that he was a non-student member of the CCBR.

It was not appreciated, as I did not give my consent. I am worried that he will be using it for malacious purposes. I understand you have opened a case file on this, and I would like my report to be added to it. It was incredibly unsettling and definitely did not make me feel safe. Feel free to contact me at the same of the campus is still important, even though I am not a student.

Thank you,

Tony Larson (Sergeant)
University of Alberta Protective Services
11390 - 87 Avenue
Edmonton, AB
Canada T6G 2R5
Phone: 780-492-5050

Phone: 780-492-5050 Fax: 780-492-0793 tony.larson@ualberta.ca

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Tony Larson	<alarson@ualberta.ca></alarson@ualberta.ca>
To: Marcel Ro	th <marcel.roth@ualberta.ca< th=""></marcel.roth@ualberta.ca<>

----- Forwarded message ------

From: Tony Larson <alarson@ualberta.ca> Date: Fri, Mar 6, 2015 at 12:22 PM

Subject: Re: Filmed/photographed during GoLife protest without consent.

To:

A member of our Service will be contacting you in the near future to discuss. Thank you for your email,

Sgt. Tony Larson

[Quoted text hidden] [Quoted text hidden]





## **Fwd: Safe Space Demonstration**

2 messages

Tony Larson <alarson@ualberta.ca>

Wed, Mar 4, 2015 at 11:24 AM

To: Gordon Stewart <gstewart@ualberta.ca>, Marcel Roth <marcel.roth@ualberta.ca>, Greg Turner <greg.turner@ualberta.ca>, Neil Purkess <neil.purkess@ualberta.ca>

Gord, as discussed, plse document in today's special event entry. Thanks, Tony

--- Forwarded message ------

From:

Date: Wed, Mar 4, 2015 at 10:54 AM Subject: Safe Space Demonstration To: tony,larson@ualberta.ca

Helio Tony,

I am writing to you to express my discomfort concerning some of the events that took place yesterday. While I was participating in the demonstration yesterday, photos and video of me were taken at close range without my consent or permission by at least 3 of the Go-Life members. I know one of them to be their president, Amberlee Nicol and I would be comfortable standing by that observation. I was instructed by my fellow demonstrators and the UAPS not to engage with the Go Life group whatsoever, and in light of this warning, I did not say anything. I did, however, attempt to cover my face with a poster I was holding. Some of these people waited until I took my poster down in order to capture a clear shot of my face. I am both confused and concerned as to what the purpose of these photographs and videos may be and I am wondering what my rights are as a student in this situation. While I was standing near the barricade, several of the Go-Life demonstrators made defamatory comments about the "angry feminists" who "so blatantly support murder," etc etc in what I can only assume was an attempt to provoke confrontation. While I will admit this is a biased assumption, myself and other demonstrators could clearly hear Go-Life demonstrators repeatedly asking UAPS persons what they could do to remove us from our place. I am not sure how this will be dealt with but I thought it right to express my discomfort and unease, especially concerning the photographic materials that were absolutely obtained without my consent.

Thank vou.

Tony Larson (Sergeant)
University of Alberta Protective Services
11390 - 87 Avenue
Edmonton, AB
Canada T6G 2R5

Phone: 780-492-5050 Fax: 780-492-0793 tony.larson@ualberta.ca

www.protectiveservices.ualberta.ca

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Tony Larson <alarson@ualberta.ca>
To: Marcel Roth <marcel.roth@ualberta.ca>

Fri, Mar 6, 2015 at 12:24 PM

----- Forwarded message -----

From: Tony Larson <alarson@ualberta.ca>

Date: Fri, Mar 6, 2015 at 12:23 PM Subject: Re: Safe Space Demonstration

To:



A member of our Service will be contacting you in the near future to discuss. Thank you for your email,

Sgt. Tony Larson UofA Protective Services

[Quoted text hidden] [Quoted text hidden]



Marcel Roth < roth@ualberta.ca>

## Fwd: Go Life Display

1 message

Grace Berry <gberry@ualberta.ca>

Fri, Mar 6, 2015 at 9:52 AM

To: "Roth, Marcel" < Marcel. Roth@ualberta.ca>, - Fraser < lawrence.fraser@ualberta.ca>

**Grace Berry** 

**Acting Director** 

Protective Services
Risk Management Services
University of Alberta
11390-87 Avenue
Edmonton AB Canada T6G 2R5

Tel: 780.492.7693 | Fax: 780.492.0793 | Email: grace.berry@ualberta.ca

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----- Forwarded message -----

From: Grace Berry <gberry@ualberta.ca>

Date: Fri, Mar 6, 2015 at 9:52 AM Subject: Re: Go Life Display

To:

Cc: Robin <reverall@ualberta.ca>

Dea

This is to confirm that I have received your email dated Sat Feb 28 and am also in receipt of your email to Dr. Everall dated March 4, 2015.

Please be advised that a UAPS investigator will be in contact with you to follow-up on your complaint just as soon as possible.

**Grace Berry** 

**Acting Director** 

Protective Services
Risk Management Services
University of Alberta
11390-87 Avenue
Edmonton AB Canada T6G 2R5

Tel: 780.492,7693 | Fax: 780.492,0793 | Email: grace.berry@ualberta.ca

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On Thu, Mar 5, 2015 at 8:18 PM, Wrote: Hi Robin.

Thank you, I look forward to hearing from you and Grace in the future as the investigations progress. Sincerely,

On Thu, Mar 5, 2015 at 7:01 PM, Robin <reverall@ualberta.ca> wrote: Hello

I'm forwarding your email to Grace Berry, Acting Director of UAPS. An investigation into complaints has been initiated and is currently underway. Once completed, their report will inform next steps.

Robin Everall, PhD, RPsych Interim Vice-Provost and Dean of Students University of Alberta

On Mar 4, 2015, at 5:14 PM,

wrote:

Dear Robin.

I would like to thank you for addressing our concerns, however briefly, in this reply. I would, however, like to point out the sections of my particular concern that you seem to have missed,

Firstly, I would like to, again, point out the student code of conduct definition of harassment. I would like to ask for the reasoning behind this statement in your reply, "At present, there is no information that any individual student associated with the Go Life display will contravene the Code of Student Behaviour." I simply do not understand how Go Life is not harassing students under the definition of harassment as laid out in this document. Their display is demeaning, causes offense, was intended to cause offense (by their own admission by putting up "trigger warnings") and in no way contributes to healthy work or leisure environment on campus. Secondly, your reply regarding the location of the display, in my opinion, makes no difference. The location does not matter when the signs are 10-15 feet high and can be seen from anywhere in quad. Further, the display was set up outside one of the busiest doorways on campus. I ask, once again, how you can reasonably expect students to simply avoid this area? And further to that, why should we be expected to simply avoid that area? We pay thousands of dollars a year to be here, and that includes the right to freely move about our campus.

Thirdly, I fail to see how the university cares about the safety and well being of the students. With the backlash University officials have received over the last week, the number of student who have expressed discomfort, fear, and anger at this display, how can you purport to care for our safety and well being? If that were truly the case, this display would have been disallowed.

I have further complaints stemming from the events of yesterday and today. I would like to point to two further points in the student code of conduct:

**30.3.4(3) Dissemination of Malicious Material** No Student shall disseminate or cause to be disseminated malicious or defamatory material or engage in activity which creates a social or academic climate that hinders or prevents the full participation of another person or group in the life of the University.

Throughout the day yesterday, members of Go Life handed out pamphlets containing their message. These pamphlets say "pro-choice" along the top of them and have messages of support on the front cover. The inside of the pamphlets are miniature versions of their billboards. This is deceitful and cowardly. Individuals who could be offended by the material

would receive these pamphlets expecting pro-choice information, and instead would be bombarded with graphic, inaccurate images. This is defamatory to the pro-choice movement, and prevents the participation in the daily life of students who may be triggered by this material. I have attached photos of the brochure, in case you are not aware of how they look,

I would also like to point to section

**30.3.4(6) c** No Student shall create a condition which endangers or potentially endangers or threatens the health, safety or well being of other persons.

I saw at least 2 students yesterday who had an extremely difficult time with the images. I myself was made to feel extremely uncomfortable at the suggestion that abortion is equal to child abuse, complete with an image of a beaten child. As a child abuse survivor, this is simply inappropriate. On that topic, to whom can I submit the invoice from my therapist for the emergency session I needed this week as a result of all this turmoil for reimbursement? I also heard from an individual who wanted to support us but feit unable to attend due to his family's miscarriage and subsequent trauma this past year. This shows that this display is a clear violation of the code of conduct!

Finally, I would like to ask if you or any of your staff come out to the protest? Did you or any of your staff subject yourselves to the images that your students were forced to be subjected to?

This is about so much more than pro-/anti-choice. This is about the university ignoring its responsibility to the safety and well being of students. This is about certain groups being given preferential treatment. This is about understanding the balance between positive and negative rights - GoLife has the positive right to disseminate their message, but I have the negative right to not be subjected to that message without my consent. In my opinion, the University completely missed the point.

I would appreciate a response from an actual person, not a stock email blast that hundreds of my friends will also receive. I am genuinely interested in having an open, honest dialogue about this issue. I would like to know what changes will be made regarding student group conduct and University responses to violations of the conduct in the aftermath of this debacle. I would like to know what will be done in the future to ensure that the safety and well being of all students - both physical and mental - is taken seriously. I would like to know what will be done to ensure that the rights of all students are respected, not just the ones backed by a transnational organization and a team of lawyers, And I would like a timeline of the investigations your response indicates will occur and the results of said investigations.

Sincerely,

<20150304\_085359.jpg>

<IMG\_1508.png>



Marcel Roth < roth@ualberta.ca>

## Fwd: Upset Alumnus re: Go Life and Pro Choice

1 message

Jim Newman <jim.newman@ualberta.ca> Tue, Mar 10, 2015 at 8:47 AM To: Grace Berry <Grace.Berry@ualberta.ca>, Lawrence Fraser <laf1@ualberta.ca>, "Roth, Marcel" <Marcel.Roth@ualberta.ca>

This was posted to our general email account yesterday.

Jim Newman
Superintendent
Administrative Services
Protective Services
Risk Management Services
University of Alberta
11390-87 Avenue
Edmonton AB
Canada T6G 2R5

Web: http://www.protectiveservices.ualberta.ca

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----- Forwarded message ------From: - uaps10 <uaps10@ualberta.ca>
Date: Tue, Mar 10, 2015 at 8:46 AM

Subject: Fwd: Upset Alumnus re: Go Life and Pro Choice

To: Jim Newman <newmanj@ualberta.ca>

Hi Jim,

Here is one for youl

C

-----Forwarded message

From: Robert Moyles <moyles@ualberta.ca>

Date: Mon, Mar 9, 2015 at 10:02 AM

Subject: Fwd: Upset Alumnus re: Go Life and Pro Choice

To: protectiveservices@ualberta.ca

Hello. I am forwarding a complaint from an alumnus, which she requested be passed on for further follow up.

I have spoken with her on the phone regarding these circumstances, and explained the university's position.

Please follow up by contacting her and understanding what further steps she might like to have happen.

Thanks.

Robert

------ Forwarded message ------From: alumni <alumnicm@ualberta.ca>
Date: Thu, Mar 5, 2015 at 8:53 AM

Subject: Upset Alumnus

To: Robert Moyles <moyles@ualberta.ca>

Good morning Robert,

We received a phone call yesterday about a very distressed Alumnus. Tracy Salmon advised that I pass along her contact information to you for a follow up.

Her name is

She was on campus and she was blocked from seeing a display. I asked her what the display was and she replied "does it matter". I then asked if she contacted University security about this issue and she replied yes. She said she felt intimated and the people who blocked her made her feel unsafe. She wants to speak to someone about her experience, but not me.

Kind regards, Matthew

Matthew Tomczyk, BSc Front Desk, Administrative Assistant Office of Alumni Relations Office of Advancement

University of Alberta 1-050 Enterprise Square 10230 Jasper Avenue NW Edmonton, Alberta, Canada T5J 4P6

Office: 780-492-3224 Email: alumni@ualberta.ca

www.ualberta.ca/alumni

UNIVERSITY OF ALBERTA



Robert Moyles
Interim Associate Vice President (Alumni Relations)
Senior Director
Advancement Strategic Communications
Office of Advancement
University of Alberta
780-492-4804
780-405-8166 (c)

www.giving.ualberta.ca

Robert Moyles
Interim Associate Vice President (Alumni Relations)
Senior Director
Advancement Strategic Communications
Office of Advancement
University of Alberta
780-492-4804
780-405-8166 (c)

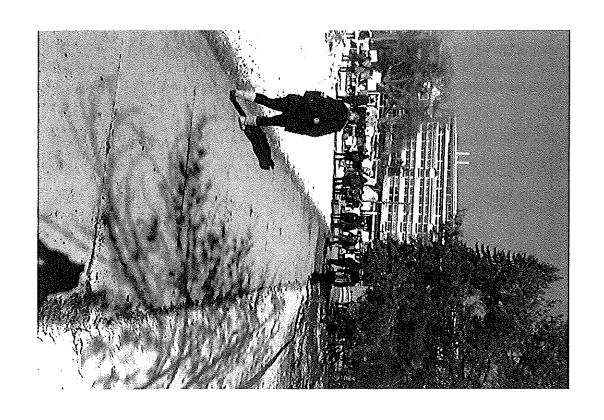
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Protective Services
Risk Management Services
11390-87 Avenue
Edmonton AB
Canada T6G 2R5
Web: http://www.protectiveservices.ualberta.ca
Emergency: 911
Complaints/Information 780-492-5050
Lost and Found 780-492-2943

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